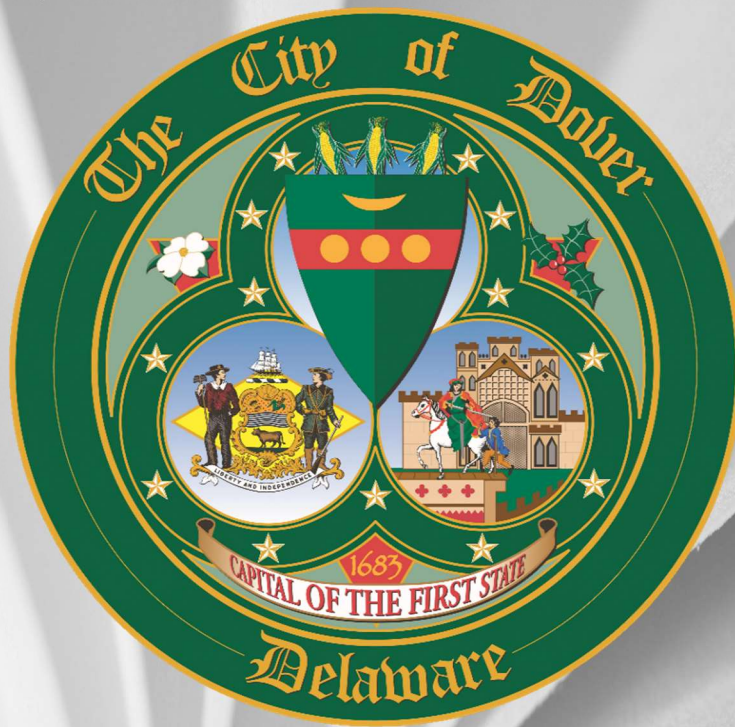


ANNUAL COMPREHENSIVE FINANCIAL REPORT

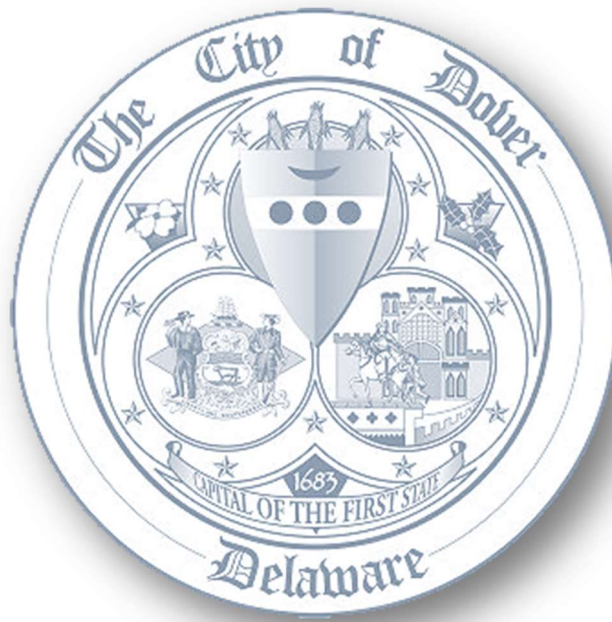


For the year ended June 30, 2024

CITY OF DOVER, DELAWARE

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ANNUAL COMPREHENSIVE FINANCIAL REPORT



For the fiscal year ended June 30, 2024

Prepared by the City of Dover Finance Department

ACKNOWLEDGEMENTS

The City of Dover's Annual Comprehensive Financial Report was
prepared by the Finance Department

Patricia Marney
Controller / Treasurer

Melanie Patterson
Assistant Controller / Treasurer

Robin Dickerson
Financial Reporting & Accounting Manager

Debbie O'Brien
Accountant II

Betty Benton
Payroll Specialist

Christopher McAleer
Accounts Payable Clerk

Damir Sutton
Accountant I

*SPECIAL APPRECIATION IS EXTENDED TO ALL PERSONNEL THROUGHOUT THE CITY
FOR THEIR CONTINUED SUPPORT OF THE FINANCE DEPARTMENT.*

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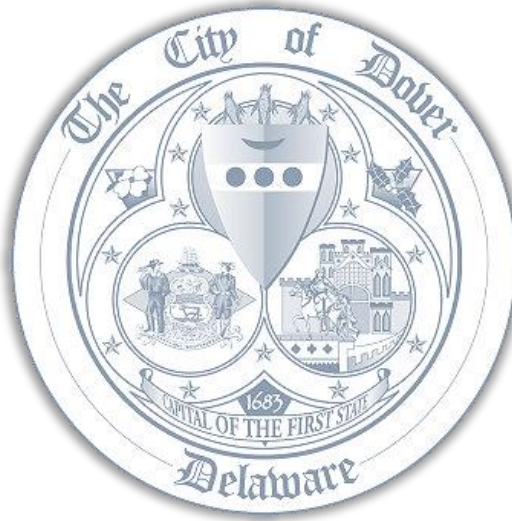
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INTRODUCTORY SECTION



LETTER OF TRANSMITTAL

MAYOR AND MEMBERS OF COUNCIL

LIST OF ELECTED OFFICIALS

LIST OF APPOINTED OFFICIALS

LIST OF COMMITTEES, COMMISSIONS AND BOARDS

ORGANIZATION CHART

VISION



Constitution Park
301 South State Street

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Introductory Section



December 29, 2025

The Honorable Mayor,
Honorable Council President,
Members of the City Council
and Citizens of the City of Dover
Dover, Delaware 19901

Ladies and Gentlemen:

I am pleased to submit the Annual Comprehensive Financial Report of the City of Dover for the fiscal year ended June 30, 2024. This report is published to comply with the provisions of Article IV, Section 46 of the City Charter. It is also intended to provide financial data to the tax and ratepayers, bondholders, trustees, banks, federal and state agencies, and the financial community at large.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The financial statements in this report have been audited by SB & Company, LLC, an independent firm of certified public accountants as required by Section 46 of the City Charter. SB & Company, LLC has provided an unmodified opinion on the City of Dover financial statements for the year ended June 30, 2024. The report of independent public accountants is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it. Our MD&A can be found immediately following the report of our independent auditors.

THE REPORTING ENTITY AND ITS SERVICES

The City of Dover was incorporated in 1829 under a Charter granted by the General Assembly. Dover is the Capital of the State of Delaware and is in the central part of the State. It is home to the State Governor's office, legislative offices, and is the County seat for Kent County.

The City currently occupies a land area of 23.98 square miles, 15,351.7 acres and serves a population of approximately 39,403. Dover's governing body is composed of a Mayor and nine Council Members, with one Council Member elected by Council to serve as Council President. Two members of City Council are elected from each of the four districts; the ninth Council member of Council and the Mayor are elected at-large. The Council is responsible for all matters of policy and is the authority for levying taxes, securing revenues, authorizing expenditures of City funds and incurring City debts. The City of Dover operates under a Council – Manager form of government.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Introductory Section

The City provides a full range of services as mandated by the Charter or adopted by the City Council. They include police protection, street, sanitation and stormwater maintenance, recreation, library, community development, economic development, public improvements, planning and zoning, safety inspections, electric power generation and distribution, water and wastewater services, legislative services, and general administration.

Within the City is a volunteer fire company that is autonomous. Under established criteria, the operations of the Robbins Hose Fire Company are not a part of this report. However, the City provides financing for dispatching, personnel costs, most of the building and equipment maintenance, supplies, and contractual services. The City also provides funding to Robbins Hose for payments on fire engine no. 5, fire engine Squad no. 1 and engine and ladder truck 1 (received in May, 2024). These payments are grouped under the Fire Department and are included in the General Fund.

The Fire Chief is elected by the volunteer members of the Fire Company. The City Council traditionally adopts the election and officially appoints the Fire Chief for a one-year term. Therefore, the Fire Department is included in the City organization chart.

The Capital School District does not meet the established criteria for inclusion in the reporting entity and, accordingly, is excluded from this report.

The City Council shall, on or before the second Monday of June in each year, adopt a budget for the succeeding fiscal year. This annual budget serves as the foundation for the City of Dover's financial planning and control. The budget is prepared by fund and department. With approval of the City Manager and Controller/Treasurer, Department Heads may transfer resources within or between departments, except for salaries/fringe benefits and capital project budgets. Transfers between funds and transfers of capital project budgets, however, need special approval from the City Council.

ECONOMIC CONDITION AND FUTURE GROWTH

Dover continues to be the dominant center of population, employment, commerce, education, and culture in Central Delaware. Economic growth continues in all sectors with construction and permit activity occurring during the year. Population and employment growth remain steady. A reduction in consumer spending and some retail market softness could continue to impact city revenues.

Growth in the health care and commercial/retail sectors is especially strong, with various projects occurring throughout the City. Revitalization of the historic Downtown commercial core continues.

There were 1,864 building permits of all types issued in FY24, down 19% from the prior year. The City issued 3,754 business licenses, up 6.3% from the prior year, reflecting a post-pandemic economy and inflationary conditions. A year-to-year comparison is not necessarily indicative of the health of Dover's economy due to the timing of activity and the variability of general economic factors.

Growth and development trends during FY24 are discussed below.

Population Growth

The decennial census was conducted in 2020 and set Dover's April 1, 2020 population at 39,403 (an increase of about 9.3% since 2010). Dover's population is projected to grow to 41,207 by 2030, with a sustained growth rate

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Introductory Section

of about 2.5% during each of the next ten-year periods. Statistically, Dover's population is younger than that of the County or the State, with a lower proportion of population of senior citizens as well. Working-age adults (25-64) are projected to remain stable as a percentage of the City's population, making up slightly less than half of the City's population through 2030.

Residential Development

Continued interest in the build-out of residential subdivisions occurred in FY24 for the City, with over one hundred three (108) permits issued for a mix of one-family detached dwellings, duplexes, and townhomes. There was residential construction activity in Eden Hill Farm TND, Patriot Village, Kings Cliffe and Rojan Meadows. A series of permits for one-family dwelling infill projects were also issued throughout the year including within the area of the Downtown Development District and other scattered lots citywide. A number of manufactured home placements also occurred with an increase of 326 annually, 14.3% up from FY23. FY24 also saw continued activity with Fence, Shed, and Deck Permits as people made improvements at their residences.

Downtown Dover Redevelopment

Revitalization of the historic Downtown core is continuing in both commercial and residential sectors, with potential new businesses locating in existing spaces. Through the efforts of groups like NeighborGood Partners and Habitat for Humanity, numerous residential properties have been replaced by new owner-occupied dwellings, transforming entire block-fronts adjacent to the commercial core. Over the course of FY24, the City authorized \$31,304.35 Permit Fee, Business License and Impact Fee Waivers for to property owners for the purpose of new housing or business within the Downtown Development District. Addresses include: 23 and 25 South Governors Avenue among others.

Retail/Commercial Development

This sector continues to show significant growth with new and expanded locations along the major highway corridors and throughout the City. Renovations / tenant fit-outs were completed for numerous commercial projects including Hangry Joe's Hot Chicken, Ocean State Job Lot, Stonerail Market, MOD Wash on DuPont Highway, East Carolina Warehouse at 300 Ridgely Street, and Chase Bank on N DuPont Highway. A site work permit was issued for future retail store use at 293 S. Saulsbury Road along with parking lot improvements at 1128 Forrest Avenue. Applications have been also been received for review of the Proctor and Gamble Warehouse expansion to be reviewed in July 2024.

Health Care, Institutional and Other Sectors Development

Dover's economy continues to be well balanced across a range of sectors including education, government and health care. In education, the Delaware State University continued to perform renovations on several buildings across their campus. For government, the City of Dover for the new Dover Park Community Center and Spray Pad plans continue. In addition, site plan finalization for the new Family Court facility occurred. In health care, Bayhealth completed interior renovations at their Blue Hen Corporate Center location and performed additional renovations at several locations across their campus.

Summary

FY24 saw a continuation of strong growth in the state capital. Dover remains the geographic and economic center of the County, and is well posed for future growth, development, and reinvestment.

LONG-TERM FINANCIAL PLANNING AND MAJOR INITIATIVES

The City Council continues its focus and commitment to improving the quality and reliability of our City assets and infrastructure to continue to provide safe and reliable municipal services to the citizens of Dover. The facilities department invested \$0.1 million with Window Replacement and Paint at City Hall. Total vehicle and equipment purchases for the General fund totaled approximately \$1.8 million. Stormwater replaced stormwater storage on Governors Avenue totaling \$0.4 million. These and some other smaller parks and recreation, library, and IT projects totaling approximately \$0.7 million.

The electric utility fund had fixed asset additions totaling \$7.3 million in fiscal year 2024. The installation of EV units related electric utility projects in various locations around the City resulted in approximately \$0.1 million. Total vehicle and other equipment purchase for the Electric fund totaled approximately \$0.2 million.

The water utility had \$4.6 million fixed asset additions for FY24. Of that total, \$1.2 million was spent out of ARPA funds. The projects included were \$1.2 million in water quality improvement projects in the area of North State Street, \$0.1 million Security Fencing upgrades, and \$0.2 million for wellhead redevelopment improvements in an effort to maintain operations and/or increase or maintain the yield of each well. The water quality improvement projects include either replacement and/or relining of existing unlined cast iron pipes.

The wastewater utility had capital improvements totaling \$.8 million. Approximately \$.6 million of this total included pumpstation upgrades to the following pumpstations on College Road. The City also had smaller projects begin in the area(s) of Laurel Drive and Whiteoak Road.

The City maintains a five-year Capital Investment Plan which serves as its planning and budgeting tool to program upgrades and replacements to its equipment, facilities, and infrastructure. As part of this process, operating expenses are identified, and funding sources are determined. Managers are required to rank capital expenditures by criticality, based on the impacts on customer services and revenue losses. The fiscal year 2023/2024 Capital Investment Plan totaled \$35.9 million to include numerous vehicles, equipment, and infrastructure and utility improvement projects. The Capital Investment Plan is presented to City Council each year during the budget workshops, and the final plan is approved by City Council along with the annual budget.

In fiscal year 2024, the General Fund capital improvements budget is \$6.3 million. The Public Works-Stormwater department has an approved budget of \$1.1 million for miscellaneous storm sewer, dam, and basin improvements to include Persimmon Park Place, and Mirror Lake Drainage Basin improvements as well as replacement of UG

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Introductory Section

Stormwater Storage. The Parks and Recreation department has earmarked funding of \$.8 million for Park Improvements at the Dover Park for a ADA accessible playground. The Parks and Recreation project budgets include general funds, Parkland Reserve funds as well as State Grant funding. The Public Works-Streets, Sanitation, and Grounds divisions have numerous equipment and/or vehicle replacements totaling approximately \$1.7 million. The Police department has funding available for the officer body worn cameras, tasers and in-car cameras totaling \$0.2 million. There are smaller appropriated amounts for each of the following departments of the City to include: Information Technologies, Code Enforcement, Facilities, Procurement and Inventory as well as funding for replacement fire equipment for the Robbins Hose Company.

The City received funding from the American Rescue Plan Act (ARPA) of 2021 of which totaled \$8.6 million, and the City has earmarked thus far for investment in streets, water, and sewer infrastructure projects. A few of the projects are identified as follows: future well installation, Water Quality Improvement projects to include N. State Street and West Street East Alley. Expenditures in association of projects funded with the ARPA funding should be spread over the qualifying period through December 2024.

The Water Fund budget includes capital improvements of \$7.4 million. Of the projects identified to be completed are as follows: Wellhead Redevelopment, SCADA equipment upgrades and several smaller identified projects such as Water Tank and Water Main upgrades.

The total Wastewater Fund capital improvements budget is \$.9 million and will be used for inflow and infiltration removal, various pump station replacements/improvements and miscellaneous emergency repairs.

The Electric Fund is projecting \$18.8 million in capital improvements for FY24. The new development budget totals \$1.4 million. The McKee Run Power plant decommissioning project continues and will span several years of which the FY24 budget includes \$4.0 million this as the project has slowly been progressing through DNREC environmental sampling and testing requirements after which the plant decommissioning will be planned and initiated. The electric administration division has projects totaling \$2.0 million to include the REED street HVAC Overhaul and the renovation of the Electric Admin rear log renovation. The electric engineering division has an array of capital improvement projects totaling \$7.1 million of this proposed amount there are software and equipment upgrades for such things as SCADA Hardware Replacement, Small Cell Wireless Improvements and Arc FM Migration to Electric Utility Network.

FINANCIAL POLICIES AND FINANCIAL PLANNING

Unassigned fund balances in the General Fund of 19.9% exceeded the policy guidelines of a minimum of 8% and maximum of 12% of current year operating revenues as approved by City Council in the City of Dover financial policies. This overage was attributed to higher than anticipated Transfer Tax receipts as well as lower than budgeted expenditures along all functions of the government due to attrition and vacancies, and as a result, the fiscal year 2025 budget will be adjusted to address the overage.

The water and wastewater utility guidelines are to maintain a minimum budget balance of at least 8% and no greater than 17% (two months) of the current year operating revenues. The current budget balances as of June 30, 2024, for the utilities are water at 23.9% of the actual water revenues and wastewater at 23.9% of the actual wastewater revenues. Both budget balances are outside of the guidelines and will be addressed in the fiscal year 2025 budget.

The electric utility is to maintain a minimum budget balance of at least 12% (45 days) of the current year operating revenues, less the Distribution of Earnings – PCA Credit. If the balances fall below the established percentages, the City Manager is required to submit budgets to bring the balances up to minimum within three years. The electric

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Introductory Section

utility ended the year with a budget balance greater than the 12%, at 48.8%. This was attributed to higher than projected power supply and generation cost offset by lower than anticipated divisional expense and debt service expense.

The City policies also require non-recurring revenues to be set aside for capital improvements as designated by City Council (reserve accounts) and a \$700,000 contingency reserve in the General Fund, \$250,000 each for the Water and Wastewater Fund contingency reserves and \$750,000 contingency in the Electric Revenue Fund to address unforeseeable natural disasters and insurance losses. All major funds meet the contingency reserve requirements.

The water and wastewater utilities impose impact fees, which are reserved by ordinance, on new developments or facilities to assist with financing future expansion projects. The electric utility maintains depreciation and future capacity reserves to assist with asset replacements and system expansions. Financial policies require the electric utility to maintain a minimum of \$10.0 million in each of these reserves, with replenishment over seven years when used to finance projects.

The City's financial policies also include an Electric Rate Stabilization Reserve account. The purpose of this reserve is to level off the fluctuations in the wholesale power supply market and in turn provide stable rates to the City's customers. The reserve balance shall be maintained at a minimum of 10% not to exceed 20% of the purchase power cost in any given year.

The Finance Department extends our thanks to you for your continued interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner. I also express my appreciation to the many City employees for their assistance and cooperation during the year in preparation of this report. The City Finance team continues to work diligently to meet the continuous deadlines upon us as well as support and assist the numerous departments within the City. The employees of the Finance Department are commended for their true pride and dedication as they continue to make this report and each year a success.

Respectfully submitted,

Patricia Marney, Controller / Treasurer
City of Dover
Finance Department

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MAYOR AND MEMBERS OF COUNCIL



**Julia M. Pillsbury,
1st District**



**William F. Hare,
2nd District**



**Fred A. Neil,
3rd District**



**David L. Anderson,
4th District
Council President**



**Gerald L. Rocha, Sr.,
1st District**



**Brian E. Lewis,
1st District**



**Tricia K. Arndt,
3rd District**



**Roy Sudler, Jr.,
4th District**



**Andre M. Boggerty,
At-Large**



**Robin R. Christiansen,
Mayor**

LIST OF ELECTED OFFICIALS



CITY OF DOVER, DELAWARE

List of Elected Officials

June 30, 2024

	<u>Length of Service</u>	<u>Term Expires</u>
<i>Mayor</i>		
Robin R. Christiansen	10 Years	May 2027
<i>City Council</i>		
<i>At-Large</i>		
Andre M. Boggerty	3 Years	May 2025
<i>First District</i>		
Julia M. Pillsbury	2 Years	May 2027
Gerald L. Rocha, Sr.	3 Years	May 2025
<i>Second District</i>		
William F. Hare	13 Years	May 2025
Brian E. Lewis	1 year	May 2027
<i>Third District</i>		
Tricia K. Arndt	3 Years	May 2027
Fred A. Neil	9 Years	May 2025
<i>Fourth District</i>		
* David L. Anderson	13 Years	May 2025
Roy Sudler, Jr.	9 Years	May 2027

* Council President

Note: length of service does not reflect previous, non-consecutive service, or interim appointment prior to permanent appointment

LIST OF APPOINTED OFFICIALS



CITY OF DOVER, DELAWARE
List of Appointed Officials
June 30, 2024

	<u>Length of Time in Position</u>	<u>Length of Time with the City</u>
City Clerk/Assistant Treasurer – Andria L. Bennett	2 Years	2 Years
City Manager – David S. Hugg, III	2 Years	6 Years
City Solicitor – Nicholas H. Rodriquez	56 Years	56 Years
Deputy City Solicitor – Vacant	*	*
Council President – David L. Anderson	2 Months	13 Years
City Building Inspector – Vacant	*	*
City Planner – Vacant	*	*
Controller/Treasurer – Patricia Marney	6 Months	11 Years
Fire Chief – David Carey	3 Years	4 Years
Fire Marshal – Jason A. Osika	8 Years	22 Years
Police Chief – Thomas Johnson	4 Years	4 Years

List of Committees, Commissions, and Boards

Awards Committee

Peggy Angel
Ronald R. Gough
Georgia Van Sant

Board of Adjustment

K.C. Sheth, Chair
E. Jane Warren
James N. Keller
Richard D. Senato

Board of Assessment Appeals

William Garfinkel, Accounting, Chair
Thomas Burns, Real Estate Brokerage of Sales
John G. Davis, Jr., Undesignated
Vacancy, Accounting
Douglas Doyle, Real Estate Brokerage of Sales
Vacancy, Property Appraisal/Assessments

Construction and Property Maintenance Code Board of Appeals

Councilman David L. Anderson, Chair
Councilman Brian E. Lewis
Councilman Gerald L. Rocha, Sr.
Matthew D. Campana, Representative of Homeowners Association
Charles Martin, Representative of Local Real Estate Industry Association

Dover Fourth of July Celebration Committee

Mayor Robin R. Christiansen, Chair
Andrea Maucher, President/Vice Chair
Brett Scott, Vice-President
Lori Peddicord / P Marney, Treasurer/Secretary
Justin Strickland
Carolyn D. Courtney
Vacancy *
vacancy *
Vacancy *

Dover Housing Authority

Todd M. Stonesifer
Robert F. Merritt
Audrey Daniels
Phillip McGinnis
Sandra Taylor
Rufus Mincey, Interim Executive Director/Secretary

Dover Public Library Advisory Commission

Council Liaison Member Fred Neil

Zachery C. Carter

Jill B. Street
Jaclyn K. Hale
Vacancy
Vacancy

Dover/Kent County MPO Council

Mayor Robin R. Christiansen

Downtown Dover Partnership Board of Directors

City Manager, David S. Hugg III
City Planner, Mary Ellen Gray
Mayor Robin R. Christiansen
Councilwoman Tricia K. Arndt
Councilman Fred A. Neil

Economic Development Committee

Mayor Robin R. Christiansen, Chair
Councilman Andre M. Boggerty
Councilman David L. Anderson
Kim I. Adams
Clayton E. Hammond II
City Manager, David S. Hugg III
City Planner, Mary Ellen Gray
Diane Laird

Election Board

At Large: Heather D. Ennis
First District: Alfreda F. Dean
Second District: Cherritta L. Matthews
Third District: James W. Brockton
Fourth District: M. Milford Caldwell, Jr.
Andria L. Bennett, City Clerk (Liaison Member)

Ethics Commission

Jonathon Sadlowski
Erika D. Crawford
Brandy M. Walker
Lisa M. Enright
Nancy H. Wagner

General Employee Pension Plan Board of Trustees

Councilman David L. Anderson
Councilwoman Julia M. Pillsbury
City Manager, David S. Hugg, III
Controller/Treasurer, Lori Peddicord /P. Marney
Robert Gedney
Timothy Welch
Christina Kober

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Introductory Section

Historic District Commission

Vacancy (Chair) Business Rep./Resident
Ann Baker Horsey (ViceChair) Professional/Resident
Eric S. Czerwinski, Professional
Mary Terry Mason, Resident
Jonathan N. H. Street, Professional
Ellen H. Richardson

Human Relations Commission

At-Large: Donyale M. Hall
First District: Paul Fleming
First District: Joseph C. Simmons
Second District: Vacancy
Second District: Vacancy
Third District: Alan Gaddis, Chair
Third District: Wanda Mullen
Fourth District: Rita Mishoe Page
Fourth District: Vacancy

Kent County Tourism Board of Directors

Councilman Fred A. Neil

Kent Economic Partnership Board of Directors

Mayor Robin R. Christiansen

Legislative, Finance, and Administration Committee

Councilman David L. Anderson, Chair
Jonathan D. Contant
Daniel T. Shevock

Other Post-Employment Benefits (OPEB) Board

Councilman David L. Anderson
Councilwoman Julia M. Pillsbury
City Manager, David S. Hugg, III
Controller/Treasurer, Lori Peddicord / P. Marney
Human Resources Director, H. Naomi Poole

Parks, Recreation and Community Enhancement

Councilwoman Tricia K. Arndt, Chair
Michael Tholstrup
Michael W. Lewis

Planning Commission

At-Large: Dr. Bobby Jones
First District:
First District: Kathleen Welsh
Second District: Robert Hartman
Second District: Andrea Maucher, Chair
Third District: Joan E. Denney
Third District: Chris Cooper
Fourth District: John H. Baldwin, Sr.
Fourth District: Kenneth Roach

Police Pension Plan - Retirement Committee

Councilman David L. Anderson
Councilwoman Julia M. Pillsbury
City Manager, David S. Hugg, III
Police Chief Thomas Johnson
(Ret. Lt.) Timothy Mullaney, Sr., Chair
(Ret. Captain) Larry Gray
(Ret. Sgt.) Steve Rogers

Public Advisory Committee of the Dover/Kent
County MPO

Dr. Shanita A. Powell
Dana Shelton
Peter Brown
Albert W. Holmes, Jr. (At-Large Alternate)

Safety Advisory and Transportation Committee

Councilman Brian E. Lewis, Chair
Chanda P. Jackson - Short
Vonderlear E. Smack

Silver Lake Commission

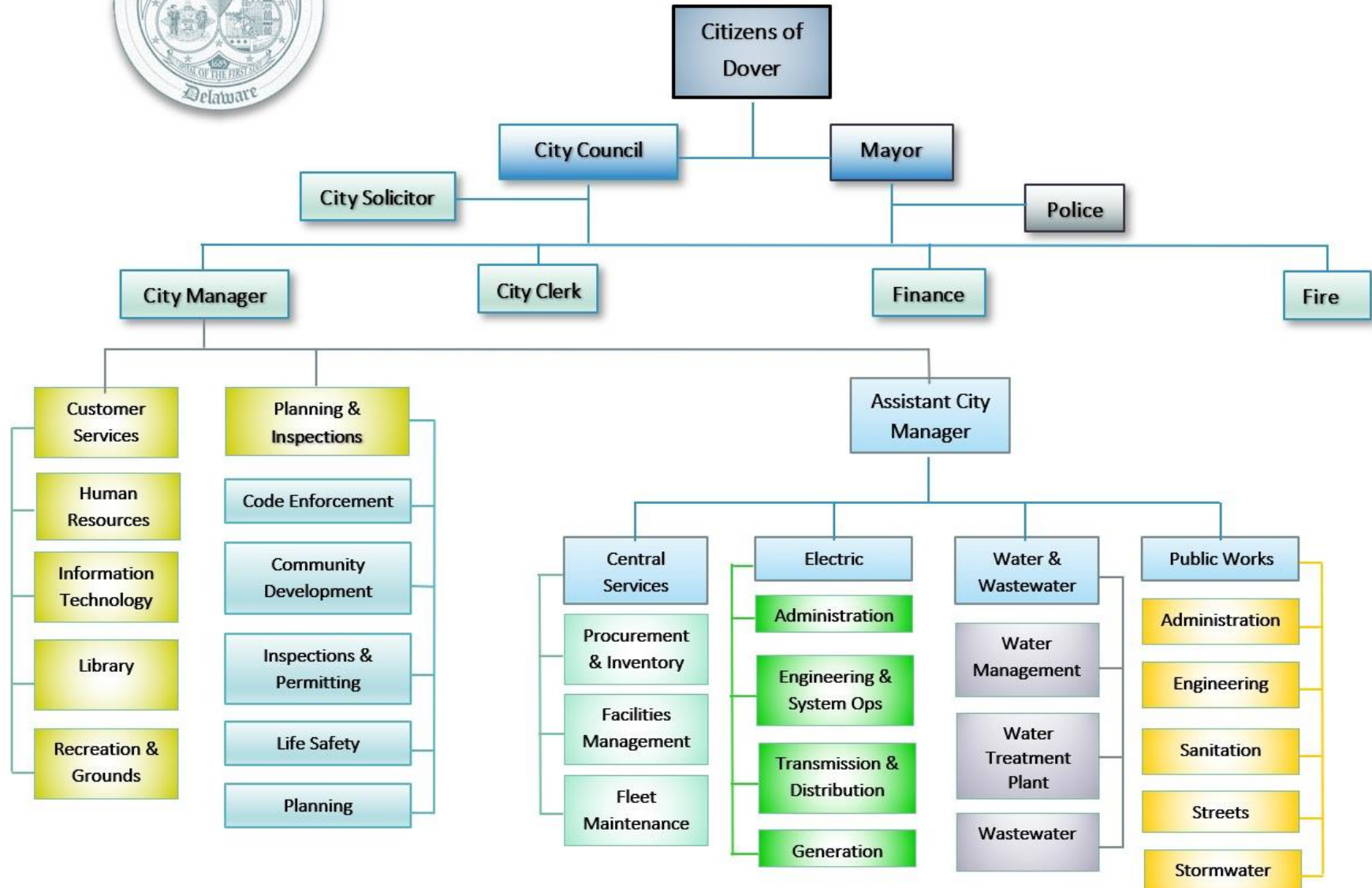
Marie E. Kozel, Chair
Kathleen Marie Doyle
John C. DeMarie
Welton N. Satchell
Michael W. Lewis
Joan M. Winters

Utility Committee

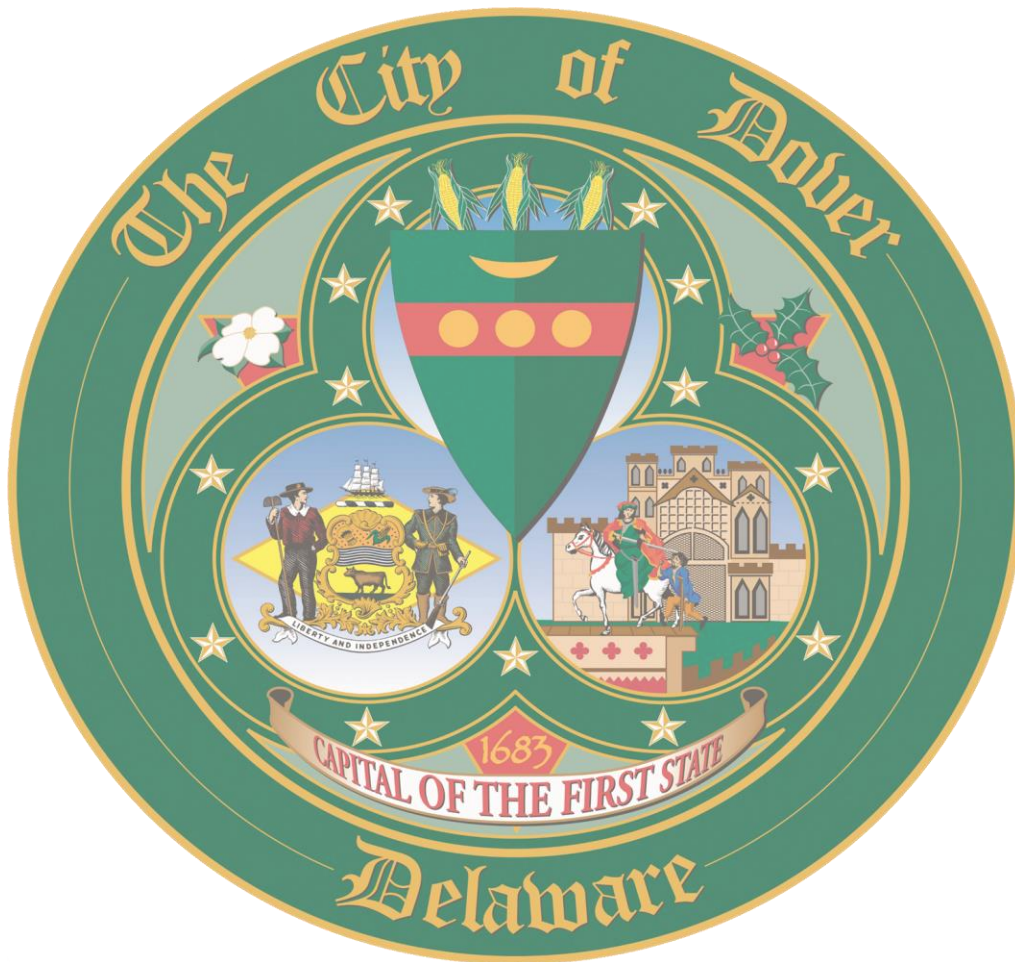
Councilman Gerald L. Rocha, Sr. Chair
Michael J. Pugh
Dr. Esosa M. Iriowen



FY2024 ORGANIZATION CHART



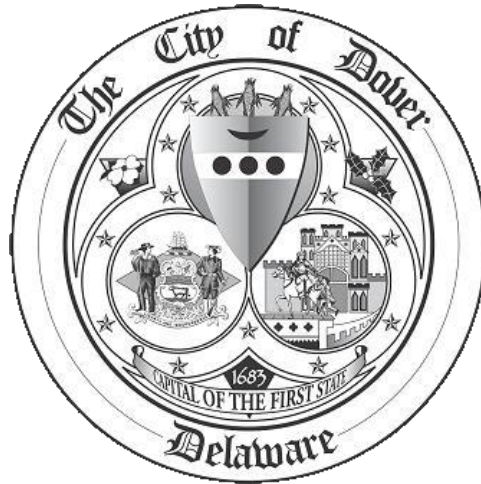
VISION



The City of Dover is a place where people want to live! Through the team effort of its elected officials, employees, and citizens, Dover is a clean and safe community, with a future of balanced growth and opportunity where all citizens are heard, enjoy a high quality of life, and diversity is valued.

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FINANCIAL SECTION



THIS SECTION INCLUDES THE FOLLOWING:

PART A – REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS

PART B – MANAGEMENT’S DISCUSSION AND ANALYSIS

PART C – BASIC FINANCIAL STATEMENTS

Government-wide Financial Statements

Fund Financial Statements

Notes to Financial Statements

PART D – REQUIRED SUPPLEMENTARY INFORMATION

PART E – SUPPLEMENTARY INFORMATION

Combined Fund Statements

Budgetary Schedules

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PART A



REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS



Certified Public
Accountants &
Business Advisors

REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS ON THE AUDIT OF THE FINANCIAL STATEMENTS

The Honorable Mayor and Members of the City Council of
Dover, Delaware

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, Delaware (the City) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining financial information of the City, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement issuance date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.



Certified Public
Accountants &
Business Advisors

Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal controls. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal controls related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the General fund-schedule of revenues, expenditures, and changes in fund balance – budget to actual; the schedules of changes in net pension liability, related ratios for the police pension plan and the general employee pension plan; the schedule of employer contributions for the police pension plan and the general employee pension plan; the schedule of the City's proportionate share for the net pension liability for the county and municipal police and firefighters pension plan; the schedule of the City's contribution for the county and municipal police and firefighters pension plan; and the schedule of changes in net OPEB liability, related ratios for the OPEB plan, schedule of City contributions for the OPEB plan and the schedule of investments returns for the police pension plan, general employees pension plan, and OPEB plan, and the notes to the required supplementary information, as listed in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic



financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements (general fund, special revenue, enterprise, internal service, pension and other employee benefit trusts, and custodial), and budgetary comparison schedules as listed in the accompanying table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and budgetary comparison schedules are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the financial statements and our independent public accountant's report thereon. Our opinion on the financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or on the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it on our report.

Owings Mills, Maryland
December 29, 2025

SBC & Company, LLC

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PART B

MANAGEMENT'S DISCUSSION AND ANALYSIS



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The City of Dover

Management’s Discussion and Analysis

For the Year Ended June 30, 2024

The following is a discussion and analysis of the City of Dover’s (the City’s) financial activities for the fiscal year ended June 30, 2024. Readers are encouraged to consider the information presented here in conjunction with additional information provided in our letter of transmittal, which can be found on pages 3-9 of this report, and the City’s financial statements which follow this section.

FINANCIAL HIGHLIGHTS

The City’s assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$286.1 million (net position). Included in this amount is a positive \$52.4 million balance in “unrestricted net position”. The total Net Position represents the funds available to meet the City’s ongoing obligations to citizens and creditors. Governmental activities reported a positive unrestricted net position of \$1.3 million and the business-type activities; Water, Wastewater and Electric funds, reported a positive \$51.1 million unrestricted net position. The difference between the unrestricted amounts and the total net position is \$233.7 million, of which \$63.4 million is restricted primarily for debt and capital construction purposes, and \$168.4 million is net investment in capital assets. Total assets decreased for governmental activities by \$1.1 million and the business-type activities total assets increased by \$19.5 million. Deferred Outflows for governmental activities decreased by \$7.7 million and business-type activities increased by \$1.5 million. Deferred Inflows decreased for governmental activities by \$6.3 million, and business-type activities decreased by \$.7 million. Liabilities increased for governmental activities by \$3.1 million, and for the business-type activities, the liabilities increased by \$10.7 million.

- For governmental activities, the City reported: an increase of \$3.1 million invested in capital assets, and decrease in restricted net position of \$.9 million, and a decrease of \$9.6 million in unrestricted net position. As a result of its operations, the City recognized a change in net position of governmental activities of \$(7.4) million. The current year’s change in net position is \$6.5 million lower than the previous year’s change in net position. Revenues increased by \$3.7 million. Expenses increased across all functions of government except for the community and economic development function. There is a reported decrease in indirect expense allocation of -.1 million. Giving an overall increase in expenses of \$15.5 million. There was a increase in transfers from \$8.0 to \$8.9, rounding out the decrease in net position of \$7.4 million.
- For business-type activities, the City reported: an increase of \$8.0 million invested in capital assets, a decrease in restricted net position of \$7.8 million and an increase of \$10.4 million in unrestricted net position. As a result of its operations, the City recognized a positive change in net position of business-type activities of \$10.9 million. The current year’s change in net position is \$1.1 million lower than the previous year’s change in net position. Revenues show an increase of \$16.1 million for water / wastewater service charges, electric service charges and investments. FY24 shows a positive change for earnings and investments included in the revenue totals. This positive change accounts for \$4.7 million of recognized revenue. Expenditure increased by \$18.2 million. This is attributed to a \$12.4 million increase in electric operation expenses and \$5.9 million increase in water / wastewater expenditures. There is a noted decrease of \$1.0 million for indirect expense allocation for FY24.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis section is intended to serve as an introduction to the City’s Annual Comprehensive Financial Report (ACFR). The ACFR consists primarily of three *required* components: 1) management discussion and analysis (this section), 2) the basic financial statements; and 3) required supplementary information. The ACFR also includes *optional* supplementary information that provides summary and detail level information, and a statistical section.

The basic financial statements are presented in two categories that present different views of the City’s financial condition:

- The two *government-wide financial statements* (pages 47-48) provide both long-term and short-term information about the City’s overall financial position and operations.
- The remaining (pages 49-57) *fund financial statements* focus on specific activities of City government, reporting the City’s operations in more detail than the government-wide statements. The City financial statements can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.
 - The Governmental fund statements (pages 49-52) tell how general government services, like community services, planning, public safety, and public works, were financed in the short term, as well as what remains for future spending.
 - Proprietary fund statements (pages 53-55) offer short and long-term financial information about the activities the government operates like a business, which for the City of Dover are the Electric, Water & Wastewater Funds.
 - The Fiduciary fund statements (pages 56-57) provide information about the financial relationships in which the City acts solely as a trustee or custodian for the benefit of others, to whom the resources belong. The City is the trustee, or fiduciary, for its Employee and Police Pension plans and Other Post-Employment Benefits plan and acts in a custodial capacity for the Fourth of July Celebration Committee and the Dover Days Celebration Fund, none of which are component units of the City. All the City’s fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. These activities are excluded from the City’s other financial statements because the City may not use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

The financial statements also include notes (pages 61-123) that explain some of the information in them and provide more detailed data. The statements are followed by a section of required supplementary information (pages 127-138) that further explains and supports the information in the financial statements. Other supplementary information includes details on non-major funds and other information that can be found on pages 141 through 170.

The following table summarizes the major features of the City’s financial statements, including the portion of the City government they cover and the types of information they contain. The remainder of this overview section of management’s discussion and analysis explains the structure and content of each of the statements:

MAJOR FEATURES OF CITY’S GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

	<u>Government-wide Statements</u>	<u>Governmental Funds</u>	<u>Proprietary Funds</u>	<u>Fiduciary Funds</u>
Scope	Entire City government (except fiduciary funds)	The activities of the City that are not proprietary or fiduciary, such as public safety and public works	Activities the City operates like private businesses, such as electric, water and wastewater funds	Instances in which the City is the trustee or custodian for someone else’s resources
Required financial statements	• Statement of net position • Statement of activities	• Balance sheet • Statement of revenues, expenditures, and changes in fund balances	• Statement of net position • Statement of revenues, expenses, and changes in net position • Statement of cash flows	• Statement of fiduciary net position • Statement of changes in fiduciary net position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part B – Management’s Discussion and Analysis

Continued

	<u>Government-wide Statements</u>	<u>Governmental Funds</u>	<u>Proprietary Funds</u>	<u>Fiduciary Funds</u>
Type of asset/deferred outflows of resources & liability/deferred inflows of resources information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources both financial and capital, and short-term and long-term	Generally, assets and deferred outflows of resources expected to be used up and liabilities and deferred inflows of resources that come due or available during the year or soon thereafter, no capital assets, or long-term liabilities included	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

GOVERNMENT-WIDE STATEMENTS

Government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all the City of Dover’s assets, liabilities, and deferred inflows and outflows of resources with the difference reported as net position. Net position is one way to measure the City’s financial health or position. Over time, increases or decreases in the City’s net position is an indicator of whether its financial health is improving or deteriorating, respectively. To assess the overall health of the City, one needs to consider additional non-financial factors such as changes in the City’s property tax base and the condition of the City’s physical assets and infrastructure. The government-wide financial statements of the City are divided into two categories:

- *Governmental activities*—Most of the City’s basic services are included here, such as general government, public safety, planning and code enforcement, public works, library and recreation, community and economic development, central services, and financial administration. Property taxes, business licenses, permits, sanitation fees, fines, utility transfers, and state and federal grants finance most of these activities.
- *Business-type activities*—The City charges fees to customers to help it cover the costs of certain services it provides. The City’s electric, water, and wastewater services are included here.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the City’s most significant funds—not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for specific purposes. Some funds are required by State law and by covenants. The City Council may also establish other funds to control and manage spending for other purposes.

The City has three kinds of funds:

- **Governmental Funds** - Most of the City’s basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps one determine whether there are more or fewer financial resources that can be spent soon to finance the City’s programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information on a separate schedule, which explains the relationship (or differences) between them.
 - Governmental Fund Balance classifications are reported to the extent to which they are constrained as promulgated by GAAP.
 - The City’s General Fund is the only governmental fund considered to be a major fund under the requirements of GAAP.
- **Proprietary Funds** – Services for which the City charges customers a fee, are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long and short-term financial information.
 - The City’s enterprise funds (one type of proprietary fund) are the same as its business-type activities, but provide more detail and additional information, such as cash flows.
 - The City’s Electric, Water, and Wastewater enterprise funds are considered major funds under the requirements of GAAP.
- **Fiduciary Funds** – The City is responsible for certain assets which are held for the benefit of parties outside the government. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All the City’s fiduciary activities are reported separately in a statement of fiduciary net position and a statement of changes in fiduciary net position. These activities are excluded from the City’s government-wide financial statements because the City cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The City produces government-wide financial statements using the full accrual basis of accounting and economic resource management focus. As year-to-year financial information is accumulated on a consistent basis, changes in net assets may be observed and used to discuss the changing financial position of the City as a whole.

The Net Position of the City of Dover as of June 30, 2023, and 2024 are presented below (in millions of dollars):

	Governmental Activities		Business-Type Activities		Total	
	2023	2024	2023	2024	2023	2024
Assets						
Non-Capital Assets	\$ 35.9	\$ 32.1	\$ 148.2	\$ 159.9	\$ 184.1	\$ 192.0
Capital Assets	58.8	61.5	127.7	135.5	186.5	197.0
Total Assets	94.7	93.6	275.9	295.4	370.6	389.0
Deferred Outflow of Resources	14.8	7.1	3.7	5.2	18.5	12.3
Liabilities						
Current Liabilities	6.1	4.9	11.6	19.1	17.7	24.0
Non-Current Liabilities	25.6	29.9	47.9	51.1	73.5	81.0
Total Liabilities	31.7	34.8	59.5	70.2	91.2	105.0
Deferred Inflow of Resources	10.7	6.2	4.6	3.9	15.3	10.1
Net Position						
Net investment in Capital						
Assets	53.2	56.3	104.1	112.1	157.3	168.4
Restricted	3.0	2.1	71.0	63.2	74.0	65.3
Unrestricted	10.9	1.3	40.7	51.1	51.6	52.4
Total Net Position	\$ 67.1	\$ 59.7	\$ 215.8	\$ 226.4	\$ 282.9	\$ 286.1

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part B – Management’s Discussion and Analysis

The Changes in Net Position for the City of Dover for the years ending June 30, 2023, and 2024 are presented as follows (in millions of dollars):

	Governmental Activities		Business-Type Activities		Total	
	2023	2024	2023	2024	2023	2024
Revenues:						
Program Revenues						
Charges for Services	\$ 13.7	\$ 18.3	\$ -	\$ -	\$ 13.7	\$ 18.3
Water/Wastewater Charges for Services	-	-	19.5	19.3	19.5	19.3
Electric Charges for Services	-	-	78.4	90.1	78.4	90.1
Operating Grants and Contributions	7.0	5.6	-	-	7.0	5.6
Capital Grants and Contributions	0.3	0.5	-	-	0.3	0.5
General Revenues						
Property Taxes	16.1	16.2	-	-	16.1	16.2
Transfer Taxes	2.8	2.8	-	-	2.8	4.2
Gain (Loss) on sale of capital assets	0.6	0.8	-	-	0.6	0.8
Earnings on Investments-Other	-	-	2.6	7.2	2.6	7.2
Total Revenues	40.5	44.2	100.5	116.6	141.0	160.8
Expenses						
General Government	5.4	14.0	-	-	5.4	14.0
Public Safety	25.8	29.1	-	-	25.8	29.1
Public Works	9.3	11.0	-	-	9.3	11.0
Library and Recreation	4.2	4.8	-	-	4.2	4.8
Community and Economic Development	0.7	0.5	-	-	0.7	0.5
Central Services	1.8	2.7	-	-	1.8	2.7
Financial Administration	3.9	4.4	-	-	3.9	4.4
Interest Charges	0.1	0.1	-	-	0.1	0.1
Plus (less) Indirect Expense Allocation	(6.1)	(6.0)	6.1	6.0	-	-
Water/Wastewater	-	-	11.3	15.2	11.3	15.2
Electric	-	-	63.2	75.6	63.2	75.6
Total Expenses	45.1	60.6	80.6	96.8	125.7	157.4
Change in Net Position before Transfers	(4.6)	(16.4)	19.9	19.8	15.3	3.4
Transfers	8.0	8.9	(8.0)	(8.9)	-	-
Change in Net Position	3.4	(7.4)	11.9	10.9	15.3	3.4
Net Position, beginning of year	63.7	67.1	203.9	215.5	267.6	282.6
Net Position, End of Year	\$ 67.1	\$ 59.7	\$ 215.8	\$ 226.4	\$ 282.9	\$ 286.1

GOVERNMENTAL ACTIVITIES

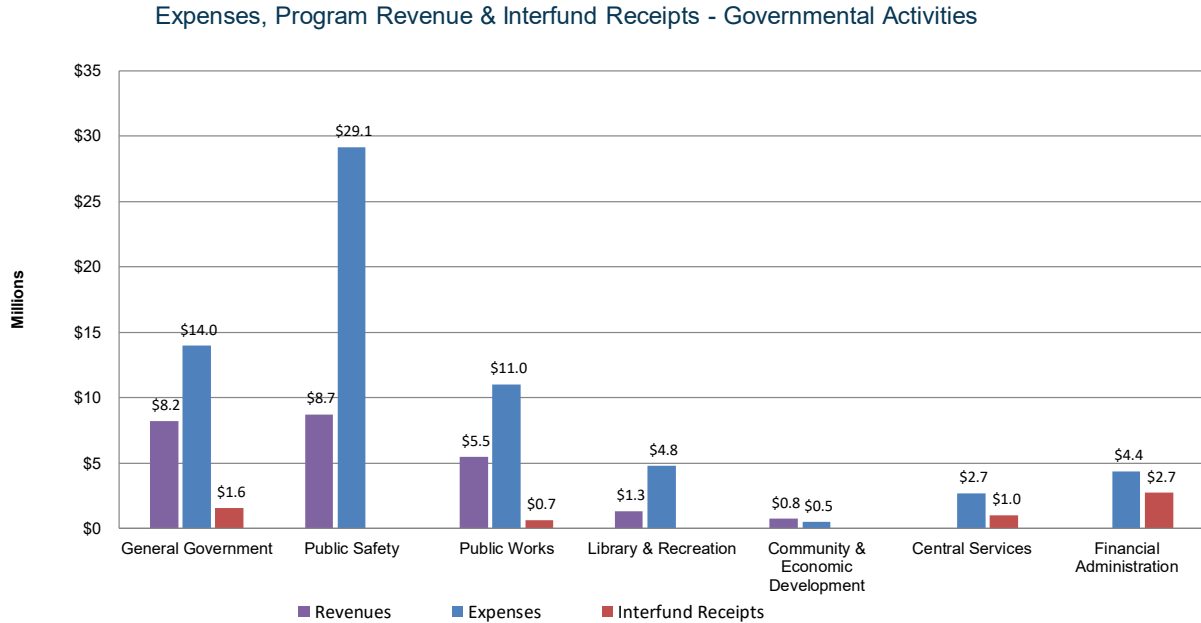
The preceding table shows changes in net position for the year ending June 30, 2024, compared to the year ended June 30, 2023. Governmental net position decreased by \$7.4 million; this is a decrease from the prior years' positive change in net position of \$10.8 million.

Total revenues of \$44.2 million were more than the prior year by \$3.5 million. The increase in revenues is primarily due to an increase in charges for services.

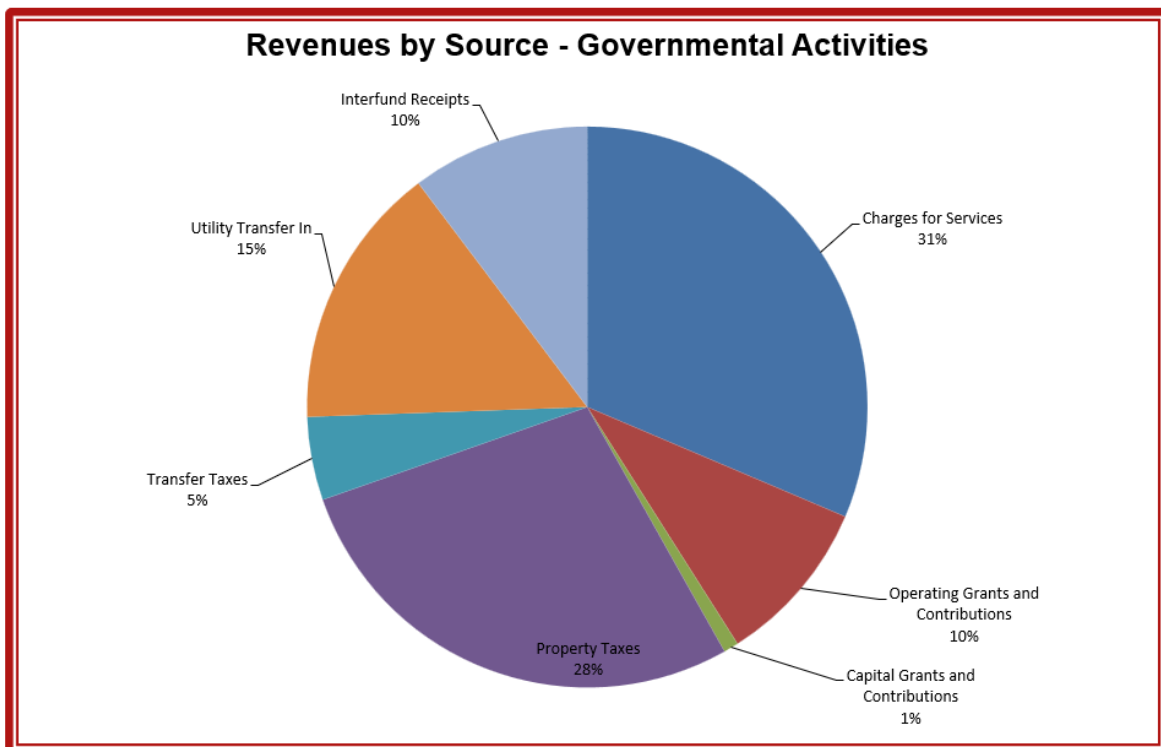
Total expenses of \$60.6 million reflects an increase from the prior year by \$15.5 million across all but one function of government – Community and Economic Development – which decreased its FY24 spending by about \$0.2 million less than FY23. The increase in expenditures is driven by increases in expenditures for general governmental, public safety and law enforcement, public works, library and recreation, and central services.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part B – Management’s Discussion and Analysis

The chart that follows allocates revenues to program costs as applicable. It shows that some City functions are in part self-supporting, either through customer charges, or interfund receipts through the utilities (presented in millions of dollars):



The following chart shows the sources of funding for program costs for the last fiscal year. As can be seen, a substantial portion of funding for governmental operations is provided by property taxes, charges for services and transfers from the utilities.



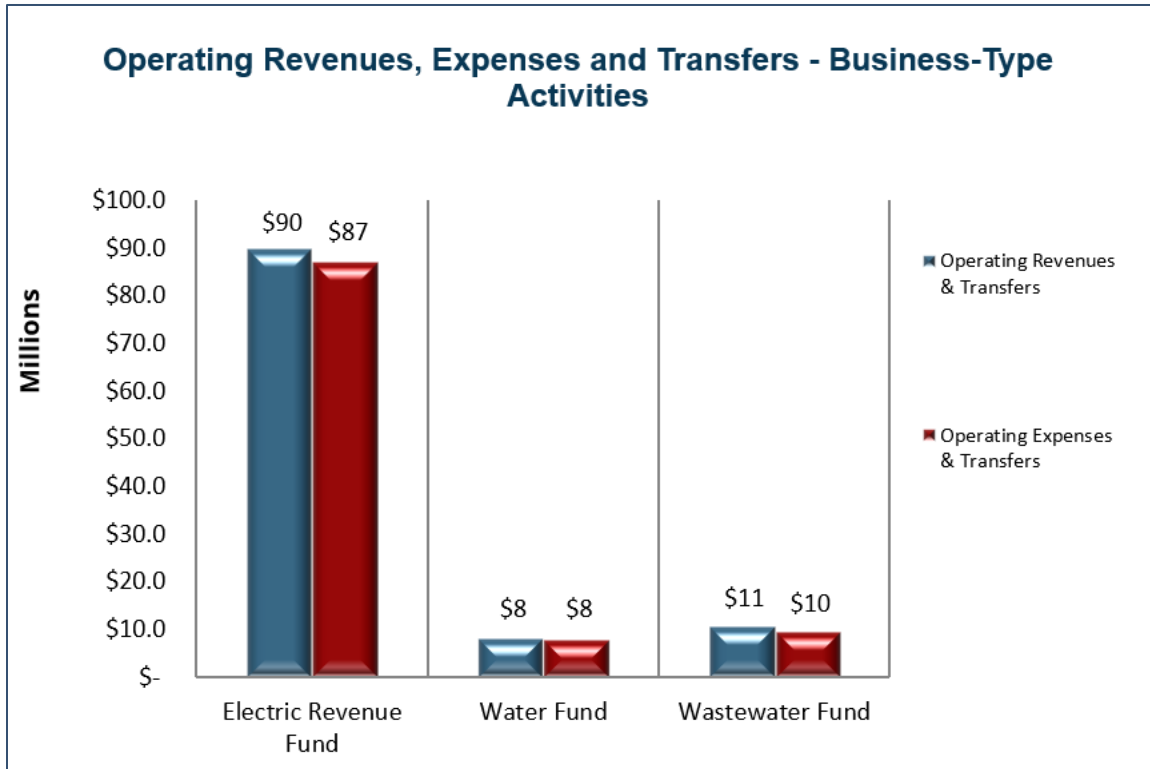
BUSINESS-TYPE ACTIVITIES

The business-type activities generated an increase in net position of \$10.9 million, which was \$0.9 million less than the previous year’s change in net position of \$12.0 million. The decrease was primarily due to the combination of \$11.4 million in total revenue increases, and operating expense increases totaling \$.06 million and reduction of non-operating revenues (expenses) of \$10.6. Transfers included \$1.5 million transferred out of the water & wastewater funds and \$8.0 million out of the electric fund to the general fund.

The water utility fund realized a positive change in net position of approximately \$.6 million; a decrease of \$3.1 million from the prior year. Operating revenues decreased by \$0.5 million primarily due to a decrease in water fees revenue. There was a system-wide decrease in consumption for water which in turn resulted in lower billable usage of approximately. The billing rates in the water division were changed to a tiered rating system. 0-6 thousand gallons billed at \$2.88 per thousand, \$3.60 up to 100,000 gallons, \$4.32 per thousand for all use over 100,000 gallons. Outside city customers receive a higher water billing rate. Operating expenses in the water fund increased by \$2.2 million, which was driven mostly by a \$1.3 million increase in water treatment division. Water division expenses increased by \$0.6 million because of increases in salaries and fringes, water engineering costs increased by \$.02 million, retirees health care increase slightly by \$26 thousand. An offsetting decrease of \$0.1 million was in the general administrative area. Finally, other contributors to the decrease in net position was the increase of nonoperating expenses of \$0.2 million. FY2024 saw a rebound in the new increase in fair value of investments, a change from FY23 of \$0.2 million. Where there was a decrease in operating fund of \$.09 and a reduction of interest and fiscal charges of \$13 thousand.

The wastewater utility fund realized a positive change in net position of approximately \$1.7 million; a decrease of \$1.0 million from the prior year. Operating revenues decreased by just under \$0.2 million primarily due to an increase in: wastewater fees of \$0.1 million. The billing rates in the wastewater division were unchanged; the wastewater charge of \$3.25 per 1,000 gallons was implemented for in-city customers and \$4.87 per 1,000 gallons for outside-city customers. Operating expenses in the wastewater fund increased from the prior year by \$1.8 million. The driving factor to the increase in operating expense was a \$1.0 million increase in Kent County wastewater treatment expense, wastewater of \$0.6 million. There was an offset in engineering division of \$0.1 million. Finally, another contributor to the change in net position was the decrease of transfers out of the fund by \$0.5 million.

The electric utility fund realized a positive change in net position of \$8.4 million; an increase of \$4.0 million from the prior year. Operating revenues increased by \$11.7 million, attributed to increases in general service billings which includes billing customers for various installations of electric infrastructure for new housing developments, smaller one-house installations as well as business installations. More kwh was purchased by electric utility customers, which increased the revenue by \$9.4 million. Additionally, there was an miscellaneous revenue of \$2.2 million. Operating expenses in the Electric Fund decreased by about \$3.2 million. A significant \$6.4 million decrease in power supply and generation costs, coupled with increases in the following divisions: \$1.8 million in transmission and distribution, \$1.0 million in engineering, and small increases in System Operations, and Retiree Healthcare. The increases were partially offset by a decrease of a little less than \$0.1 million in General Administration and Utility Tax of \$0.2 million. Non-operating expenses were \$11.4 million lower than the prior year. A recovery in fair value of investments of \$2.1 million was recognized. Transfers out to the General Fund remained in line with FY23 at \$8.0 million. Operating income increased \$0.9 million, interest and fiscal charges decreased in FY24 as compared to FY23, where FY24 saw a positive change in the gain on sale of assets.



Financial Analysis of the City’s Funds

GOVERNMENTAL FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Government funds focus on expendable resources and near-term inflows and outflows of those resources. As such, fund balance is generally a good indicator of net resources available for spending at the end of the fiscal year, subject to any stated restrictions on its use.

The combined fund balance of the City’s governmental funds as of June 30, 2024, was slightly over \$21.5 million. This represented a decrease of \$3.8 million during the year. Approximately 71% of the combined fund balances, \$10.9 million, constitutes unassigned fund balance, which is available to meet the City’s current and future needs. The remainder of fund balance is non-spendable, restricted, committed or assigned to indicate that it is not available for operational spending because it is constrained by legally enforceable contracts, other governmental agreements and legislation, City Council resolution, management, or it is not convertible to cash within a reasonable period of time. Further detail of fund balances is presented in the Notes to the Basic Financial Statements in Note 8.

The General Fund is the primary operating fund of the City, accounting for such activities as general government, public safety, public works, library recreation, recreation, planning, community and economic development, central services, and financial administration. The General Fund balance as of June 30, 2024, was \$19.5 million. Revenue increased by \$3.3 million, primarily due to increases in fines,

licenses and permits, sanitation fees, miscellaneous services, property tax revenue, court of chancery fees, Kent County book reimbursement and investment income. Other less significant increases were in library – general revenues, and library revenues – county reimbursement. The general fund revenue increases were partially offset by \$0.3 million decreases in franchise fees, interfund service receipts, and civil traffic penalties.

Total expenditures of \$56.8 million reflect an increase from the prior year of \$5.3 million, which was primarily driven by increases in expense of: \$2.3 million in public safety and law enforcement, \$1.9 million in recreation service, \$1.4 in sanitation and streets, \$0.1 million in streets and sanitation, \$0.02 million in retiree health care, \$0.04 in Garage and Stores and less significant increases in general government, library services, engineering services, street lights and insurance totaling less than \$0.2 million collectively. The expense increases were offset by \$0.8 million in decreases in public works – general, financial administration.

PROPRIETARY FUNDS

The City’s proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

As of June 30, 2024, the water fund has a net position of \$40.5 million, of which \$4.5 million is unrestricted. The water fund’s net position increased \$0.7 million as shown on the changes in net position schedule. As of June 30, 2024, the wastewater fund had a net position of \$39.8 million, of which \$8.1 million is unrestricted. The wastewater fund’s net position increased \$1.8 million as shown on the changes in net position schedule. As of June 30, 2024, the electric revenue fund has a net position of \$146.1 million, of which \$38.4 million is unrestricted. The electric fund’s net position increased \$8.4 million as shown on the changes in net position schedule.

GENERAL FUND BUDGETARY HIGHLIGHTS

During this fiscal year, the City Council amended the budget. The budget amendment ordinance(s) were primarily for the following purposes:

To re-appropriate budget balances for ongoing capital projects, to amend the grant budgets and reserve accounts for the actual results from the prior fiscal year and to adjust program revenues and expenses based on actual amounts.

To amend revenue and expense accounts based on actual experience during fiscal year 2024.

The General Fund financials in the Governmental Funds Balance Sheet (page 49) and Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds (page 51) include both the General Fund operating activities and the Governmental Capital Project Fund activities.

The General Fund – Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget & Actual is included in Part D – Required Supplementary Information (pages 127-128).

The Combining Schedules – Combining General Fund Balance Sheet and Combining Schedule of Revenues, Expenditures and Changes in Fund Balances of the General Fund are included in Part E – Supplementary Information (pages 142-143).

The Governmental Capital Projects Fund – Schedule of Revenues, Expenditures and Changes in Fund

Balances-Budget and Actual is included in Part E – Supplementary Information (page 144).

General Fund budgeted expenditures were revised to reflect an aggregate increase of \$0.3 million. The divisional expenditure increases were to Life Safety, Streets, Sanitation, City Manager, Public Works – Administration, and Fleet Maintenance, collectively. The operating divisions with a budgeted decrease were Stormwater, Planning and Procurement and Inventory. Additionally, there were increases in non-divisional budgeted expenditures, Insurance and Transfer to Capital Project Fund.

Actual revenues and other financing sources received were slightly above the final budgeted amounts in the General Fund by more than \$3.4 million. The budgeted revenues that were revised to reflect an aggregate increase of \$0.5 million are as follows: Kent County Book Reimbursement, Miscellaneous Charges, and, court of chancery fees. No budgeted revenues that were revised to reflect a decrease. Actual decreases in revenues impacted Miscellaneous Charges, Franchise Fees, Rent Revenue, Interfund Service Receipts and Civil Traffic Penalties which aggregate to \$0.6 million.

CAPITAL ASSET AND DEBT ADMINISTRATION

At the end of the current fiscal year, the City’s governmental and proprietary funds had invested \$61.5 million and \$135.5 million, respectively, in a variety of capital assets and infrastructure, as reflected in the following schedule. The comparison from last year to this year exhibits a net increase of \$2.7 million for governmental activities and a net increase of \$5.9 million for the business-type activities.

The City continues to review assets allocations under current guidelines within both the Governmental and Business-Type Activities, and subsequent disposal of assets. FY24 shows a total overall increase in asset values of \$8.6 million.

Increases in net assets account for \$1.5 million investment in equipment and vehicles which is primarily attributed to Governmental Activities. Business-Type Activities decreased by \$0.2 million for infrastructure purchases. Construction in Progress shows an increase of \$9.6 million, Governmental increase of \$2.9 million and Business-Type Activities of \$6.7 million. This trend shows that economic pressures are easing allowing for the continuation of scheduled projects following the economic downturn created during the pandemic.

Additional detailed data for all capital assets of the City is presented in the Notes to the Basic Financial Statements in Note 4.

The following schedule is presented in millions of dollars:

	Governmental Activities		Business-Type Activities		Total	
	2023	2024	2023	2024	2023	2024
Depreciable Assets, Net						
Buildings	\$ 21.9	\$ 21.4	\$ -	\$ -	\$ 21.9	\$ 21.4
Equipment & Vehicles	5.5	7.0	7.5	7.5	13.0	14.5
General Infrastructure	24.9	23.7	-	-	24.9	23.7
Utility, Plant, Buildings, and Infrastructure	-	-	111.6	110.8	111.6	110.8
Other	0.1	0.1	0.8	0.8	0.9	0.9
Non-depreciable Assets						
Land	4.6	4.6	1.6	1.6	6.2	6.2
Construction in Progress	1.8	4.7	8.1	14.8	9.9	19.5
	\$ 58.8	\$ 61.5	\$ 129.6	\$ 135.5	\$ 188.4	\$ 197.0

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part B – Management’s Discussion and Analysis

The chart below shows that the City’s Total Net OPEB Liability decreased by \$4.6 million, with the majority of \$3.7 million attributable to the Governmental Activities and the balance attributable to Business-Type Activities of \$0.9 million. The City’s Total Net Pension Liability increase of \$14.5 million was attributed to the Governmental Activities increase of \$8.3 million and the Business-Type Activities increased by \$6.2 million. Additional detailed information regarding the City’s Other Post-Employment Benefits and Retirement Plans is presented in the Notes to the Basic Financial Statements in Notes 15 and 17, respectively.

The City Charter limits the amount of general obligation debt the City can issue in any one year to 25% of the taxable assessed value of real property within the City. The aggregate of amounts borrowed for which the full faith and credit of the City is pledged cannot exceed 5.0% of assessed value of real property within the City boundaries. The city has used 2.8% of its debt limit. The City of Dover’s non-current liabilities as of June 30, 2023, and 2024 are presented below (in millions of dollars). Ref: Table 11 – Ratio of Net General Obligation Bonded Debt Per Capita.

	Governmental Activities		Business-Type Activities		Total	
	2023	2024	2023	2024	2023	2024
Non-current liabilities						
Liability for Compensated Absences	\$ 2.9	\$ 3.2	\$ 1.0	\$ 1.1	\$ 3.9	\$ 4.3
Leases	0.1	0.1	-	-	0.1	0.1
Bonds (Net of Discount/Issuance Cost)	5.6	5.1	24.7	22.6	30.3	27.7
Bond Premium	-	-	0.8	0.7	0.8	0.7
Net OPEB Liability	8.9	5.2	1.7	0.8	10.6	6.0
Net Pension Liability	10.1	18.4	10.6	16.8	20.7	35.2
Asset Retirement Obligation	-	-	11.6	11.6	11.6	11.6
	<u>\$ 27.6</u>	<u>\$ 32.0</u>	<u>\$ 50.4</u>	<u>\$ 53.6</u>	<u>\$ 78.0</u>	<u>\$ 85.6</u>

Additional detailed data for all debt of the City is presented in the Notes to the Basic Financial Statements in Note 7.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGETS AND RATES

The City developed the fiscal year 2026 budget in accordance with the City’s financial policies ensuring all budgets are balanced and reserve requirements were adhered to.

The FY25 General Fund budget did not include a property tax increase. While the city determines future taxable values in conjunction with the statewide reassessment of real estate. The FY25 and FY26 of \$.455 per \$100 of assessed value on the taxable properties. This was an increase of \$.02 above FY23. An increase in the base rate for Sanitation was implemented to support the City’s taxpayers and citizens. In FY25 the sanitation operations are scheduled to be transferred to an enterprise fund. A plan was implemented to install a stormwater fee, however, it was repealed by city council in FY2025. The stormwater operations remain in place for the general fund.

The city is facing strong impacts of economic inflation being the highest in 40 years. This affects the cost of supplies, construction, and services. Supply chain delays and shortages remain a concern. Resulting in higher than budgeted costs, but also scheduled replacement of vehicles and equipment.

Personnel and resources needed to accommodate for population growth that’s estimated to reach 40,000 people in the next couple of years.

Significant impacts of personnel related costs including fixed union contract increases, built-in step increases, and pension and other benefit cost increases. Including unfunded regulatory requirements for the upcoming

PFMLA passed by the State of Delaware. A competitive job market is driving up salaries, hiring bonuses, and benefit offerings, to reduce employee turnover and attract qualified applicants.

Keeping up with the continuing technological advances, while phasing out older, and obsolete technologies as they are not supported by vendors.

The budgets for the Water and Wastewater Funds does include another rate increase for FY24. This is the fourth year of a four-year plan to adjust rates. The additional revenues from the rate increase will assist with infrastructure improvements, will help to alleviate some of the impacts of the inflationary and supply chain issues noted above, and help to establish a prudent reserve over time.

Due to continually fluctuation of wholesale energy costs, driven by high natural gas prices and regulatory consideration, rate surcharges, Power Cost Adjustments, and reduction of fund transfers, the Electric Fund has eliminated the PCA credit for its customers in the coming year.

This budget includes minimal new personnel, in consideration of the financial challenges, but it allows for expansion where it’s needed most, and contraction wherever possible. The Police Department added employees to accommodate the population increase projected above. Decommissioning of McKee Run Power Plant #3 continues with a projected completion for FY25.

The city continues to closely monitor the local economy and its impact on growth and revenues. Revenue enhancements, rate increases, and potential cost reductions will continue to be reviewed to maintain the City’s financial policies.

CONTACTING THE CITY’S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City’s finances and to demonstrate the City’s accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City of Dover Finance Department at (302) 736-7018.

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PART C



BASIC FINANCIAL STATEMENTS

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2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Statement of Net Position
June 30, 2024

	Governmental Activities	Business-Type Activities	Total
Assets:			
Cash and Cash Equivalents	\$ 15,680,972	\$ 42,859,969	\$ 58,540,941
Investments	10,471,848	37,772,203	48,244,051
Receivables, Net	3,453,072	9,706,915	13,159,987
Internal Balances	11,974	(11,974)	-
Due from Other Governments	553,910	-	553,910
Inventory	172,432	4,635,407	4,807,839
Prepaid Items	91,850	1,768,664	1,860,514
Restricted Cash and Cash Equivalents	1,681,441	3,909,365	5,590,806
Restricted Investments	19,447	59,287,693	59,307,140
Capital Assets, Not Being Depreciated	9,309,876	16,443,759	25,753,635
Capital Assets, Net of Depreciation	52,149,851	119,062,678	171,212,529
Total Assets	93,596,673	295,434,679	389,031,352
Deferred Outflows of Resources:			
Pension related Deferred Outflows	3,583,834	4,711,126	8,294,960
OPEB related Deferred Outflows	3,543,976	488,593	4,032,569
Total Deferred Outflows of Resources	7,127,810	5,199,719	12,327,529
Liabilities:			
Accounts Payable and Accrued Liabilities	2,613,541	5,359,796	7,973,337
Unearned Revenue	147,686	8,161,806	8,309,492
Customer Deposits	-	2,829,968	2,829,968
Other	70,225	290,003	360,228
Liabilities Due within One Year	2,053,881	2,455,345	4,509,226
Non-Current Liabilities			
Due in more than One Year	6,232,843	21,984,730	28,217,573
Due in more than One Year - OPEB	5,263,621	759,463	6,023,084
Due in more than One Year - Pension	18,434,375	16,775,275	35,209,650
Due in more than One Year - ARO	-	11,618,846	11,618,846
Total Liabilities	34,816,173	70,235,232	105,051,405
Deferred Inflows of Resources:			
Pension related Deferred Inflows	646,523	228,328	874,851
OPEB related Deferred Inflows	3,625,268	513,613	4,138,881
Lease related Deferred Inflows	1,922,309	3,238,126	5,160,435
Total Deferred Inflows of Resources	6,194,100	3,980,067	10,174,167
Net Position:			
Net Investment in Capital Assets	56,341,652	112,134,337	168,475,989
Restricted for:			
Capital Projects	160,179	63,197,058	63,357,237
Public Safety Grants	528,444	-	528,444
Verizon Grant	84,293	-	84,293
Library Grant	170,613	-	170,613
Community Development Grants	23,141	-	23,141
Other State Grants	734,014	-	734,014
ARPA Grant	363,000	-	363,000
Unrestricted	1,308,874	51,087,704	52,396,578
Total Net Position	\$ 59,714,210	\$ 226,419,099	\$ 286,133,309

The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Statement of Activities
For the Year Ended June 30, 2024

Functions/Programs	Program Revenues					Net (Expense) Revenue and Changes in Net Position		
	Expenses	Indirect Expenses Allocation	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	Total
Governmental Activities								
General Government	\$ 13,965,252	\$ (1,592,553)	\$ 8,193,706	\$ 10,315	\$ -	\$ (4,168,678)	\$ -	\$ (4,168,678)
Public Safety	29,116,463	-	5,270,219	3,437,520	-	(20,408,724)	-	(20,408,724)
Public Works	11,019,808	(667,278)	4,043,826	993,204	418,453	(4,897,047)	-	(4,897,047)
Library and Recreation	4,772,802	-	759,241	447,555	98,500	(3,467,506)	-	(3,467,506)
Community and Economic Development	523,243	-	-	754,802	-	231,559	-	231,559
Central Services	2,705,590	(1,031,076)	-	-	-	(1,674,514)	-	(1,674,514)
Financial Administration	4,363,915	(2,733,567)	-	-	-	(1,630,348)	-	(1,630,348)
Interest Charges	121,770	-	-	-	-	(121,770)	-	(121,770)
Total Governmental Activities	66,588,842	(6,024,474)	18,266,992	5,643,396	516,953	(36,137,027)	-	(36,137,027)
Business Type Activities								
Water	6,757,685	1,095,767	8,385,018	-	-	-	531,566	531,566
Wastewater	8,538,393	841,741	10,956,859	-	-	-	1,576,725	-
Electric	75,607,270	4,086,966	90,140,741	-	-	-	10,446,505	10,446,505
Total Business Type Activities	90,903,348	6,024,474	109,482,618	-	-			
Total Primary Government	\$ 157,492,189	\$ -	\$ 127,749,610	\$ 5,643,396	\$ 516,953	(36,137,027)	12,554,796	(23,582,230)
General Revenues								
Taxes								
Property Taxes						16,210,818	-	16,210,818
Transfer Taxes						2,732,326	-	2,732,326
Gain on Investments						822,274	7,256,909	8,079,183
Total General Revenues						19,765,418	7,256,909	27,022,327
Transfers						8,975,000	(8,975,000)	(0)
Total General Revenues and Transfers						28,740,418	(1,718,091)	27,022,327
Changes in Net Position						(7,396,609)	10,836,705	3,440,096
Net Position Beginning						67,110,819	215,582,393	282,693,212
Net Position Ending						\$ 59,714,210	\$ 226,419,099	\$ 286,133,309

The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Governmental Funds Balance Sheet
June 30, 2024

	General Fund	Total Nonmajor Funds	Total Governmental Funds
Assets:			
Cash and Cash Equivalents	\$ 11,610,793	\$ -	\$ 11,610,793
Restricted Cash and Cash Equivalents	-	1,681,441	1,681,441
Investments	8,867,374	-	8,867,374
Restricted Investments	19,447	-	19,447
Receivables, Net			
Accounts	3,152,772	246,044	3,398,816
Taxes	49,256	-	49,256
Due from Other Funds	192,510	-	192,510
Temporary Advances	107,800	-	107,800
Due from Other Governments	-	553,910	553,910
Prepaid Items	90,771	1,079	91,850
Inventory	172,432	-	172,432
Total Assets	<u>\$ 24,263,155</u>	<u>\$ 2,482,474</u>	<u>\$ 26,745,629</u>
Liabilities:			
Accounts Payable	\$ 2,161,043	\$ 217,825	\$ 2,378,868
Unearned Revenue	147,686	-	147,686
Due to Other Funds	225	180,311	180,536
Temporary Advances	-	107,800	107,800
Other	70,225	-	70,225
Total Liabilities	<u>2,379,180</u>	<u>505,936</u>	<u>2,885,116</u>
Deferred Inflows of Resources:			
Unavailable Revenue	476,016	-	476,016
Leases Revenue	1,922,309	-	1,922,309
Total Deferred Inflows of Resources	<u>2,398,325</u>	<u>-</u>	<u>2,398,325</u>
Fund Balances:			
Non-Spendable	284,796	1,079	285,875
Restricted	87,146	1,975,459	2,062,605
Committed	2,234,244	-	2,234,244
Assigned	5,968,357	-	5,968,357
Unassigned	10,911,107	-	10,911,107
Total Fund Balances	<u>19,485,650</u>	<u>1,976,538</u>	<u>21,462,188</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$ 24,263,155</u>	<u>\$ 2,482,474</u>	<u>\$ 26,745,629</u>

The notes to financial statements are an integral part of this statement.

City of Dover, Delaware
Reconciliation of the Balance Sheet of Governmental Funds
To the Statement of Net Position
June 30, 2024

Amounts reported for governmental activities in the statement of net position (page 47) are different because:

Total fund balances for governmental funds (Page 49)	\$ 21,462,188
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	61,459,727
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Other assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.

Deferred inflows of resources	476,018
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The Net Pension Liability & OPEB Liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:

Deferred Outflows - Pension	\$	3,583,834	
Deferred Inflows - Pension		(646,523)	
Deferred Outflows - OPEB		3,543,976	
Deferred Inflows - OPEB		(3,625,268)	2,856,019

An internal service fund (page 53) is used by the City to charge the cost of the workers' compensation fund. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.	5,444,800
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Accrual basis of bond interest paid	178
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Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities both current and long-term are reported in the statement of net position.

Compensated absences represent amounts accrued for sick leave for those employees who are vested and accrued vacation for all employees.

The Net Pension Liability and OPEB Liability are not a use of current financial resources, and therefore, are not reported in the governmental funds.

Current-

General Obligation Bonds		(516,303)	
Compensated Absences		(1,533,731)	
		(2,050,034)	

Long-Term-

General Obligation Bonds		(4,591,900)	
Compensated Absences		(1,639,663)	
Leases		(5,127)	
Net Pension Liability		(18,434,375)	
Net OPEB Liability		(5,263,621)	
		(29,934,686)	(31,984,720)

Total net position of governmental activities (Page 47)	\$ 59,714,210
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The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Statement of Revenues, Expenditures and
Changes in Fund Balances of Governmental Funds
For the Year Ended June 30, 2024

	General Fund	Total Nonmajor Funds	Total Governmental Funds
Revenues			
Fines	\$ 697,859	\$ 66,052	\$ 763,911
Library Revenue - General	148,058	-	148,058
Library Revenue County Reimbursement	425,611	-	425,611
Licenses and Permits	3,943,779	-	3,943,779
Sanitation Fees and Rebates	3,966,546	-	3,966,546
Recreation	-	45,195	45,195
Miscellaneous Services	4,567,809	-	4,567,809
Property Taxes	16,210,818	-	16,210,818
Transfer Taxes	-	2,754,896	2,754,896
Grants	1,781,771	4,378,578	6,160,349
Court of Chancery Fees	4,449,818	-	4,449,818
Investment Income	444,097	193,425	637,522
Total Revenues	<u>36,636,166</u>	<u>7,438,146</u>	<u>44,074,312</u>
Expenditures			
Current:			
General Government	1,802,476		1,802,476
Library Services	1,965,658	383,535	2,349,193
Public Safety and Law Enforcement	27,059,069	3,682,157	30,741,226
Public Works	4,324,791	336,154	4,660,945
Recreational Services	3,489,820	-	3,489,820
Streets and Sanitation Services	5,159,756	-	5,159,756
Engineering Services	293,273	-	293,273
Financial Administration	653,677	-	653,677
Garage and Stores	1,366,397	-	1,366,397
Insurance	483,356	-	483,356
Retiree Health Care	2,548,000	-	2,548,000
Employee Pension Appropriation	1,000,000	-	1,000,000
Community and Economic Development	150,000	639,229	789,229
Street Lights	835,660	-	835,660
Debt Service:			
Principal Retirement	506,218	-	506,218
Interest and Fiscal Charges	121,772	-	121,772
Total Expenditures	<u>51,759,923</u>	<u>5,041,075</u>	<u>56,800,998</u>
Excess (deficiency) of Revenues over Expenditures	<u>(15,123,757)</u>	<u>2,397,071</u>	<u>(12,726,686)</u>
Other Financing Sources (Uses)			
Transfers In	13,304,670	1,154,105	14,458,775
Transfers Out	(1,025,000)	(4,461,165)	(5,486,165)
Total other Financing Sources (Uses)	<u>12,279,670</u>	<u>(3,307,060)</u>	<u>8,972,610</u>
Net Change in Fund Balances	<u>(2,844,087)</u>	<u>(909,989)</u>	<u>(3,754,076)</u>
Fund Balances at Beginning of Year	<u>22,329,737</u>	<u>2,886,527</u>	<u>25,216,264</u>
Fund Balances at End of Year	<u>\$ 19,485,650</u>	<u>\$ 1,976,538</u>	<u>\$ 21,462,188</u>

The notes to financial statements are an integral part of this statement.

City of Dover, Delaware
Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2024

Amounts reported for governmental activities in the statement of activities (page 48) are different because:

Net change in fund balances--total governmental funds (Page 51)	\$ (3,754,076)
---	----------------

Governmental fund reports capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capitalization of net capital asset expenditures including CIP	\$ 6,778,901	
Loss on assets disposed of during the year	(162,999)	
Current year depreciation	(3,952,308)	
Leases	4,473	2,668,067

Governmental funds report the repayment of principal of general long-term debt as an expenditure but the repayment reduces the liability in the statement of net position.	506,218
--	---------

Revenues that are not available to pay for current period expenditures are not reported as revenues in the funds.	399,572
---	---------

Governmental funds do not report GAAP related pension entries that record the Net Pension Liability. The following is the current year change in Net Pension Liability for the Governmental funds:	(8,334,479)
--	-------------

Changes in Deferred Inflows and Deferred Outflows related to pension entries reported in the Statement of Activities.	(3,152,357)
---	-------------

Decreases in operating expenses due to the decrease in OPEB expense for the amortization of deferred outflows and inflows of resources related to the net OPEB liability.	(124,150)
---	-----------

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for the transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, assets are not recognized in governmental funds unless they represent current financial resources but are recognized in the statement of activities as they accrue. The following differences, therefore, occur between the statement of activities and the governmental funds.

Decrease in compensated absences	\$ (227,758)	
Bond interest accrual	(14,436)	
Increase in Net OPEB Liability	3,673,972	3,431,778

An internal service fund is used by the City to charge the costs of workers' compensation insurance to individual funds. The change in net position of the internal service fund is transferred to the governmental funds and amounts attributable to internal charges are then allocated to functional expenditures. Net revenue is allocated back to respective functions and business type activities, as appropriate.	962,818
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Change in net position of governmental activities SOA (Page 48)	\$ (7,396,609)
---	----------------

The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Statement of Net Position - Proprietary Funds
Proprietary Funds
June 30, 2024

	Business-type Activities				Governmental Activities
	Water Fund	Wastewater Fund	Electric Revenue Fund	Total Enterprise Funds	Internal Service Fund
Assets					
Current Assets:					
Cash and Cash Equivalents	\$ 3,996,078	\$ 6,977,977	\$ 31,885,914	\$ 42,859,969	\$ 4,070,179
Investments	5,619,580	2,645,595	29,507,028	37,772,203	1,604,474
Receivables, Net	3,591,769	734,641	5,380,505	9,706,915	5,000
Due from Other Funds	-	112	-	112	-
Inventory	136,221	-	4,499,186	4,635,407	-
Prepaid Items	-	-	1,768,664	1,768,664	-
Total Current Assets	<u>13,343,648</u>	<u>10,358,325</u>	<u>73,041,297</u>	<u>96,743,270</u>	<u>5,679,653</u>
Non-Current Assets:					
Restricted Assets					
Cash	218,665	85,969	3,604,731	3,909,365	-
Investments	2,699,537	6,338,557	50,249,599	59,287,693	-
Capital Assets, Not Being Depreciated	4,126,428	152,545	12,164,786	16,443,759	-
Capital Assets, Net of Depreciation	<u>34,845,863</u>	<u>30,109,210</u>	<u>54,107,605</u>	<u>119,062,678</u>	<u>-</u>
Total Non-Current Assets	<u>41,890,493</u>	<u>36,686,281</u>	<u>120,126,721</u>	<u>198,703,495</u>	<u>-</u>
Total Assets	<u>55,234,141</u>	<u>47,044,606</u>	<u>193,168,018</u>	<u>295,446,765</u>	<u>5,679,653</u>
Deferred Outflows of Resources:					
Pension Related Deferred Outflows	1,396,721	517,633	2,796,772	4,711,126	-
OPEB Related Deferred Outflows	<u>(196,968)</u>	<u>(94,528)</u>	<u>780,089</u>	<u>488,593</u>	<u>-</u>
	<u>1,199,753</u>	<u>423,105</u>	<u>3,576,861</u>	<u>5,199,719</u>	<u>-</u>
Liabilities					
Current Liabilities:					
Accounts Payable and Accrued Expenses	522,472	716,831	4,120,493	5,359,796	234,853
Due to Other Funds - Charges	3,081	4,349	7,373	14,803	-
Unearned Revenue	2,312,945	-	5,848,861	8,161,806	-
Accrued Interest Payable	44,258	23,645	222,100	290,003	-
Customer Deposits	-	-	2,829,968	2,829,968	-
Revenue Bonds Payable	477,399	485,192	1,037,482	2,000,073	-
Liability for Compensated Absences	<u>98,297</u>	<u>29,949</u>	<u>327,026</u>	<u>455,272</u>	<u>-</u>
Total Current Liabilities	<u>3,458,452</u>	<u>1,259,966</u>	<u>14,393,303</u>	<u>19,111,721</u>	<u>234,853</u>
Non-Current Liabilities:					
Net OPEB Liability	(259,591)	(123,389)	1,142,443	759,463	-
Net Pension Liability	4,522,933	2,010,071	10,242,271	16,775,275	-
Asset Retirement Obligation	-	-	11,618,846	11,618,846	-
Revenue Bonds Payable	5,523,684	4,473,490	11,374,859	21,372,033	-
Liability for Compensated Absences	<u>235,278</u>	<u>28,751</u>	<u>348,668</u>	<u>612,697</u>	<u>-</u>
Total Non-Current Liabilities	<u>10,022,304</u>	<u>6,388,923</u>	<u>34,727,087</u>	<u>51,138,314</u>	<u>-</u>
Total Liabilities	<u>13,480,756</u>	<u>7,648,889</u>	<u>49,120,390</u>	<u>70,250,035</u>	<u>234,853</u>
Deferred Inflows of Resources:					
Pension Related Deferred Inflows	(79,921)	66,545	241,704	228,328	-
OPEB Related Deferred Inflows	<u>(188,015)</u>	<u>(89,745)</u>	<u>791,373</u>	<u>513,613</u>	<u>-</u>
Lease Related Deferred Inflows	2,747,118	-	491,008	3,238,126	-
Total Deferred Inflows of Resources	<u>2,479,182</u>	<u>(23,200)</u>	<u>1,524,085</u>	<u>3,980,067</u>	<u>-</u>
Net Position					
Net Investment in Capital Assets	32,971,209	25,303,077	53,860,051	112,134,337	-
Restricted for Capital Construction	2,918,202	6,424,526	53,854,330	63,197,058	-
Unrestricted	<u>4,584,545</u>	<u>8,114,419</u>	<u>38,386,023</u>	<u>51,084,987</u>	<u>5,444,800</u>
Total Net Position	<u>\$ 40,473,956</u>	<u>\$ 39,842,022</u>	<u>\$ 146,100,404</u>	<u>\$ 226,416,382</u>	<u>\$ 5,444,800</u>

The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Statement of Revenues, Expenses and
Changes in Fund Net Position - Proprietary Funds
For the Year Ended June 30, 2024

	Business-type Activities				Governmental Activities
	Water Fund	Wastewater Fund	Electric Revenue Fund	Total Enterprise Funds	Internal Service Fund
Operating Revenues					
Charges for Services	\$ 6,544,591	\$ 10,222,834	\$ 86,369,224	\$ 103,136,649	\$ -
Miscellaneous Services/Income	1,818,887	719,894	3,708,658	6,247,439	1,314,059
Total Operating Revenues	8,363,478	10,942,728	90,077,882	109,384,088	1,314,059
Operating Expenses					
Water	1,280,069	-	-	1,280,069	-
Wastewater	-	1,593,286	-	1,593,286	-
Water Treatment Plant	3,289,828	-	-	3,289,828	-
Water/Wastewater Engineering	418,054	333,795	-	751,849	-
Kent County Wastewater Treatment	-	4,828,325	-	4,828,325	-
General Administrative	1,107,760	853,415	6,232,239	8,193,414	259,375
Power Supply	-	-	56,005,593	56,005,593	-
Transmission/Distribution	-	-	6,159,910	6,159,910	-
Engineering	-	-	2,740,151	2,740,151	-
Metering	-	-	872,463	872,463	-
Systems Operations	-	-	1,115,258	1,115,258	-
Utility Tax	-	-	1,365,916	1,365,916	-
Depreciation	1,369,470	1,547,115	3,842,684	6,759,269	-
Contractual Services	-	-	-	-	34,433
Taxes	-	-	-	-	16,773
Retirees Health Care	226,900	110,000	997,000	1,333,900	-
Self Insurance-Workers' Compensation	-	-	-	-	225,412
Total Operating Expenses	7,692,081	9,265,936	79,331,214	96,289,231	535,993
Operating Income/Loss	671,397	1,676,792	10,746,668	13,094,857	778,066
Non-Operating Revenues (Expenses)					
Interest Earned:					
Operating Funds	345,142	325,297	2,388,720	3,059,159	-
Reserve Funds	83,443	121,836	891,483	1,096,762	132,971
Net Increase in Fair Value of Investments	239,903	286,375	2,573,783	3,100,061	51,781
Interest and Fiscal Charges	(164,088)	(114,198)	(363,022)	(641,308)	-
Gain (Loss) on Sale of Assets	21,540	14,131	62,860	98,531	-
Total Non-Operating Revenue (expenses)	525,940	633,441	5,553,824	6,713,205	184,752
Income before Contributions and Transfers	1,197,337	2,310,233	16,300,492	19,808,062	962,818
Transfers In	-	-	75,000	75,000	-
Transfers Out	(525,000)	(525,000)	(8,000,000)	(9,050,000)	-
Total transfers	(525,000)	(525,000)	(7,925,000)	(8,975,000)	-
Change in Net Position	672,337	1,785,233	8,375,492	10,833,062	962,818
Total Net Position--Beginning	39,801,619	38,056,789	137,724,912	215,583,320	4,481,982
Total Net Position--Ending	\$ 40,473,956	\$ 39,842,022	\$ 146,100,404	\$ 226,416,382	\$ 5,444,800

The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Statement of Cash Flows - Proprietary Funds
For the Year Ended June 30, 2024

	Business-type Activities				Governmental Activities
	Water Fund	Wastewater Fund	Electric Revenue Fund	Total Enterprise Funds	Internal Service Fund
Cash Flows from Operating Activities					
Receipts from Customers	\$ 8,296,303	\$ 10,676,447	\$ 92,914,522	\$ 111,887,272	\$ -
Payments to Suppliers (including Purchased Power)	(1,056,882)	(5,581,801)	(62,493,554)	(69,132,237)	(273,610)
Payments to Employees	(2,007,456)	(1,117,584)	(6,513,366)	(9,638,406)	-
Payments of Personnel Related Costs	(1,172,164)	(613,444)	(1,964,314)	(3,749,922)	1,288,194
Internal Activity-Payments from (to) Other Funds	(193,279)	46,251	(1,891,803)	(2,038,831)	-
Other Receipts (Payments) including Claims Paid	(364,581)	(1,497)	(2,962,709)	(3,328,787)	(189,042)
Net Cash Provided by (used for) Operating Activities	3,501,941	3,408,372	17,088,776	23,999,089	825,542
Cash Flows from Noncapital Financing Activities					
Transfers Out	(525,000)	(525,000)	(8,000,000)	(9,050,000)	-
Transfers In	-	-	75,000	75,000	-
Distribution to Customers - PCA Credit	-	-	-	-	-
Net Cash Used for Noncapital Financing Activities	(525,000)	(525,000)	(7,925,000)	(8,975,000)	-
Cash Flows from Capital and Related Financing Activities					
Acquisition and Construction of Capital Assets	(2,187,883)	(783,498)	(7,282,261)	(10,253,642)	-
Proceeds of issuance of debt	-	-	-	-	-
Principal Paid on Revenue Bond Maturities	(606,908)	(534,456)	(910,000)	(2,051,364)	-
Interest Paid on Capital Debt	(162,338)	(130,132)	(363,522)	(655,992)	-
Net Cash Used for Capital and Related Financing Activities	(2,957,129)	(1,448,086)	(8,555,783)	(12,960,998)	-
Cash Flows from Investing Activities					
Interest on Investments	345,142	325,297	2,388,720	3,059,159	-
Purchase of Investment Securities	(610,731)	(317,199)	(1,285,655)	(2,213,584)	107,105
Interest on Restricted Cash	83,443	121,836	891,483	1,096,762	-
Net Cash Provided by (used for) Investing Activities	(182,146)	129,934	1,994,548	1,942,337	107,105
Net Increase/Decrease in Cash and Cash Equivalents	(162,334)	1,565,220	2,602,541	4,005,427	932,647
Cash and cash equivalents July 1 (incl. \$738,463 for Water Fund, \$308,551 for Wastewater Fund and \$16,600,618 for Electric fund reported in restricted accounts)	4,377,077	5,498,726	32,888,104	42,763,907	3,137,532
Cash and cash equivalents June 30 (incl. \$336,971 for Water Fund, \$136,927 for Wastewater Fund and \$15,078,230 for Electric fund reported in restricted accounts)	<u>\$ 4,214,743</u>	<u>\$ 7,063,946</u>	<u>\$ 35,490,645</u>	<u>\$ 46,769,334</u>	<u>\$ 4,070,179</u>
Reconciliation of Operating Income to Net Cash Provided by (Used for) Operating Activities:					
Operating Income	\$ 671,397	\$ 1,676,792	\$ 10,746,667	\$ 13,094,856	\$ 778,066
Adjustments to Reconcile Operating Income to Net Cash provided by (Used for) Operating Activities:					
Depreciation Expense	1,369,470	1,547,115	3,842,684	6,759,269	-
Effect of Changes in Operating Assets and Liabilities:					
Receivables	(20,622)	(266,303)	(1,888,595)	(2,175,520)	-
Due from other funds	(46,553)	22	-	(46,531)	-
Inventory	(54,844)	(1,902)	(655,634)	(712,380)	-
Prepaid items	560	350	(1,288,691)	(1,287,781)	-
Deferred outflow of resources Pension	(601,250)	(268,334)	(1,366,218)	(2,235,802)	-
Deferred outflow of resources OPEB	201,334	109,497	437,989	748,820	-
Accounts payable and accrued expenses	417,448	130,081	17,148	564,677	47,476
Unearned revenue	-	-	4,715,538	4,715,538	-
Due to other funds	3,081	46,251	(237,722)	(188,390)	-
Customer Deposits	-	-	125,638	125,638	-
Liability for Compensated Absences	(3,628)	(5,766)	39,003	29,609	-
Asset Retirement Obligation	-	-	-	-	-
Net OPEB Liability	(265,758)	(144,535)	(578,138)	(988,431)	-
Net pension liability	2,103,581	623,172	3,471,796	6,198,549	-
Deferred inflow of resources Leases	-	-	(115,940)	(115,940)	-
Deferred inflow of resources Pension	(79,922)	66,545	241,704	228,327	-
Deferred inflow of resources OPEB	(192,353)	(104,613)	(418,453)	(715,419)	-
Net Cash Provided by Operating Activities	<u>\$ 3,501,941</u>	<u>\$ 3,408,372</u>	<u>\$ 17,088,776</u>	<u>\$ 23,999,089</u>	<u>\$ 825,542</u>
Non-Cash Investing, Capital and Financing Activities:					
Change in Fair Value of Investments	\$ 239,903	\$ 286,375	\$ 2,573,783	\$ 3,100,061	\$ (22,399)

The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Statement of Net Position
Fiduciary Funds
June 30, 2024

	Pension and Other Post-Employment Benefit Trust Funds	Custodial Funds
Assets		
Cash and Cash Equivalents	\$ 14,217,480	\$ 101,967
Investments at Fair Value - Mutual Funds	121,742,973	-
Prepaid Expenses	-	25,000
Total Assets	<u>135,960,453</u>	<u>126,967</u>
Liabilities		
Vouchers Payable & Deposit Payable	3,165	-
Total Liabilities	<u>3,165</u>	<u>-</u>
Net Position		
Net Position Restricted for Pensions	74,765,198	-
Net Position Restricted for Health Benefits	61,192,090	-
Net Position Restricted for Other Organizations	-	126,967
Total Net Position	<u>\$ 135,957,288</u>	<u>\$ 126,967</u>

The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Basic Financial Statements

City of Dover, Delaware
Statement of Changes in Net Position
Fiduciary Funds
For the Year Ended June 30, 2024

	Pension and Other Postemployment Benefit Trust Funds	Custodial Funds
Additions:		
Net Investment Income	\$ 12,644,333	\$ -
City's Contribution-Payroll Based	4,388,490	-
City's Contribution-Lump Sum	5,232,700	18,500
Employee Contribution	221,580	-
Gifts/Donations	-	73,091
State Grants	812,409	-
Other	984	344
Total Additions	<u>23,300,496</u>	<u>91,935</u>
Deductions:		
Bank Fees	-	164
Benefit Payments	9,198,471	-
Contractual Services	-	58,472
General Administration	31,807	3,086
Total Deductions	<u>9,230,278</u>	<u>61,722</u>
Change in Net Position	14,070,218	30,213
Net Position - Beginning	<u>121,887,070</u>	<u>96,754</u>
Net Position - Ending	<u>\$ 135,957,288</u>	<u>\$ 126,967</u>

The notes to financial statements are an integral part of this statement.

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NOTES TO FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2024

1. FINANCIAL REPORTING ENTITY

A. The City of Dover, Delaware

The City of Dover, Delaware (the City) was incorporated in 1829 and is a municipal corporation governed by an elected mayor and a nine-member council. The accompanying financial statements present the financial position and operating results for the fiscal year ended June 30, 2024.

B. Reporting Entity

In evaluating how to define the reporting entity for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit was made by applying the criteria set forth in Generally Accepted Accounting Principles in the United States of America (GAAP). GAAP defines the reporting entity as the primary government, and those component units for which the primary government is financially accountable. Financial accountability is defined as an appointment of a voting majority of the component unit's board and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Based upon this criterion, the following is a brief review of each potential component unit addressed in defining the government's reporting entity.

Included within the reporting entity:

The City provides many services as follows - police protection, street maintenance, sanitation, storm water maintenance, recreation, library, community development, public improvements, planning, safety inspections, electric generation and distribution, water and wastewater services, legislative services, and general administration, including employee benefits. These functions are part of the City's daily operations and therefore are not legally separate component units.

Not included within the reporting entity:

The City joined the State of Delaware Police Pension Plan for uniformed police officers employed by the City after September 1, 1982. The plan is completely managed by the State of Delaware and, therefore, is not included in the financial statements.

The Robbins Hose Volunteer Fire Company, Downtown Dover Partnership, and the Capital School District are not included within the financial reporting entity because they do not meet the criteria for inclusion set forth by GAAP.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City conform to generally accepted accounting principles, as applicable to governments. A summary of the more significant policies follows:

A. Basis of presentation

Government-wide Statements: The statement of net position and the statement of activities include the financial activities of the overall government, except for fiduciary activities. Individual funds are not displayed but the statements distinguish governmental activities, generally funded by taxes and other City revenue, from business-type activities (BTAs), generally funded in whole or in part with fees charged to external users. Eliminations have been made for the doubling-up effect of certain internal activities, however, interfund services provided and used are not eliminated in the process of consolidation.

The government-wide statement of activities presents a comparison between direct program expenses and program revenues for each function of the City's governmental activities and for each of the City's identifiable business-type activities. Direct expenses are those that are specifically associated with a program, function, or activity. Program revenues include a) charges paid by the recipients or beneficiaries of goods or services offered by the programs and b) grants and contributions that are restricted for meeting the operational or capital requirements of programs. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The City allocates the costs of certain governmental services to the costs of business-type activities (indirect expense allocation). These costs include allocated amounts of city management, centralized budgetary formulation and oversight, accounting, financial reporting, payroll, fleet and building maintenance, procurement contracting and oversight, investing and cash management, personnel services, etc. The allocations are charged to the BTAs based on the use of these services. As a matter of policy, the costs of certain governmental functions are not allocated to the business-type activities such as tax assessor, planning and zoning, public safety, library and recreation and community services.

Fund Financial Statements: The accounts of the City are organized based on funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred inflows/outflows, fund equity, revenues and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and how spending activities are controlled.

The fund financial statements provide information about the City's funds, including fiduciary funds. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The City reports the following major governmental fund:

General Fund

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

The City reports the following major proprietary funds:

Electric Revenue Fund

This fund incorporates all transactions related to the transmission and distribution, as well as the generation of electricity. The City has contracted with both The Energy Authority and North American Energy Services to manage the City's power supply and generation assets.

Water Fund

This fund accounts for transactions related to water services. The City also holds lease agreements with cell phone companies for equipment placed on City water towers.

Wastewater Fund

This fund accounts for transactions related to wastewater services, including the payment of fees to Kent County for the treatment of sewage.

The City reports the following non-major funds:

Internal Service Fund

The City has created one internal service fund to account for the activities related to self-insured Workers' Compensation. Receipts are provided from contributions by the City's general fund and its three enterprise funds. Expenses are related to payment of claims, premiums, and administration costs. Actuarial analyses are completed every three (3) years to ensure sufficient reserves for claims for the Workers' Compensation Fund.

Special Revenue Funds

The City has eleven (11) Special Revenue Funds to account for proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Fiduciary Funds

Fiduciary funds consist of trust and custodial funds and are used to report assets held by the City in a trustee or custodial capacity for other purposes. These funds are, therefore, not available to support City programs.

The City is the trustee for the City's two pension plans: the Police Pension Fund, and the Employee Pension Fund, as well as the Other Post-Employment Benefit Trust. The activities of these plans are accounted for in the Basic Financial Statements.

Custodial Funds

Custodial funds are used to account for assets held by the City as a custodian for individuals, private organizations, or other governments. The City has three (3) custodial funds.

The City acts as the receiving and paying agent for the Fourth of July Celebration Committee, the Dover Days Celebration Committee, and Dover Strong.

B. Basis of Accounting and Measurement Focus

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Their revenues are recognized when they become measurable and available as net current assets.

Revenues that are susceptible to accrual include property taxes, grants, and billable service charges. All other revenues are accounted for when they are received.

Property taxes are recognized in the fiscal period during which they are levied, provided they are “available;” meaning they are collected in the current period or are expected to be collected soon enough thereafter to satisfy liabilities in the current period. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end, except for trash collection, which has a thirty-day collection period.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. The exception to this general rule is principal and interest on general long-term debt which is recognized when due. Also, claims and judgments and compensated absences are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The government-wide financial statements as well as all proprietary and fiduciary funds are accounted for using the accrual basis of accounting and the economic resources measurement focus.

A reconciliation of the governmental fund financial statements prepared on the modified accrual basis of accounting to the government-wide financial statements prepared on the accrual basis of accounting is also provided on pages 50 & 52. The types of transactions included in program revenues in the government-wide statement of activities include charges for services, operating grants, and capital grants.

Operating income reported in the proprietary fund financial statements includes revenue and expenses related to the continuing operations of the funds. Charges to customers for sales and services constitute the principal operating revenue for proprietary funds. All revenues not meeting this definition are reported as non-operating.

Principal operating expenses are the costs of providing goods and services, which include purchased power, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The City generally first uses restricted assets for expenses incurred for which both restricted and unrestricted assets are available. The City may defer the use of restricted assets based on a review of the specific transaction.

C. New Pronouncements

The City has adopted the provisions of Governmental Accounting Standard Board (GASB) issued Statement No. 94 entitled Public-Private Partnerships and Availability Payment Arrangements and Statement No. 96 entitled Subscription-Based Information Technology Arrangements. The adoption of these GASB statements did not have a material effect on the statements.

As of June 30, 2024, GASB issued three new statements which will be effective in upcoming fiscal years: Statement No. 100 entitled Accounting Changes and Error Corrections, Statement No. 101 entitled Compensated Absences, Statement No. 102 entitled Certain Risk Disclosures, Statement No. 103 entitled Financial Reporting Improvements and Statement No. 104 entitled Disclosure of Certain Capital Assets. The City has not yet completed the process of evaluating the impact of these pronouncements on its financial statements.

D. Capital Assets and Long-Term Liabilities

Capital assets used in Governmental Fund type operations (general capital assets) are accounted for in the government-wide financial statements rather than in the funds. Public domain ("infrastructure") general capital assets consisting of certain improvements other than buildings, including roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems, are capitalized in the government-wide financial statements along with other general capital assets. The capitalization threshold for the City's assets is \$5,000. Personal computers and related hardware valued under \$5,000 are manually controlled by the Information Technology Department. All capital assets are valued at historical cost and donated capital assets are shown at acquisition value based on the developers' cost of the infrastructure. Depreciation has been provided on general capital assets and is shown in Note 4. Depreciation has been provided over the estimated useful lives using the straight-line method. Estimated useful lives are as follows:

Buildings	20 – 50 years
Infrastructure	20 – 50 years
Vehicles	5 – 7 years
Equipment, Furniture & Fixtures	5 – 15 years

Long-term liabilities expected to be financed from governmental funds and the long-term estimated liabilities for compensated absences are accounted for in the government-wide financial statements, but not in the governmental funds.

Depreciation of all exhaustible capital assets used by proprietary funds is charged as an expense against their operations. Accumulated depreciation is shown in Note 4 of this section. Depreciation in the proprietary funds has been provided over the estimated useful lives using the straight-line method. The estimated useful lives are presented below:

Building, Mains & Plant	25 – 90 years
Improvements	15 – 20 years
Equipment	5 – 15 years
Vehicles	5 – 7 years

Capital assets are maintained substantially and reported in accordance with the Uniform System of Accounts prescribed by the Federal Energy Regulatory Commission (FERC) for the Electric Fund and the National Association of Regulatory Utility Commissioners (NARUC) for the Water and Wastewater Fund.

E. Budget Procedures

Legally adopted budgets are prepared for the General Fund, Water Fund, Wastewater Fund, Electric Revenue Fund, the Internal Service Fund, and the following non-major special revenue funds: Police Federal Grants Fund, Police State Grants Fund, Library Grants Fund, Municipal Street Aid Fund, Community Development Block Grant Fund (Federal), State Department of Transportation Grants Fund (Community Transportation), Substance Abuse Prevention Program Fund, Electronic Red-Light Safety Program Fund, Lodging Tax Fund, ARPA Grant Fund, and the Realty Transfer Tax Fund.

The General Governmental Capital Projects Fund provides for separate budgets to cover the planning and control of capital items for the governmental programs. The financial transactions of this fund are included in the financial statements of the General Fund. The Electric Improvement and Extension Fund, the Water Improvement and Extension Fund, and the Wastewater Improvement and Extension Fund are sections of each utility enterprise. These sections are required by bond resolutions. Separate budgets for these funds cover the planning and control of only the capital items of the utilities. The financial transactions of these funds are included in the financial statements of the Electric Revenue Fund, the Water Fund, and the Wastewater Fund.

The City prepares the budget for the General Fund revenues on a basis consistent with the modified accrual basis. The expenditures are accounted for when the purchase orders are issued. The budget and actual schedule in the legal budget format (non-GAAP), adopted by the City for the General Fund, the City's major governmental fund, is presented in the required supplementary information section of this report.

Budgets for the Electric Revenue Fund, Water Fund, Wastewater Fund, and Internal Service Fund are prepared on an accrual basis. Budgets are prepared under the assumption that the principal redemption of long-term debt must be assumed by Enterprise Fund activity in conformity with the bond ordinance.

The Combining General Fund Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balances of the General Fund as well as the budget and actual schedules of the other funds are also presented in the supplementary information section of this report because they are not required to be presented elsewhere.

According to the City's procedures, the preceding year's end net budgetary balances are considered as resources for the following year. The beginning balances become operating items of revenues in the budgets. Estimated ending budgetary balances provide the balancing amount for each budget. In accordance with the City's financial policies, adopted by City Council, the General, Water, and Wastewater funds are required to maintain an 8% minimum ending budget balance and the Electric fund is required to maintain a 12% minimum. These percentages are expressed as a percentage of operating revenues, excluding the beginning budget balance.

Unassigned fund balances as a percentage of current year operating revenues on a budgetary basis for the General Fund, Water Fund, Wastewater Fund, and Electric Fund are 19.9%, 23.9%, 23.90% and 48.8% respectively, and all are exceeding the maximum financial policy for each fund. Per the Financial policy, the overages for all funds will be addressed in the next year's budget.

The City Manager may approve transfers of savings from completed CIP items to non-completed CIP items. Any transfers that cause the item or project to exceed its original budget by 10% or greater will be communicated to the City Council and the Controller/Treasurer. The City Manager may approve intra-fund transfers (i.e., within the General Fund) of up to five percent per annum, except for line items associated with salary and benefits. Budget amendments exceeding those authorized above or that affect budget balances shall be referred to by the City Council. (Source: City of Dover Policy Manual, Budget Administration – Policy for Operating Departments, 2014).

The following activities exceeded their budget:

1. The Fire Department is over by \$2,795 due to contractual services.
2. The City Clerk is over by \$14,068 due to salaries.
3. Police Extra-Duty is over budget by \$341,018.
4. Transfer to Cable Franchise Reserve of \$10,315 was not budgeted.
5. Appropriation to Police Pension Fund - State Grant is over budget by \$192,409 due to the receipt of State of Delaware funds exceeding the budgeted amount and then passed through to the Police Pension Fund as an expenditure.

In all cases, the increase was needed to meet the operational requirements of the city.

F. Major Transfers

The Electric Revenue Fund, Water Fund, and Wastewater Fund annually transfer a budgeted portion of their revenues to the General Fund. Transfers are also made from the Realty Transfer Tax Fund, Municipal Street Aid Fund, Electronic Red-Light Safety Program (ERLSP) Fund and both Police Grant Funds (State & Federal) to the General Fund. The purpose of these transfers is to provide routine subsidies to the General Fund for operating functions, capital project expenditures and debt service requirements.

The Lodging Tax receipts are only to be used for infrastructure, according to City Ordinance #2019-16. Therefore, amounts received in this fund are transferred to the General Governmental Capital Projects Fund.

Several Special Revenue Funds represent a passthrough of revenues collected by the State of Delaware on behalf of the City or other State revenues provided for in the Delaware Code. These receipts are subsequently transferred to the General Fund in support of public safety, City maintenance of State roads and other public services.

Several transfers between the General Fund and the non-major governmental funds are netted in the government-wide financial statements.

G. Inventory and Prepaid Items

Both inventory and prepaid items are accounted for using the consumption method. Inventory are treated as operational expenditures at the time of use rather than at the time of purchase for both the governmental and proprietary funds. Prepaid items are reflective of insurance policies and commitments due on July 1 for the following fiscal year.

The warehouse inventories, consisting mostly of parts and supplies, are maintained on a perpetual inventory basis. Inventories of all funds are valued at cost and net of reserves, utilizing a weighted moving average method of valuation. The city maintains inventory reserves to charge off any damaged or obsolete items.

The Electric Revenue Fund maintains fuel inventory for generating assets on a perpetual basis and utilizes the weighted average method of valuation.

H. Cash and Investments

The City's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the acquisition date. Investments consist of notes and bonds issued by the United States Government and its agencies, corporate debt instruments, common stock, and open-end mutual funds.

I. Accounts Receivable

Allowances for uncollectible accounts are maintained, and uncollectible accounts are charged off against these allowances. The authority to write off accounts is vested with the City Council. Current balances of allowances are as follows:

General Fund	\$650,441
Water Fund	32,155
Wastewater Fund	29,253
Electric Revenue Fund	1,771,055

J. Restricted Assets

Certain assets are restricted because their use is limited by bond covenants, endowments, or other similar third-party restrictions.

Restricted assets as of June 30, 2024, total \$64,897,946 including cash and cash equivalents of \$5,590,806 and \$59,307,140 in investments. Of this amount, \$1,700,888 is attributed to governmental activities and \$63,197,058 is attributable to business-type activities.

K. Bond Accounts/Issuance Costs

The City recognizes issuance costs in governmental funds, as well as the proprietary funds, as a current period expense in accordance with GASB 65. All unamortized bond discounts and issuance costs held by the general fund and the proprietary funds have been expensed in prior years.

L. Deferred Outflows/Inflows of Resources

The statement of net position, in addition to reporting assets and liabilities, reports a separate section for deferred outflows / inflows of resources. Deferred outflows / inflows of resources represent either a consumption or acquisition of net position that applies to a future period(s) and will not be recognized as an outflow / inflow (expense / revenue) of resources until that period.

The City's deferred outflows / inflows of resources are reported on the government-wide statement of net position and proprietary funds statement of net position for pension and Other Post-Employment Benefits (OPEB). For purposes of measuring the OPEB and pension liability, deferred outflows of resources and deferred inflows of resources related to OPEB and pensions, and OPEB and pension expense, information about the fiduciary net position of the OPEB and pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the City of Dover's OPEB Trust and pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when they are due and payable in accordance with the benefit terms. The OPEB and pension systems report investments at fair value. Deferred inflows of resources related to OPEB, and pensions are explained in Notes 16 and 18, respectively.

The City also reports unavailable revenue as a deferred inflow of resources only in the governmental funds balance sheet, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. The governmental funds report unavailable revenues from property taxes, demolitions, general billings, grass cutting, police extra-duty, state grants, and lease activity.

M. Fund Balances and Net Position

Governmental fund balances are reported based on a hierarchy of constraints on nature or specific purpose to which the funds can be spent. The classifications of fund balance are as follows:

- The non-spendable fund balance classification includes amounts that cannot be spent either because they are in a non-spendable form or because they are legally or contractually required to be maintained intact.
- The restricted fund balance classification includes amounts that can be spent only for specific purposes defined by the City Charter, the City Code, State or Federal laws, or externally imposed conditions by grantors or creditors.
- The committed fund balance classification includes amounts that can be used only for specific purposes determined by the formal action by City Council through a motion or an adopted City Ordinance which is approved by a majority vote of City Council, the City's highest level of decision-making authority.

- The assigned fund balance classification includes amounts authorized and established by City Council. The City's financial policies as adopted by City Council includes the purpose and description of all classes of fund balance. Modifications require City Council approval.
- The unassigned fund balance classification includes amounts that have not met the criteria of the previously mentioned fund balance classifications. The unassigned fund balance is available for expenditures as they are incurred. The general fund is the only fund that reports a positive unassigned fund balance amount.

The City considers restricted, committed, or assigned amounts to have been spent when a related expenditure is incurred.

Proprietary funds report on net position in three categories:

- 1) Net investment in capital assets
- 2) Restricted and
- 3) Unrestricted

Fund balances and net position are further explained in Note 9.

N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as of the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

O. Net Position Flow Assumption

Sometimes the City will fund outlays for a specific purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts reported as restricted and unrestricted net position and fund balance in the government-wide, proprietary fund, and governmental fund financial statements, a flow assumption must be made about the order in which the resources are applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

3. DEPOSITS AND INVESTMENTS

A. Cash in Bank and Cash Equivalents

Custodial credit risk – deposits. The City's depository institutions collateralize the City's deposits over and above those covered by the \$250,000 FDIC Insurance limit with specific securities, which are 'marked to market' daily against the aggregate balances. The market value of the collateral is at a minimum of or equal to 102% of the amount of applicable deposits. Collateral consists solely of full faith and credit obligations of the United States Government or fixed rate obligations of agencies or instruments of the United States Government.

As of June 30, 2024, the carrying amount of unrestricted cash and cash equivalents totaled \$55,410,955, and the bank cash balances totaled \$57,477,314. The carrying amount of restricted cash totaled \$7,406,083 and the bank cash balances on restricted accounts totaled \$7,406,083 and \$3,496,718 of the bank balance exposed to custodial credit risk because it was uninsured and uncollateralized. Fiduciary funds cash and cash equivalents carrying value of \$14,319,447 included \$14,319,447 of cash deposits. The restricted deposits are held by the City for bond-related transactions, special purpose operating and capital grants.

B. Investments

The City Council has adopted an investment policy which is reviewed every two years and updated as needed to meet the best practices. The Pension Boards have adopted their own distinct investment policies to govern the Pension Trust funds because the objectives differ from those of the City. The City's investments are segregated from the Pension Trust investments for clarity. As of June 30, 2024, the City had the following investments:

I. Investments Held by Third Party Custodian

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The City's government wide investments are held in several different investment capacities from mutual funds and certificate of deposit with a significant investment in debt securities.

- Level 1 – Valuations based on unadjusted quoted prices for identical assets or liabilities in active markets.
- Level 2 – Valuations based on quoted prices for similar assets or liabilities in active markets or identical assets or liabilities in less active markets, such as dealer or broker markets; and
- Level 3 – Valuations derived from valuation techniques in which one or more significant inputs or significant value drivers are unobservable, such as pricing models, discounted cash flow models and similar techniques not based on market, exchange, dealer, or broker-traded transactions.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Notes to the Basic Financial Statements

The City recorded the following investments as of June 30, 2024:

Investment Type	Weighted Average Maturity (Years)	June 30, 2024	Fair Value Measurements Using:	
			Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)
Government-Wide:				
Investments by fair value level				
Debt securities:				
U.S. Government Treasuries	2.41	\$ 33,458,297	\$ -	\$ 33,458,297
Federal Agency Bond / Note	2.69	16,202,165	643,149	15,559,016
Municipal Obligations	0.84	2,919,201	-	2,919,201
Domestic Fixed Income	3.03	25,248,811	-	25,248,811
International Fixed Income	0.84	17,389,625	-	17,389,625
U.S. Government CMOs	5.40	1,003,766		1,003,766
Federal Agency mortgage backed security*	10.46	1,628,017	592,891	1,035,126
Total Investments by fair value level	2.46	\$ 97,849,882	\$ 1,236,040	\$ 96,613,842
Other investments, at amortized cost:				
Money Market Mutual Funds & Equity Stock		12,821,297		
Certificates of Deposit		-		
Total other investments		12,821,297		
Total Government-Wide Investments		110,671,179		
Less: Cash and Cash Equivalents				
Money Market Funds & Certificates of Deposit		(3,119,986)		
Total Investments per statement of net position		\$ 107,551,193		

Interest rate risk: As a means of limiting its exposure to fair value losses arising from rising interest rates the City's investment policy limits U.S. Government securities and most other investments to a maximum maturity of 10 years from the date of purchase. Commercial Paper, Bankers' Acceptances and Repurchase Agreements all have a much shorter investment period ranging from 90 days to 365 days. Short-term cash flow balances are invested up to one year. The portfolio's weighted average maturity is 2.46 years.

* For asset backed and Agency mortgage-backed securities, the maximum maturity shall be defined as the weighted average life ("WAL"). WAL is a convention that estimates the expected weighted amount of time, in years, for the principal amount of an issue to be fully paid. For Agency mortgage-backed securities, WAL shall be limited to 10 years, measured at the settlement date, provided by Bloomberg Financial Markets. As of June 30, 2024, Federal Agency mortgage-backed security WAL is 10.46.

Credit risk: The City's investment policy applies the prudent-person rule. Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital and, in general, avoid speculative investments.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Notes to the Basic Financial Statements

As of June 30, 2024, the City's fixed income and short-term investments carried the following S&P

Global Credit Ratings as compared to the policy's minimum ratings:

Authorized Investments	Policy Minimum Rating Category	Portfolio Ratings	Percent Allocation
U.S. Government Treasuries	N/A	N/A	30.23%
U.S. Government Agency Bonds/Notes	N/A	N/A	16.11%
Certificates of Deposit and Time Deposits	Short-Term A-1 Long-Term AA	Short-Term A-1 to A-1+ N/A	0.00% 0.00%
Corporate Debt	Issued by a US Corporation		
Commercial Paper	A-1	N/A	0.00%
Corporate Notes/Bonds	A	BBB+ to AAA	22.81%
International Fixed Income	A	AAA	15.71%
Repurchase Agreements	ST A-1; LT AA	N/A	0.00%
Registered Investment Companies (Money Market Funds)	AAA _m	AAA _m	11.59%
Municipal Obligations	A	A to AAA	2.64%

Concentration of credit risk: As of June 30, 2024, United States Treasury Notes represented 30.23% of the portfolio, Corporate Notes / Bonds represent 22.81%, Registered Investment Companies (Money Market Funds) total 11.59% of the portfolio. Municipal Obligations represents 2.64% of the portfolio.

2. Investments Held by Trustee for Other Post-Employment Benefits & Pensions

The Pension Trusts and OPEB Trust invest exclusively in open-end mutual funds. The fair value is measured at fair value as quoted in active markets in a manner consistent with the measurement principles for investment companies calculated as of June 30, 2024.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Notes to the Basic Financial Statements

Investment Type	June 30, 2024			
Other Postemployment Benefits (OPEB) & Pension Funds (Trustee held):	Employee's Plan	Police Plan	OPEB Trust	Total
Investments measured at fair value				
Money market funds	\$ 3,193,667	\$ 1,011,346	\$ 1,811,012	\$ 6,016,025
Fixed Income:				
Short-term bond funds	2,670,232	864,685	3,616,812	7,151,729
Intermediate-term bond funds	2,126,351	715,861	2,695,831	5,538,043
Long-term bond funds	2,625,586	704,068	2,370,687	5,700,341
Inflation-protected bond funds	3,195,141	1,006,867	2,404,340	6,606,348
High yield bond funds	2,678,125	867,135	3,022,633	6,567,893
Nontraditional bond funds	2,128,305	574,102	2,702,624	5,405,031
Total Fixed Income	15,423,740	4,732,718	16,812,927	36,969,385
Equities:				
Large-cap value funds	3,741,714	1,018,433	4,182,273	8,942,420
Large-cap growth funds	4,761,510	1,011,541	6,571,982	12,345,033
Mid-cap value funds	2,136,460	509,007	5,424,279	8,069,746
Mid-cap blend funds	2,128,872	507,049	-	2,635,921
Small-cap value funds	3,752,303	728,502	2,429,832	6,910,637
Small-cap growth	-	-	2,412,901	2,412,901
International growth funds	4,234,736	1,006,563	5,377,993	10,619,292
World stock funds	3,714,976	1,012,852	5,392,021	10,119,849
Infrastructure funds	2,670,820	859,003	-	3,529,823
Diversified emerging market funds	5,331,277	1,592,388	6,619,531	13,543,196
Real estate funds	2,160,588	436,327	3,047,854	5,644,769
Total Equities	34,633,256	8,681,665	41,458,666	84,773,587
Total investments measured at Fair Value (FV)	\$ 50,056,996	\$ 13,414,383	\$ 58,271,593	\$ 121,742,972

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Notes to the Basic Financial Statements

The City recorded the following OPEB and Pension investments as of June 30, 2024:

Investment Type	June 30, 2024	Fair Market Value in Active Markets for Identical Assets
Other Postemployment Benefits (OPEB) & Pension Funds		
Investments by fair value level		
Mutual Funds	\$ 121,742,972	\$ 121,742,972

Limits on investments are as follows:

Category Allocation	Target Percentage		
	Employee's Plan	Police Plan	OPEB Trust
Cash & Short Term Bonds	11.00%	13.00%	9.00%
Non-traditional Bonds	4.00%	4.00%	4.50%
Inflation Protected Bonds	6.00%	5.00%	4.00%
Intermediate Term Bonds	4.00%	3.00%	4.50%
Long Term Bonds	5.00%	5.00%	4.00%
High Yield Bond	5.00%	5.00%	5.00%
Large Cap Value	7.00%	7.00%	7.00%
Large Cap Growth	9.00%	9.00%	11.00%
Mid Cap	8.00%	8.00%	9.00%
Small Cap	7.00%	7.00%	8.00%
Real Estate Investment	4.00%	4.00%	5.00%
Infrastructure	5.00%	5.00%	0.00%
Foreign Equity	15.00%	15.00%	18.00%
Emerging Markets	10.00%	10.00%	11.00%
	100.00%	100.00%	100.00%

Custodial Credit Risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. To avoid custodial credit risk, the City requires all investments held with a third-party custodian to be registered in the City's name.

Interest Rate Risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Pension and OPEB Plans' investment policies formally address interest rate risk. As of June 30, 2024, the Pension and OPEB plans had \$32,093,195 in fixed income investments. The weighted average maturity for all its fixed income funds was 6.55 years.

Credit Risk: The OPEB Plan's investments are exposed to both market risk, the risk arising from changes in fair value, and credit risk, the risk of failure by another party to perform according to the terms of a contract. The Pension and OPEB Plan's investment balances on June 30, 2024, consisted of open-ended mutual funds.

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributable to the magnitude of an investment in a single issuer. The Pension and OPEB Plan's investment policies do not formally

address concentration of credit risk. The Pension and OPEB Plans held no positions of five percent or more in securities of any single issuer on June 30, 2024.

Foreign Currency Risk is the risk that changes in the exchange rate of investment will adversely affect the fair value of an investment. As of June 30, 2024, the Pension and OPEB Plans had no investments that were denominated in foreign currency.

4. CAPITAL ASSETS

A summary of the capital asset activity for the year ended June 30, 2024, is presented below and on the following five pages:

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets, not being depreciated				
Land	\$ 4,620,356	\$ -	\$ -	\$ 4,620,356
Construction in progress	1,774,122	3,430,924	515,526	4,689,520
Total capital assets, not being depreciated	6,394,478	3,430,924	515,526	9,309,876
Capital assets, being depreciated:				
Buildings	30,663,878	172,636	-	30,836,514
Furniture and fixtures	771,554	-	-	771,554
Equipment ¹	9,227,347	630,025	23,055	9,834,317
Vehicles	7,241,876	1,982,440	785,657	8,438,659
Lights	655,646	-	-	655,646
Improvements other than buildings	64,039,695	1,064,847	-	65,104,542
Total capital assets, being depreciated	112,599,996	3,849,948	808,712	115,641,232
Less accumulated depreciation for:				
Buildings	(8,745,448)	(692,513)	-	(9,437,961)
Furniture and fixtures	(759,781)	(1,218)	-	(760,999)
Equipment ²	(5,658,581)	(482,655)	(3,541)	(6,144,777)
Vehicles	(5,279,107)	(548,673)	693,021	(5,134,759)
Lights	(571,705)	(9,758)	-	(581,463)
Improvements other than buildings	(39,183,445)	(2,217,491)	(30,486)	(41,431,422)
Total accumulated depreciation	(60,198,067)	(3,952,308)	658,994	(63,491,381)
Total capital assets, being depreciated, net ³	52,401,929	(102,360)	(149,718)	52,149,851
Governmental activities capital assets, net	\$ 58,796,407	\$ 3,328,564	\$ 665,244	\$ 61,459,727

¹ The adjustment to Equipment is due to additional expenditures for the TickeTrak Parking Enforcement System.

² The adjustments in equipment depreciation was due to two assets transferred into Grounds from the Electric fund, 5 assets paid for with grant funding, a donated asset to the Library, as well as the additional TickeTrak depreciation.

³ The addition of leased assets is the difference between this schedule and the financial statements.

(Continued)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Notes to the Basic Financial Statements

(Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:				
Water Fund				
Capital assets, not being depreciated				
Land	\$ 130,438	\$ -	\$ -	\$ 130,438
Construction in progress	3,160,354	3,809,423	2,973,787	3,995,990
Total capital assets, not being depreciated	3,290,792	3,809,423	2,973,787	4,126,428
Capital assets, being depreciated				
Buildings	9,685,327	5,775	-	9,691,102
Distribution Mains/Accessories	26,348,071	1,858,034	-	28,206,105
Pumping stations	13,234,861	1,409,521	(6,000)	14,650,382
Sewer Lines	38,284	-	-	38,284
Vehicles and equipment	5,499,958	449,175	159,614	5,789,519
Total capital assets, being depreciated	54,806,501	3,722,505	153,614	58,375,392
Less accumulated depreciation for:				
Buildings	(1,859,800)	(425,701)	-	(2,285,501)
Vehicles and equipment	(3,860,451)	(189,674)	153,704	(3,896,421)
Distribution Mains/Accessories	(10,525,318)	(500,028)	-	(11,025,346)
Pumping Stations	(6,047,464)	(253,308)	(90)	(6,300,862)
Sewer Lines	(20,640)	(759)	-	(21,399)
Total accumulated depreciation	(22,313,673)	(1,369,469)	153,614	(23,529,529)
Total capital assets, being depreciated, net	32,492,828	2,353,036	-	34,845,864
Total water fund capital assets, net	\$ 35,783,620	\$ 6,162,459	\$ (2,973,787)	\$ 38,972,292

(Continued)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Notes to the Basic Financial Statements

(Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:				
Wastewater Fund				
Capital assets, not being depreciated				
Land	\$ 32,802	\$ -	\$ -	\$ 32,802
Construction in progress	36,180	143,655	60,092	119,743
Total capital assets, not being depreciated	68,982	143,655	60,092	152,545
Capital assets, being depreciated				
Buildings	62,041	-	-	62,041
Distribution Mains/Accessories	204,662	-	-	204,662
Pumping Stations ¹	19,442,448	657,086	-	20,099,534
Sewer Lines	35,760,125	-	-	35,760,125
Vehicles and equipment	2,911,702	61,983	29,798	2,943,887
Total capital assets, being depreciated	58,380,978	719,069	29,798	59,070,249
Less accumulated depreciation for:				
Buildings	(50,049)	(2,681)	-	(52,730)
Vehicles and Equipment	(2,002,014)	(158,848)	29,798	(2,131,064)
Distribution mains, hydrant, and accessories	(23,574)	(2,868)	-	(26,442)
Pumping Stations ²	(7,906,229)	(588,484)	-	(8,494,713)
Sewer Lines	(17,461,857)	(794,233)	-	(18,256,090)
Total accumulated depreciation	(27,443,723)	(1,547,114)	29,798	(28,961,039)
Total capital assets, being depreciated, net	30,937,255	(828,045)	-	30,109,210
Total wastewater fund capital assets, net	\$ 31,006,237	\$ (684,390)	\$ (60,092)	\$ 30,261,755

¹ The capital asset adjustments to Pumping Stations was due to additional expense (improvement) on an existing asset.

² The accumulated depreciation adjustment to Pumping Stations is due to the improvement noted above.

(Continued)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Notes to the Basic Financial Statements

(Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:				
Electric Revenue Fund				
Capital assets, not being depreciated				
Land	\$ 1,458,066	\$ -	\$ -	\$ 1,458,066
Construction in progress ¹	4,975,738	6,814,300	1,083,318	10,706,720
Total capital assets, not being depreciated	6,433,804	6,814,300	1,083,318	12,164,786
Capital assets, being depreciated				
Buildings	13,122,963	341,136	54,128	13,409,971
Vehicles and Equipment	31,492,146	377,802	145,172	31,724,776
Transformers, Meters, T&D & Fiber Optic Lines, Street Lights ²	70,517,111	642,398	-	71,159,509
SS, Switch Yards, Switchgears	36,728,771	-	-	36,728,771
Boiler, Turbo Generators, Cap Int - VS	37,657,530	-	-	37,657,530
Other (Streets, EST, Swr Lines, Wells, Eng & Legal Svcs, Land Impr)	7,662,503	162,824	-	7,825,327
Total capital assets, being depreciated	197,181,024	1,524,160	199,300	198,505,884
Less accumulated depreciation for:				
Buildings	(10,606,899)	(146,481)	54,128	(10,699,252)
Vehicles and Equipment	(26,561,642)	(534,376)	145,172	(26,950,846)
Transformers, Meters, T&D & Fiber Optic Lines, Street Lights ²	(44,286,333)	(1,728,441)	-	(46,014,774)
SS, Switch Yards, Switchgears	(19,615,636)	(960,715)	-	(20,576,351)
Boiler, Turbo Generators, Cap Int - VS ²	(32,788,948)	(353,009)	-	(33,141,957)
Other (Streets, EST, Swr Lines, Wells, Eng & Legal Svcs, Land Impr)	(6,895,437)	(119,662)	-	(7,015,099)
Total accumulated depreciation	(140,754,895)	(3,842,684)	199,300	(144,398,279)
Total capital assets, being depreciated, net	56,426,129	(2,318,524)	-	54,107,605
Total electric revenue fund capital assets, net	\$ 62,859,933	\$ 4,495,776	\$ (1,083,318)	\$ 66,272,391

¹ The capital asset adjustment within the Construction in Progress section above is due to a determination that one project was a recurring maintenance expense, another project was emergency repairs, and 4 smaller projects completed in FY23 that were under the \$5,000 threshold.

² The adjustments in accumulated depreciation for Transformers and Boilers was to correct the account code due to a clerical error.

(Continued)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part C – Notes to the Basic Financial Statements

(Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Total Business-type Activities	\$ 129,649,790	\$ 9,973,845	\$ (4,117,197)	\$ 135,506,438
Capital Assets, not being depreciated	9,793,578	10,767,378	(4,117,197)	16,443,759
Capital Assets, being depreciated, net	119,856,212	(793,533)	-	119,062,679
Total	<u>\$ 129,649,790</u>	<u>\$ 9,973,845</u>	<u>\$ (4,117,197)</u>	<u>\$ 135,506,438</u>

General government	\$ 29,404
Central services	48,540
Public safety	461,714
Public works	2,671,812
Library and recreation	706,758
Financial administration	34,081
Total depreciation expense - governmental activities	<u>\$ 3,952,308</u>

Business-type activities:

Electric	\$ 3,842,684
Water	1,369,470
Wastewater	1,547,115
Total depreciation expense-business-type activities	<u>\$ 6,759,269</u>

5. LEASES

The City leases two parcels of land on its Garrison Tract, relating to the Garrison Oak Business & Technology Center that result in rent revenue reported in the General Fund. The first lease is with LS Power – White Oak Solar Energy LLC, which generated \$74,893 in rental income, and the second lease is with Garrison Energy Center which generated \$41,738 in rental income.

The total lease revenue generated by the City's Electric Revenue Fund is \$115,940, consisting of \$65,478 for pole attachment rentals which began in fiscal year 2020, Dark Fiber leases in the amount of \$19,443, and an annual substation rental of \$30,000.

The city maintains several water tower leases for a group of telecommunications companies. The transactions are recorded as revenue in the Water Fund and totaled \$435,588 in the fiscal year ended June 30, 2024.

The total amount of inflows of resources relating to leases recognized in the current fiscal year are as follows:

	Governmental Activities	Business-type Activities	Total
Lease revenue	\$ 56,218	\$ 327,716	\$ 383,934
Interest revenue	60,413	185,887	246,300

As of June 30, 2024, the principal and interest requirements to maturity for the lease receivable are as follows:

	Governmental Activities		
	Principal	Interest	Total
2025	\$ 51,015	\$ 72,870	\$ 123,885
2026	58,147	71,522	129,669
2027	65,847	69,970	135,817
2028	74,159	68,197	142,356
2029 - 2033	522,254	305,227	827,481
2034 - 2038	856,183	214,967	1,071,150
2039 - 2042	996,181	69,358	1,065,539
	<u>\$ 2,623,786</u>	<u>\$ 872,111</u>	<u>\$ 3,495,897</u>

	Business-type Activities		
	Principal	Interest	Total
2025	\$ 353,973	\$ 170,627	\$ 524,600
2026	383,042	152,960	536,003
2027	421,488	134,498	555,987
2028	384,090	112,779	496,869
2029	3,792	235	4,027
2029-2030	52,199	7,801	60,000
2029 - 2031	297,432	49,430	346,862
2029 - 2032	276,097	32,490	308,587
2029 - 2033	288,508	210,474	498,982
2034 - 2034	22,627	2,263	24,890
2034 - 2037	280,259	63,724	343,983
	<u>\$ 2,763,508</u>	<u>\$ 937,281</u>	<u>\$ 3,700,789</u>

As a lessee, the City Police Department leases a part of a firing range for firearm practice and qualification. In FY24, there are 2 years remaining on the lease, for \$5,000 per year.

6. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY AGREEMENTS

The City currently uses 2 subscription-based information technology agreements for the police department, including body-worn cameras and in-car cameras.

	Governmental Activities		
	Principal	Interest	Total
2024	\$ 60,450	\$ 2,295	\$ 62,745
2025	\$ 61,205	\$ 1,540	\$ 62,745
2026	61,970	775	62,745
	<u>\$ 123,175</u>	<u>\$ 2,315</u>	<u>\$ 125,490</u>

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Financial Section – Part C – Notes to the Basic Financial Statements

7. LONG-TERM OBLIGATIONS

A. Summary of Bonded Indebtedness by Issue

	<u>Original</u>	<u>Remaining</u>	<u>Interest</u>	<u>Maturity</u>	<u>Arbitrage</u>	<u>Purpose</u>
<u>Governmental Activities</u>						
2019 General Obligation Bonds	\$ 5,700,000	\$ 3,986,712	2.39%	7/18/19 - 6/30/29	No	Refund General Obligation Bonds Series 2012 and Series 2014 A, which funded public safety equipment and library, storm water and street infrastructure projects
2021 General Obligation Bonds	1,563,000	1,121,491	1.69%	7/15/21 - 6/15/31	No	Provide funds to pay a portion of the costs of: Chiller replacement and cooling tower/pump replacement for Police Department, replace entire HVAC system at City Hall, replace HVAC system and all components at the Warehouse building and pay costs of issuance.
<u>Business Type Activities</u>						
Water Bonds						
2010 State of Delaware - Revolving Loan Fund - Municipal Revenue	2,404,017	958,548	2.47%	4/1/12 - 10/1/30	No	Water quality improvements and main replacements
2013 Revenue Bonds	4,295,463	1,763,770	3.58%	7/1/14 - 7/1/33	Yes	Water and Wastewater capital project financing, refund 2003 Series WWW bonds
2018 State of Delaware - Revolving Loan Fund - Municipal Revenue	4,000,000	3,278,766	2.00%	12/1/20 - 6/1/39	No	Water Treatment Plant Improvements
Wastewater Bonds						
2009 State of Delaware - Revolving Loan Fund - Municipal Revenue	5,581,059	2,405,920	2.00%	12/1/12 - 12/1/31	No	Pump station replacements/upgrades and sanitary sewer main relining
2011 State of Delaware - Revolving Loan Fund - Municipal Revenue	765,060	379,064	2.00%	6/1/12 - 12/1/31	No	Pump station replacements/upgrades and sanitary sewer main relining
2013 Revenue Bonds	1,829,538	751,231	3.58%	7/1/14 - 7/1/33	Yes	Water and Wastewater capital project financing, refund 2003 Series WWW bonds
2018 State of Delaware - Revolving Loan Fund - Municipal Revenue	881,356	738,548	2.00%	10/1/20 - 4/1/39	No	Replacement of 3 Pump Stations: Delaware Tech, Walker Woods and Silver Lake
2020 State of Delaware - Revolving Loan Fund - Municipal Revenue	732,200	683,919	2.00%	8/1/22 - 8/1/41	No	Puncheon Run pump station grit removal system replacement
(Coverage ratio on Water/Wastewater Bonds requires net revenues to be at least 1.2 times the maximum annual debt service)						
Electric Revenue Bonds						
2018 Revenue Bonds	15,700,000	11,670,000	3 - 5%	7/1/19 - 7/1/33	Yes	Refund Electric Revenue Bonds Series 2008, which funded system expansion & upgrades
(Coverage ratio on Electric Bonds requires net revenues to be at least 1.25 times the maximum annual debt service)						

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B. Status as of June 30, 2024 – General Obligation Bonds

Long-term indebtedness of the City of Dover consists of Series 2019 General Obligation Bonds totaling \$3,986,712 and Series 2021 General Obligation Bonds totaling \$1,121,491 for a grand total of \$5,108,203 in outstanding bonds.

The total General Obligation Bonds outstanding amount includes \$516,303 payable within one year.

C. Change in Long-Term Debt

The following tables summarize the debt transactions for the year ended June 30, 2024:

1. General Long-Term Debt

Item	Balance 6/30/23	Additions	Reductions	Balance 6/30/24	Payable within One Year
Compensated Absences	\$ 2,945,638.22	\$ 3,375,215.07	\$ 3,147,458.81	\$ 3,173,394.48	\$ 1,533,731.00
General Obligation Bonds	5,614,421	-	506,218	5,108,203	516,303
Lease Liability	9,870	-	4,743	5,127	3,847
Net OPEB Liability	8,937,593	-	3,673,973	5,263,621	-
Net Pension Liability	10,099,896	8,334,479	-	18,434,375	-
Sub-total of General Long-Term Debt	\$ 27,607,418	\$ 11,709,694	\$ 7,332,393	\$ 31,984,720	\$ 2,053,881

2. Enterprise Funds Debt – Water and Wastewater Fund

WATER FUND

Item	Balance 6/30/23	Additions	Reductions	Balance 6/30/24	Payable within One Year
Compensated Absences	\$ 337,203	\$ 249,037	\$ 252,666	\$ 333,575	\$ 98,297
Revenue Bonds-Water	2,051,302	-	287,533	1,763,769	150,780
State of Delaware Municipal Revenue Bond - Water	4,556,689	-	319,375	4,237,314	326,619
Net OPEB Liability	6,166	-	265,757	(259,591)	-
Net Pension Liability	2,419,352	2,103,581	-	4,522,933	-
Sub-total of Water Fund	\$ 9,370,712	\$ 2,352,618	\$ 1,125,331	\$ 10,598,000	\$ 575,696

WASTEWATER FUND

Item	Balance 6/30/23	Additions	Reductions	Balance 6/30/24	Payable within One Year
Compensated Absences	\$ 64,466	\$ 73,299	\$ 79,066	\$ 58,700	\$ 29,949
Revenue Bonds-Wastewater	873,698	-	122,467	751,231	64,220
State of Delaware Municipal Revenue Bond - Wastewater	4,619,440	-	411,989	4,207,451	420,972
Net OPEB Liability	21,145	-	144,534	(123,389)	-
Net Pension Liability	1,386,899	623,172	-	2,010,071	-
Sub-total of Wastewater	\$ 6,965,648	\$ 696,471	\$ 758,056	\$ 6,904,064	\$ 515,141

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3. Enterprise Funds Debt – Electric Revenue Fund

ELECTRIC REVENUE FUND

Item	Balance 6/30/23	Additions	Reductions	Balance 6/30/24	Payable within One Year
Compensated Absences	\$ 636,690	\$ 690,216	\$ 651,212	\$ 675,694	\$ 327,026
Revenue Bonds	12,580,000	-	910,000	11,670,000	955,000
Bond Premium	824,823	-	82,482	742,341	82,482
Net OPEB Liability	1,720,581	-	578,138	1,142,443	-
Net Pension Liability	6,770,475	3,471,796	-	10,242,271	-
Asset Retirement Obligation	11,618,846	-	-	11,618,846	-
Sub-total of Electric Revenue Fund	34,151,415	4,162,012	2,221,832	36,091,595	1,364,508
Sub-total of Enterprise Fund Debt	50,487,776	7,211,102	4,105,219	53,593,659	2,455,345
Grand Totals of Long-Term Debt	\$ 78,095,194	\$ 18,920,796	\$ 11,437,612	\$ 85,578,379	\$ 4,509,226

The City does not receive reimbursement for debt service from any other governmental units. The City does not have any special assessment debt or defeased bonds as of June 30, 2024. In previous years, the City has used General Fund Revenues to liquidate Net Pension and Net OPEB Liabilities in the General Fund.

D. Debt Service Requirements

The following are the debt service requirements to maturity on the City's general obligation bonds and revenue bonds.

I. Governmental Activities:

Fiscal	2019 General Obligation Bonds		2021 General Obligation Bonds		Total General Fund Debt Service
Year	Principal	Interest	Principal	Interest	
2025	\$ 364,092	\$ 92,569	\$ 152,211	\$ 17,774	\$ 626,646
2026	371,544	83,664	154,804	15,182	625,194
2027	379,140	74,576	157,440	12,545	623,701
2028	386,760	65,478	160,122	9,864	622,224
2029	2,485,176	55,843	162,849	7,136	2,711,004
2030	-	-	165,622	4,363	169,985
2031	-	-	168,443	1,542	169,985
Total	\$ 3,986,712.0	\$ 372,130.0	\$ 1,121,491.0	\$ 68,406.0	\$ 5,548,739.0

2. Business-type Activities

Water, Wastewater and Electric Revenue Funds

Water/Wastewater Fund

Fiscal	2009 Municipal Revenue Bonds (Wastewater)		2010 Municipal Revenue Bonds (Water)		2011 Municipal Revenue Bonds (Wastewater)	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 300,424	\$ 46,624	\$ 137,160	\$ 24,129	\$ 44,875	\$ 13,250
2026	306,463.0	40,585.0	140,764.0	20,526.0	46,505.0	11,619.0
2027	312,623.0	34,425.0	144,461.0	16,828.0	48,195.0	9,930.0
2028	318,906.0	28,142.0	148,257.0	13,033.0	49,946.0	8,178.0
2029	325,316.0	21,732.0	152,151.0	9,138.0	51,761.0	6,364.0
2030	331,855.0	15,193.0	156,148.0	5,141.0	53,642.0	4,483.0
2031	338,526.0	8,522.0	79,607.0	1,039.0	55,592.0	2,534.0
2032	171,807.0	1,718.0	-	-	28,548.0	514.0
Total	\$ 2,405,920	\$ 196,941	\$ 958,548	\$ 89,834	\$ 379,064	\$ 56,872

(Continued)

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2. Business-type Activities (Continued)

Water, Wastewater and Electric Revenue Funds

Fiscal Year	2013 Revenue Bonds Water and Wastewater		2018 Municipal Revenue Loan (Wastewater)		2018 Municipal Revenue Loan (Water)		2020 Municipal Revenue Loan (Wastewater)		2018 Revenue Bonds Electric		Total Business-Type Activities
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2025	\$ 215,000	\$ 90,919	\$ 42,676	\$ 14,559	\$ 189,459	\$ 64,633	\$ 32,997	\$ 13,514	\$ 955,000	\$ 420,325	\$ 2,605,544
2026	220,000	84,256	43,534	13,701	193,267	60,825	33,661	12,851	1,005,000	371,325	2,604,882
2027	225,000	77,106	44,409	12,826	197,152	56,940	34,337	12,174	1,055,000	319,825	2,601,231
2028	235,000	69,281	45,301	11,933	201,115	52,977	35,027	11,484	1,110,000	265,700	2,604,280
2029	245,000	60,269	46,212	11,023	205,157	48,935	35,731	10,780	1,160,000	214,750	2,604,319
2030	255,000	50,269	47,141	10,094	209,281	44,811	36,450	10,062	1,200,000	173,550	2,603,120
2031	265,000	39,869	48,088	9,146	213,487	40,604	37,182	9,329	1,240,000	136,950	2,525,476
2032	275,000	29,069	49,055	8,180	217,779	36,313	37,930	8,582	1,275,000	99,225	2,238,720
2033	285,000	17,869	50,041	7,194	222,156	31,936	38,692	7,820	1,315,000	60,375	2,036,082
2034	295,000	6,084	51,047	6,188	226,621	27,471	39,470	7,042	1,355,000	20,325	2,034,248
2035	-	-	52,073	5,162	231,176	22,916	40,263	6,249	-	-	357,838
2036	-	-	53,120	4,115	235,823	18,269	41,072	5,439	-	-	357,838
2037	-	-	54,187	3,047	240,563	13,529	41,898	4,614	-	-	357,838
2038	-	-	55,276	1,958	245,398	8,693	42,740	3,772	-	-	357,837
2039	-	-	56,388	847	250,332	3,761	43,599	2,912	-	-	357,840
2040	-	-	-	-	-	-	44,475	2,036	-	-	46,511
2041	-	-	-	-	-	-	45,369	1,142	-	-	46,511
2042	-	-	-	-	-	-	23,026	230	-	-	23,256
Total	\$ 2,515,000	\$ 524,991	\$ 738,548	\$ 119,972	\$ 3,278,766	\$ 532,613	\$ 683,919	\$ 130,033	\$ 11,670,000	\$ 2,082,350	\$ 26,363,371

E. Certain Asset Retirement Obligation

The City recognized an Asset Retirement Obligation (ARO) related to an electric generating facility. An ARO is a legally enforceable liability associated with the retirement of a tangible asset. The McKee Run Generating Station is an electric generating facility owned and operated by the City since 1972 and was shut down on May 31, 2021. A legal obligation exists for the City to perform future retirement activities for the decommissioning of the McKee Run Generating Station, as the site contains hazardous and other materials that require special handling, based upon Federal Regulations and the Delaware Department of Natural Resources and Environmental Control (DNREC). The City engaged a specialist to estimate the cost of decommissioning the station, and initially in fiscal year 2020 recognized a liability of \$11,915,849. This year it has been reduced to \$11,618,846.

8. RESTRICTED NET POSITION

In the government-wide financial statements, the restricted net position of the governmental activities and business type activities are as follows:

Governmental Activities

Grants-capital projects	This represents the State DOT grant reported in the non-major special revenue funds.	\$ 160,179
Grants-public safety	These represent the Police grants, ERLSP grant and Substance Abuse Prevention grant in the special revenue type funds.	528,444
Other Purposes	These represent all other funds reported in the special revenue type, except the grants reserved for capital construction and public safety. Also included is the interest from an endowment from Mary Elizabeth Paton and the verizon reserve.	1,375,061
Total Restricted Net Position		<u>\$ 2,063,684</u>

Business Type Activities

Net restricted position for construction purposes - expendable

Water and Wastewater	Restrictions on investments imposed by bond covenants	\$ 9,342,728
Electric	Restrictions on investments imposed by bond covenants	53,854,330
Total Restricted Net Position		<u>\$ 63,197,058</u>

9. FUND BALANCES & NET POSITION

In the governmental fund financial statements, fund balances are reported based on a hierarchy of constraints on the specific purposes for which the funds can be spent. Non-spendable fund balances represent items that are not in spendable form and not expected to be converted to cash. This criterion also applies to the corpus of permanent funds, which would include the Mary Elizabeth Paton library endowment.

Restricted fund balances represent amounts that have externally imposed restrictions by creditors, grantors, enabling legislation or laws and regulations of other governments. The fund balances of the City's grant funds fall into this category, as well as a couple of accounts that have contractual restrictions imposed by a third party.

Committed fund balances represent amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of City Council through a motion or an adopted city ordinance. These amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action to which it previously committed the amount.

Assigned fund balances represent amounts constrained by the City's intent to be used for specific purposes. These amounts represent the City's capital asset appropriations. The constraints placed on assigned fund balances are implemented through internal processes such as a budget ordinance or motion of City Council. Therefore, assigned fund balances do not have the same restrictive nature as a restricted fund balance.

Unassigned fund balance is the residual amount that has not met the criteria for the previously mentioned classifications. The unassigned fund balance is available for expenditure's as they are incurred. The General Fund is the only fund that reports a positive unassigned fund balance amount. However, in governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

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The composition of the City fund balances as of June 30, 2024, follows:

	General Fund	Other Governmental Funds	Total
Fund balances:			
Nonspendable:			
Inventory & Prepaids	\$ 263,202	\$ -	\$ 263,202
Patronage Stock	16,594	-	16,594
Library Endowment	5,000	1,079	6,079
Subtotal Nonspendable:	<u>284,796</u>	<u>1,079</u>	<u>285,875</u>
Restricted for:			
Library Endowment Interest	2,853	-	2,853
Verizon cable franchise	84,293	-	84,293
Highway resurfacing	-	160,180	160,180
CDBG	-	757,155	757,155
ARPA Grant	-	363,000	363,000
Substance Abuse Prevention	-	48,183	48,183
Library Grants	-	166,681	166,681
Police Grants	-	480,261	480,261
Subtotal Restricted for:	<u>87,146</u>	<u>1,975,460</u>	<u>2,062,606</u>
Committed to:			
Contingency	761,556	-	761,556
Parkland	1,472,688	-	1,472,688
Subtotal Committed to:	<u>2,234,244</u>	<u>-</u>	<u>2,234,244</u>
Assigned to:			
Capital Projects	5,968,357	-	5,968,357
Subtotal Assigned to:	<u>5,968,357</u>	<u>-</u>	<u>5,968,357</u>
Unassigned	<u>10,911,107</u>	<u>-</u>	<u>10,911,107</u>
Total fund balances	<u>\$ 19,485,650</u>	<u>\$ 1,976,538</u>	<u>\$ 21,462,189</u>
From CAFR GF Balance Sheet	<u>\$ 19,485,650</u>	<u>\$ 1,976,538</u>	<u>\$ 21,462,188</u>

As noted in the Introductory section of this report (page 8), the City has established the “City of Dover, Delaware Financial Policies” booklet, which is a standardized set of principles managed by the Finance Department to ensure that the City follows the minimum fund balance policies.

10. PROPERTY TAXES

Property taxes are levied under the authority of the City Charter on all real property located within the City limits. The City Assessor oversees the property assessments, and the City Council levies the property tax rate. The following table provides important dates with reference to property taxes.

Beginning of fiscal year for taxes	July 1
Tax rate levied	2 nd Council Meeting in June
Taxes billed	July 1
Taxes due and payable at par	July 31
Penalty of one and one-half percent starts	August 1
Lien established on property for property taxes	July 1
Tax sales of property with unpaid taxes	2 years from date of billing

As of June 30, 2024, there were no material delinquent taxes.

11. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2024, follows:

A. Due to/from other funds – Charges and Allocations

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Non-Major Governmental Funds	\$ 180,311
	Water Fund	3,081
	Wastewater Fund	1,745
	Electric Revenue Fund	7,373
		192,510
Wastewater Fund	General Fund	225
Total		\$ 192,735

B. Temporary Advances

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	CDBG Fund	\$ 107,800

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

C. Interfund Transfers

<u>Transfers Out</u>	<u>Transfers In</u>			<u>Total</u>
	<u>General Fund</u>	<u>Non-Major Governmental Funds</u>	<u>Electric Revenue Fund</u>	
Non-Major Governmental Funds	\$ 4,254,670	\$ -	\$ -	\$ 4,254,670
Water Fund	525,000	-	-	525,000
Wastewater Fund	525,000	-	-	525,000
Electric Revenue Fund	8,000,000	-	-	8,000,000
General Fund	-	1,154,105	75,000	1,229,105
Total	\$ 13,304,670	\$ 1,154,105	\$ 75,000	\$ 14,533,775

Transfers are generally made to provide operating capital or debt service subsidies to the receiving fund in accordance with City policy.

12. MATERIAL COMMITMENTS

- A. The City cancelled a long-term Renewable Generation Unit Power Purchase Agreement with FPS Raceway Solar, LLC that became effective in August 24, 2020. FPS Raceway Solar, LLC was scheduled to supply certain energy, REC's and capacity generated by a electric generation facility to be located in Harrington, DE.
- B. The City is the guarantor on three loans in the original amounts of \$635,300, \$757,900 & \$750,000 for the Dover Fire Department: a separate entity from the City of Dover. The City also budgets financial contributions to assist the volunteer fire company with the acquisition of firefighting apparatus and maintenance of the building and other necessary equipment. The current fiscal year includes \$83,347 in expenditures for Squad #1 a 2020 Pierce enforcer rescue engine, and \$77,672 for Engine No. 5.
- C. The City entered in a management contract with The Energy Authority effective July 1, 2016, to provide a market-based approach for power supply management. The City has extended the contract through June 30, 2026. The Energy Authority manages energy purchases and utilizes the City's generating assets to provide a level of rate stability and to mitigate the effects of volatility in the energy markets.
- D. The City entered a management contract with North American Energy Services (NAES) to operate and maintain the Van Sant plant of the electric utility in August 2022. NAES has been under contract with the City as the operator of the generating assets since May 2006. Previous contracts included the operation and maintenance of two generating stations, McKee Run and Van Sant. In May 2021 McKee Run was retired after which a request for proposals was circulated for the Operation and Maintenance of the Van Sant Plant only through 2027. The City has incorporated the budgets and financial activity of the generating asset into its procedures used for all other divisions of the electric utility. These procedures include a line-item budget and adherence to City policies. All personnel are employed by NAES, and personnel costs are billed to the City bi-weekly. Any capital improvements are included in the City's capital improvement plan. The contract also provides for a monthly management fee and a performance incentive based on budget and plant performance. The cost estimate for the annual management fee and incentives totals \$145,561 per year and is included in the plant operating budget.
- E. There are no significant encumbered amounts where the resources have already been restricted.

13. FORWARD CONTRACTS

Pursuant to the July 1, 2011, Energy Management Agreement between the City and The Energy Authority (TEA), the City has formed an Executive Risk Management Committee (ERMC). The ERMC has adopted a Governing Policy for Energy Commodity Risk Management (Policy) aimed at addressing the energy commodity risks and the Procedures and Controls Manual for Energy Commodity Risk Management (Procedures Manual). The Procedures Manual further describes the risk management philosophy under which TEA, the City's designated provider of energy risk management services conducts its activities. The Procedures Manual authorizes TEA to enter into physical forward transactions which shall be governed by Edison Electric Institute (EEI), North American Energy Standards Board (NAESB), or similar agreements with counterparties approved by the City.

These agreements will enable the City to hedge the forward price of purchased power, natural gas or fuel oil for delivery as needed to meet its load requirements. No speculative transactions for volumes in excess of forecasted power and fuel needs are permitted. TEA also provides advisory services to the City to

determine the extent to which financial hedges would mitigate market and credit risk to the benefit of the City. These contracts meet the definition of a derivative instrument as defined by GASB Statement No. 53, *Accounting and Reporting for Derivative Instruments* (GASB 53). However, these contracts meet the normal purchases and sales exemption of GASB 53 as the City intends to use the physical commodity in its normal utility operations to supply energy to its customers. Accordingly, these contracts are not within the scope of GASB 53 and are not recorded on the City's Statement of Net Position.

Under the Procedures manual the City will not extend credit to any potential counterparty that has a credit rating below investment grade (defined as BBB as rated by S&P Global Ratings or Baa2 as rated by Moody's Investors Service). Any counterparty that is unrated by either S&P or Moody's must be approved by the ERMIC prior to the execution of any trading activities.

Credit risk is mitigated using collateral thresholds, credit limits, maximum nominal exposure and term limitations. A collateral threshold is the amount of unsecured credit granted to the counterparty. Unsecured credit exposure includes amounts owed by the counterparty, whether billed or not, and the marked-to-market differences in value of any collateral held. Any net exposure above the collateral threshold will require the posting of collateral by the counterparty. Collateral thresholds, term limitations and credit exposure limits are subject to maximums as established by the ERMIC.

A summary of the contracts outstanding as of June 30, 2024 is as follows:

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Collateral Summary					
Counterparty	Counterparty or Guarantor Credit Rating	Counterparty Thresholds	Line Availability	Credit Risk w/o Respect to Collateral (\$)	Collateral Description
AEP Energy Partners, Inc.	BBB	\$10,000	\$10,763	(\$763)	No Collateral if exposure under specified threshold
Barclays Bank, PLC	BBB+	\$10,000	\$10,000	\$0	No Collateral if exposure under specified threshold
BP Energy Company	A-	\$15,000	\$15,000	\$0	No Collateral if exposure under specified threshold
Calpine Energy Services, L.P.	B+	\$0	(\$3,711)	\$3,711	No Collateral if exposure under specified threshold
Carl King Energy Services division of Griffith Energy	B+	\$0	\$0	\$0	No specified threshold
Citigroup Energy, Inc.	A	\$7,000	\$7,000	\$0	Up to \$10,000 is guaranteed by Citigroup Global Markets Holdings Inc.
Conectiv Energy Supply, Inc.	NR	\$0	\$0	\$0	No Defined threshold, \$10,000 for planning purposes
Colonial Energy, Inc.	NR	\$0	\$0	\$0	No specified threshold
EDF Trading North America, LLC	BBB-	\$18,000	\$18,000	\$0	Threshold is \$18 million unless guarantor's credit rating falls below Baa3
Constellation Energy Generation, LLC	BBB+	\$40,000	\$40,000	\$0	No collateral if exposure under specified threshold
Hess Corporation	BBB-	\$0	\$0	\$0	No specified threshold
Constellation Energy Services, Inc.	NR	\$0	\$0	\$0	Lesser of guaranty or threshold, currently no guaranty
Macquarie Energy, LLC	A+	\$15,000	\$15,615	(\$615)	Up to \$15,000 is guaranteed by Macquarie Bank Limited
Morgan Stanley Capital Group Inc.	A-	\$15,000	\$15,070	(\$70)	Unlimited guaranty from Morgan Stanley, threshold set by table in contract
NextEra Energy Power Marketing, LLC.	BBB+	\$10,000	\$1,880	\$8,120	Up to \$10,000 is guaranteed by NextEra Energy Capital Holdings, Inc.; \$17,700 collateral held for exposures above threshold
NJR Energy Services Company	NR	\$0	\$0	\$0	No specified threshold
Peninsula Energy Services Company, Inc.	NR	\$0	\$0	\$0	No specified threshold
Peninsula Oil Company, Inc.	NR	\$0	\$0	\$0	No specified threshold
PSEG Energy Resources & Trade, LLC	BBB	\$5,000	\$4,819	\$181	Up to \$5,000 is guaranteed by PSEG Power LLC
Sequent Energy Management, L.P.	BBB	\$5,000	\$5,000	\$0	Unlimited guaranty from Williams Company, threshold is \$5,000
Tri Gas & Oil Co., Inc.	NR	\$0	\$0	\$0	No specified threshold

14. INSURANCE

A. Health Insurance – State of Delaware

The City participates in the State of Delaware Health Insurance Program. The State offers four health plan options. The administration of benefits is coordinated with Aetna and Highmark Delaware. Pre-determined premiums consisting of City and employee contributions are subsequently paid to the State of Delaware.

B. Workers' Compensation Fund – Self-Insurance

On July 1, 1990, the City began self-insuring its Workers' Compensation insurance. For this purpose, the City has established a separate fund. Claims are processed and administered by a third-party administrator. The City manages the revenue and expenditures in this fund and maintains all records. The City maintains a fund balance reserve to cover any claims incurred but not reported.

AMI Risk Consultants completed an updated valuation in fiscal year 2019. As of June 30, 2024, \$226,567 is reserved for open claims in this fund. An appropriate umbrella policy for excess coverage has been purchased and is in effect as of June 30, 2024.

Workers' Compensation activity is recorded in the Workers' Compensation Fund as follows:

	2024	2023
Claims payable, beginning of year	\$ 211,777	\$ 182,825
Claims incurred	(55,233)	217,216
Payment of claims	70,023	(188,264)
Claims payable, end of year	<u>\$ 226,567</u>	<u>\$ 211,777</u>

C. Other than Health or Workers' Compensation Insurance

The City purchases commercial insurance policies to cover risks not insured through self-insurance funds. The City has designated a contingency account to provide for uninsured losses (See Note 9). There have been no significant reductions or settlements exceeding coverage in the past five fiscal years.

15. COMPENSATED ABSENCES

The City grants a specific number of vacation days with pay to its employees. Upon termination or retirement, an employee is paid for accumulated vacation days. The City also grants one paid sick day per month to all employees, except for employees covered by the International Brotherhood of Electric Workers (IBEW) contract. The IBEW employees are granted eleven sick days per year.

The City of Dover follows a terminal leave policy which varies with each of the four labor unions, as well as the non-bargaining group. The maximum accumulated sick days paid upon retirement is 150 days for 25 years of service. No accrued sick leave is paid when an employee is terminated. In the government-wide and proprietary fund financial statements, unpaid compensated absences are recorded as a liability as the vested employees' benefits accrue, to the extent it is probable that the employee will be paid for comp time, sick and vacation benefits at retirement.

In governmental funds, compensated absences are recorded as expenditures as payments become due; accordingly, no liability is recorded in the Governmental Funds statement. Typically, the General Fund has been used in prior years to liquidate the liability for compensated absences recorded in governmental activities.

16. OTHER POST-EMPLOYMENT BENEFITS

Plan Description

On May 11, 2009, the City of Dover Other Post-Employment Benefits Trust (OPEB Trust) was established pursuant to Section 115 of the Internal Revenue Code. Policy for and management of the OPEB benefits provided to retirees are the responsibility of the City of Dover. No stand-alone financial report is issued for the OPEB Trust.

The City of Dover OPEB Plan is a post-retirement employee benefit program established for the purpose of funding retiree health care as provided for in Chapter 80, Article IV, Division 5 of the Code of Ordinances.

The OPEB Plan is a single employer defined benefit plan. The OPEB Plan provides retirement medical coverage to pensioners and their eligible dependents in the City of Dover defined benefit and defined contribution pension plans as well as the State of Delaware's Police defined benefit plan.

Plan Administration

Management of the plan investments are fully vested with the City of Dover OPEB Board as established in the City Code, which consists of five members - two Council members appointed by the Council President, the City Manager, the Controller/Treasurer, and the Human Resources Director. The City Manager, the Controller/Treasurer, and the Human Resources Director serve as ex-officio members. Milliman of Albany, New York provides asset management advisory and consulting services to the Board.

The City purchases health insurance from the State of Delaware through a cooperative purchasing arrangement permitted by State Code. The State Office of Benefits provides the City with the medical insurance premiums by type of coverage and carrier during the budget cycle each year. The City also pays a five percent risk premium and contract administration fee of \$2.70 for each contract in addition to the premium. Any premiums paid over or under the benefits paid out for City employees revert to the State.

Membership of the plan consisted of the following on June 30, 2023:

Retirees and beneficiaries receiving benefits	280
Terminated plan members entitled to but not yet receiving the benefits	13
Active plan members	<u>321</u>
Total	<u>614</u>

Substantially all City employees become eligible for post-retirement benefits if they reach retirement age while working for the City. The costs of providing these benefits are shared between the City and the retired employee.

Employee Benefits and Contributions

The City maintains contracts with each of the following collective bargaining units.

- The International Brotherhood of Electric Workers (IBEW) union contract period is July 1, 2024, through June 30, 2027.
- The American Federation of State, County, and Municipal Employees (AFSCME), Council 81 contract period is July 1, 2024, through June 30, 2027.
- The Fraternal Order of Police Lodge #15 (FOP) union contract period is July 1, 2024, through June 30, 2026.
- The Dover Organization of Employees (DOE) union contract period is July 1, 2024, through June 30, 2027.

The eligibility provisions for early retirement are as follows:

SUMMARY OF PRINCIPAL PLAN PROVISIONS

Benefits for Civilians:

A. Covered Groups: Full-time DOE (formerly IUE), IBEW, AFSCME and non-union employees and their dependents are covered.

B. Eligibility: Satisfaction of either of the following eligibility requirements:

1. Unreduced Retirement: Attainment of the earlier of the following conditions:
 - a. Later of attainment of age 65 and completion of 10 years of service.
 - b. If hired prior to May 1, 1994, later of attainment of age 50 and completion of 20 years of service.
 - c. If hired prior to May 1, 1994, completion of 25 years of service.
 - d. If hired on or after May 1, 1994, later of attainment of age 55 and completion of 80 points (age plus service).
2. Reduced Retirement: For DOE, AFSCME and non-union members hired prior to July 1, 1994, attainment of age 55 and completion of 10 years of service. Other members who meet this condition have the option to pay 100% of the premiums for coverage.

(Continued)

(Continued)

3. Vested Termination: For DOE, AFSCME and non-union members hired prior to July 1, 1994, completion of 10 years of service. Coverage commences upon attainment of age 65. Coverage is not available to other members.
4. Active Death: Surviving spouses are eligible for 50% of monthly payment of members eligible or not yet eligible for an unreduced pension upon death or for DOE and non-union members hired prior to July 1, 1994, if member completed 10 years of service.

SUMMARY OF PRINCIPAL PLAN PROVISIONS

- C. Premium Cost Sharing: Cost-sharing varies by employee group, date of retirement and/or date of hire as follows:

1. Non-Union Employees:

- a. None if retired prior to July 1, 1991
- b. 0% for individual coverage and 25% for spouse coverage if retired on or after July 1, 1991, and prior to July 1, 2012
- c. 15% for individual and spouse coverage if retired on or after July 1, 2012

2. DOE Employees:

- a. None if retired prior to September 1, 1991
- b. 0% for individual coverage and 25% for spouse coverage if retired on or after September 1, 1991, and prior to June 1, 2013
- c. 15% for individual and spouse coverage if hired prior to December 22, 2015, upon direct retirement with an unreduced pension
- d. 20% for individual coverage if hired on or after December 22, 2015, upon direct retirement with an unreduced pension. The retiree will have the option to purchase dependent coverage under the City's group rate plan at full cost to the employee/retiree.

3. IBEW Employees:

- a. 0% for individual coverage and 25% for spouse coverage if hired prior July 1, 1986
- b. 0% for individual coverage and 100% for spouse coverage if hired on or after July 1, 1986, and prior to July 1, 2014
- c. 20% for individual coverage and 100% for spouse coverage if hired on or after July 1, 2014

4. AFSCME Employees:

- a. 0% for individual coverage and 25% for spouse coverage if retire prior to July 1, 2015
- b. 15% for individual and spouse coverage if hired prior to May 20, 2014, and retire on or after July 1, 2015
- c. 20% for individual coverage and 100% for spouse coverage if hired on or after May 20, 2014

- D. Benefit Duration: Retiree coverage is provided for lifetime. Spouse coverage is provided for the spouse's lifetime.

- E. Medicare Part B Reimbursement: Eligible retirees receive reimbursement of the Medicare Part B premium. The Medicare Part B standard premium was \$164.90 for 2023; for 2022, the standard

premium was \$170.10. Spouses are not eligible for the reimbursement. Eligible retirees are:

1. Non-union and AFSCME employees who were hired prior to July 28, 2009.
2. IBEW employees who retired prior to July 1, 2009.
3. DOE employees who retired prior to January 31, 2010.

Benefits for Police Officers:

A. Covered Groups: Full-time FOP employees and their dependents are covered. Only provisions for members hired on or after September 1, 1982, are shown.

B. Eligibility: Satisfaction of either of the following eligibility requirements:

1. Unreduced Retirement: Attainment of the earlier of the following conditions:
 - a. Later of attainment of age 62 and completion of 10 years of service.
 - b. Completion of 20 years of service.
 - c. Later of completion of 10 years of service and 75 points (age plus service).
2. Reduced Retirement: Not applicable.
3. Vested Termination: None.
4. Active Death: Surviving spouses of members eligible for an unreduced pension upon death.

C. Premium Cost Sharing:

1. None if retired prior to July 1, 1991
2. 0% for individual coverage and 25% for spouse coverage if retired on or after July 1, 1991, and prior to July 1, 2012
3. 15% for individual and spouse coverage if retire on or after July 1, 2012.
4. Employees hired on or after October 9, 2015, contribute 20% for individual coverage. The retiree will have the option to purchase dependent coverage under the City's group rate plan at full cost to the employee/retiree.

D. Benefit Duration: Retiree coverage is provided for lifetime. Spouse coverage is provided for the spouse's lifetime.

E. Medicare Part B Reimbursement: Eligible retirees receive reimbursement of the Medicare Part B premium. The Medicare Part B standard premium was \$170.10 for 2022; for 2021, the standard premium was \$148.50. Spouses are not eligible for the reimbursement. Eligible retirees are members who retired prior to September 30, 2006.

Employer Contributions:

The City of Dover funds the other post-employment benefits for current retirees on a pay-as-you-go basis along with funding for future benefits at a rate that is approved in the annual budget, but not actuarially determined. Additional funding has also been provided on an ad hoc basis. The employer contributions towards retiree health care premiums this fiscal year are as follows:

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General Government	\$ 2,756,909
Water and Wastewater Fund	351,030
Electric Revenue Fund	1,041,293
Total Contributions	<u>\$ 4,149,232</u>

Transactions are recorded in the OPEB Trust for the payment of administrative and investment expenses and financed through investment earnings. City appropriations and other employer contributions for health care are recorded in the OPEB Trust. The OPEB Board of Trustees is responsible for the management of the trust investments.

Contributions

The contribution rates for the employer are established annually by the budgeting process of the City. Those rates include an employer contribution based on projected pay-as-you-go financing requirements as a percent of premiums, with an additional amount to prefund benefits, which is not actuarially determined. For the year ended June 30, 2024, the City's average contribution rate was 19.9% of covered payroll of \$20,249,554.

The components of the Net OPEB liability of the City on June 30, 2024, are as follows:

Other Post Employment Benefits Fund
Changes in Net OPEB Liability

Changes in Net OPEB Liability	Total OPEB Liability (a)	Increase (Decrease) Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances as of June 30, 2023	\$ 64,562,631	\$ 53,877,145	\$ 10,685,486
Changes for the year:			
Service cost	1,382,051	-	1,382,051
Interest	4,409,518	-	4,409,518
Differences between expected and actual exp	17,529	-	17,529
Changes in assumptions	-	-	-
Benefit payments	(3,156,555)	(3,156,555)	-
Employer contributions	-	4,149,232	(4,149,232)
Net investment income	-	6,330,267	(6,330,267)
Trust administrative expenses	-	(8,000)	8,000
Balances as of June 30, 2024	<u>\$ 67,215,174</u>	<u>\$ 61,192,089</u>	<u>\$ 6,023,084</u>
Plan Fiduciary Net Position as % of total OPEB Liability	91.0%		

Rate of return. For the year ending June 30, 2024, the annual money-weighted rate of return on investments, net of investment expense, was (11.69)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

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Actuarial Methods and Significant Assumptions

Actuarial cost method	Entry Age Normal Funding Method with Level % of Payroll
Asset valuation date	June 30, 2024
Asset valuation method	Market value of assets
Actuarial assumptions:	
Expected Return on Assets	7.0%
Discount rate	7.0%
Inflation rate	2.5%
Healthcare cost trend rates	
<u>Pre-Medicare</u>	Initial rate of 7.5% decreasing to 7.0% for 2025, 5.29% by 2030 and 4.54% by 2050, ultimately leveling off at 4.04% in 2075.
<u>Medicare</u>	Initial rate of 10.8% decreasing to 7.0% for 2025, 5.29% by 2030 and 4.54% by 2050, ultimately leveling off at 4.04% in 2075.

Mortality

Active Employees:

Civilians	SOA Pub-2010 General Employees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021
Police Officers	SOA Pub-2010 Public Safety Employees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021

Terminated Vested Participants, Healthy Retirees and Spouses:

Civilians	SOA Pub-2010 General Retirees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021
Police Officers	SOA Pub-2010 Public Safety Retirees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021

Surviving Spouses

Civilians	SOA Pub-2010 General Contingent Survivors Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021
Police Officers	SOA Pub-2010 Public Safety Contingent Survivors Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021

Disabled Retirees

Civilians	SOA Pub-2010 General Disabled Retirees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021
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Changes in Actuarial Assumptions or Methods

The long term expected rate of return on OPEB plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real

rates of return for each major asset class included in the target asset allocation as of June 30, 2024, are summarized in the following table:

OPEB Trust		
Long-Term Expected Rate of Return		
Asset Class	Target Allocation*	Long-Term Expected Real Rate of Return
Cash & Short-Term Bond	9.00%	2.66% - 3.47%
Fixed Income	22.00%	2.27% - 6.37%
Equity	64.00%	7.29% - 11.11%
Real Estate	5.00%	8.18%
Long-Term Expected Rate of Return		7.00%

*The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are per Milliman's investment consulting practice.

Discount Rate

The discount rate used to determine the liabilities under GASB 74 and 75 depends upon the entity's funding policy. The City has established an irrevocable Trust and adopted a funding policy to contribute to the Actuarial Determined Contribution (ADC) each year. Under this policy, the plan is projected to be solvent in the future, and therefore the discount rate is the expected rate of return of 7.00%.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability as of June 30, 2024, calculated using the discount rate of 7.00%, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.00%) or 1 percentage point higher (8.00%) than the current rate.

Other Post-Employment Benefits

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Net OPEB liability	\$ 15,236,346	\$ 6,023,084	\$ 1,537,913

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the net OPEB liability as of June 30, 2024, calculated using the health care trend rates assumed and what it would be using 1% higher and 1% lower health care trend rates:

Health Care Trend Rates Assumptions

	1% Decrease 3.04%	Current Discount Rate 4.04%	1% Increase 5.04%
Net OPEB liability	\$ (2,595,736)	\$ 6,023,084	\$ 16,704,362

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OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the City recognized OPEB expense (credit) of (\$807,395) as calculated in the following table:

OPEB Expense	
Service cost	\$ 1,382,051
Interest	4,409,518
OPEB plan administrative expenses	8,000
Projected earnings on OPEB plan investments	(3,805,864)
Current period recognition of deferred outflows/(inflows) of resources	
Differences between expected and actual experience	(116,756)
Net difference between projected and actual earnings on plan investments	(2,667,673)
Changes of assumptions	435,104
Total OPEB Credit	<u>\$ (355,620)</u>

On June 30, 2024, the City reported deferred outflows (inflows) of resources related to OPEB from the following sources:

	Deferred Outflows	Deferred Inflows
Deferred Outflows (Inflows) of Resources		
Differences between expected and actual experience	\$ 15,338	\$ 2,729,370
Changes in assumptions	3,811,385	1,409,509
Net difference between projected and actual earnings in OPEB plan investments	205,846	-
Total Deferred Outflows (Inflows) of Resources	<u>\$ 4,032,569</u>	<u>\$ 4,138,880</u>

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Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	
2025	\$ (1,640,222)
2026	958,344
2027	(313,999)
2028	(40,797)
2029	464,083
Thereafter	466,281

Separate Other Postemployment Benefit fund financial statements have not been issued; accordingly, they are presented separately, as follows:

The City of Dover, Delaware
Schedule of Other Post-Employment Benefits Trust Fund Net Position
June 30, 2024

	Other Post-Employment Benefit Trust Fund
Assets:	
Cash and cash equivalents	\$ 2,923,662
Investments at Fair Value - Mutual Funds	58,271,593
Total Assets	<u>61,195,255</u>
Liabilities:	
Accounts Payable	<u>3,165</u>
Total Liabilities	<u>3,165</u>
Net Position:	
Net Position Restricted for Retiree Health Benefits	<u>\$ 61,192,090</u>

The City of Dover, Delaware
Schedule of Changes in Other Post-Employment Benefits Trust Fund Net Position
June 30, 2024

	Other Post-Employment Benefit Trust Fund
Additions:	
Net Investment Income	\$ 6,330,268
City's Contribution-Payroll Based	267,332
City's Contribution-Lump Sum	3,881,900
Total Additions	<u>10,479,500</u>
Deductions:	
Benefit Payments	3,156,555
General Administration	8,000
Total Deductions	<u>3,164,555</u>
Change in Net Position	
Net Position - Beginning	53,877,145
Net Position - Ending	<u>\$ 61,192,090</u>

17. DEFERRED COMPENSATION PLAN

Effective November 14, 1983, the City added a self-directed 457 Deferred Compensation Plan to its employee benefit options. The plan is administered by Mission Square. The assets are held in the name of each participant with Mission Square Retirement. Employees are eligible to make contributions to the plan not to exceed the ceiling set by federal regulations. The City later added an alternative investment option for the Deferred Compensation Plan with Nationwide Retirement Solutions.

In May 1994, the City offered the 457 Deferred Compensation Plan to employees as their pension plan in lieu of participating in the General Employee Pension Plan. At that time, 41 employees opted out of the Defined Benefit Pension Plan and enrolled in the Deferred Compensation Plan. The ICMA 457 Deferred Compensation Plan has assets of \$11,019,694 (market value) as of June 30, 2024, with 170 active employees contributing \$637,287. The Nationwide plan has assets of \$4,177,688.21 (market value) as of June 30, 2024, with 10 active employees contributing \$67,329. Quarterly statements are mailed to each participant by the plan administrators. All administration fees are borne by the participants. All contributions are 100% vested upon election of the plan. Employees are eligible to withdraw or rollover to another plan upon separation of service. Withdrawals prior to age 59½ could be subject to penalty.

Employees who participate in the defined benefit plan are also eligible for the 457 Deferred Compensation Plan. Matching employer contributions up to 3% are deposited to an employee 401(a) plan per plan documents. As of June 30, 2024, there are 383 employees eligible to enroll in the 457 Deferred Compensation Plan.

All amounts of compensation deferred under the plans, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are (until paid or made available to the employee or other beneficiary) solely the property and rights of the individuals who participate in the deferred compensation plan and are not subject to the claims of the City's general creditors.

18. RETIREMENT PLANS

The City participates and/or manages four retirement plans on behalf of its employees. Three of which are defined benefit plans, and one is a defined contribution plan. Two of the defined benefit plans are closed to new hires. All full-time employees are required to enroll in a retirement plan. During fiscal year 2024, the total wages were \$25.6 million. The number of employees eligible for pension benefits as of June 30, 2024, is 383.

Following is the total of the City of Dover’s pension liabilities, pension assets, deferred outflows of resources and deferred inflows of resources related to pensions, and the pension expense and expenditures for the fiscal year ended June 30, 2024:

	2024			
	Police	General	DPERS	Total
Pension Net Position	\$ 16,003,523	\$ 58,761,675	N/A	\$ 74,765,198
Pension Liabilities	16,500,578	92,361,536	N/A	108,862,114
Net Pension (Liabilities)/Asset	(497,055)	(33,599,861)	\$ (1,112,734)	(35,209,650)
Deferred Outflows of Resources	577,142	6,520,443	1,197,375	8,294,960
Deferred Inflows of Resources	-	228,328	646,523	874,851
Pension Expense	361,679	22,568,773	1,323,362	24,253,814

A. Defined Contribution Plan

Effective July 1, 2000, the City implemented an IRC 401a Money Purchase Plan “401a Plan,” a self-directed defined contribution plan, as an alternative for pension benefits. The contribution and funding requirements of the plan are both established and amended by the City. The plan is administered by the Mission Square Retirement Corporation. The assets are held in the name of each participant with the Mission Square Retirement Trust. Quarterly statements are mailed to each participant by Mission Square. All administration fees are borne by the participants.

The Dover Organization of Employees (DOE) union contract renewed effective July 1, 2021, through June 30, 2024. The contract’s mandatory minimum employee contribution (MMEC) as well as the City’s minimum matching contribution was unchanged and is as follows:

<u>Effective Date</u>	<u>Minimum Employee Contribution</u>	<u>City’s Match (Up to)</u>
March 27, 2016	4%	7%
July 1, 2016	5%	8%
July 1, 2017	6%	9%

All other employees, except for FOP members, must contribute 3% of pensionable wages into the 401a Plan. The City matches the 3% contribution into the 401a Plan. The City provides an additional dollar-for-dollar match into the 401a Plan if the employee contributes to their 457 Plan, up to a maximum of 3% for a total matching contribution not to exceed 6%. (See note 17 – Deferred Compensation Plan).

The 401a Plan and 457 Plan contributions are calculated on base wages plus on-call pay and pay adjustments. All full-time regular employees are eligible, excluding law enforcement personnel. Personnel that have elected the defined contribution plan are not eligible for the defined benefit plan. All contributions are 100% vested upon election of the plan. To be eligible for benefit payments, the participant must meet the same eligibility requirements as the participants in the defined benefit plan. Employees are eligible to withdraw or rollover to another plan the employer and employee benefits upon separation of service. Withdrawals prior to age 59 ½ could be subject to penalty.

As of June 30, 2024, there were 219 full-time employees enrolled in the 401a plan. The City contributed a total of \$612,576 on wages of approximately \$9.5 million. Employees contributed \$446,278 to the 401a Money Purchase Plan. The market value of the 401a plan assets totaled \$10,268,361 as of June 30, 2024.

B. Defined Benefit Plans

The City participates in three defined benefit pension plans: City of Dover Police Pension Plan (closed), City of Dover General Employee Pension Plan (closed), and State of Delaware County and Municipal Police Pension Plan. The City of Dover Police Pension Plan, a single employer defined benefit plan, covers all uniformed police officers hired prior to September 1, 1982. The City of Dover General Employee Pension Plan, a single employer defined benefit plan, covers all eligible full-time permanent employees, other than uniformed police officers. The State of Delaware County and Municipal Police Pension Plan, a multi-employer cost sharing defined benefit plan, covers all uniformed police officers hired on or after September 1, 1982. The City makes employer contributions to all three plans.

The City holds on-behalf of the Pension Boards of Trustees, the assets of the two single employer defined benefit plans and, accordingly, is required to prepare pension trust fund financial statements using the accrual basis of accounting. Investments are reported at fair value based on quoted market prices. Receivables and payables represent year end accruals of short-term receipts or charges. The administration of plan assets for both the Police Pension Plan and the General Employee Pension Plan is conducted by the Pension Boards as described in the subsequent disclosures.

Separate pension fund financial statements for the City Police Pension and General Employees' Pension Plan have not been issued; accordingly, they are presented separately, as follows:

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The City of Dover, Delaware
Combining Schedule of Pension Trust Fund Net Position
For the Year Ended June 30, 2024

	<u>Police Pension</u>	<u>General Pension</u>	<u>Totals</u>
Assets:			
Cash and cash equivalents	\$ 2,589,139	\$ 8,704,679	\$ 11,293,818
Investments at fair value - Mutual Funds	13,414,384	50,056,996	63,471,380
Total Assets	<u>16,003,523</u>	<u>58,761,675</u>	<u>74,765,198</u>
Liabilities:			
Accounts Payable	<u>-</u>	<u>-</u>	<u>-</u>
Net position held in trust for pension benefits	<u>\$ 16,003,523</u>	<u>\$ 58,761,675</u>	<u>\$ 74,765,198</u>

The City of Dover, Delaware
Combining Schedule of Changes in Pension Trust Fund Net Position
For the Year Ended June 30, 2024

	<u>Police Pension</u>	<u>General Pension</u>	<u>Totals</u>
Additions			
Net investment income	\$ 1,265,928	\$ 5,048,137	\$ 6,314,065
City's contribution - payroll based	-	4,121,158	4,121,158
City's contribution - lump sum	350,800	1,000,000	1,350,800
Employee contribution	-	221,580	221,580
State grants	812,409	-	812,409
Other	984	-	984
Total Additions to Net Position	<u>2,430,121</u>	<u>10,390,875</u>	<u>12,820,996</u>
Deductions			
Benefit payments	1,475,045	4,566,871	6,041,916
General administration	4,803	19,004	23,807
Total Deductions From Net Position	<u>1,479,848</u>	<u>4,585,875</u>	<u>6,065,723</u>
Change in net position	950,273	5,805,000	6,755,273
Net Position - Beginning	15,053,250	52,956,675	68,009,925
Net Position - Ending	<u>\$ 16,003,523</u>	<u>\$ 58,761,675</u>	<u>\$ 74,765,198</u>

Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due, pursuant to formal commitments, to provide contributions. Benefits or refunds are recognized when due and payable in accordance with the terms of each plan. Investment management and consultant fees are paid from the Pension Trust Funds. All actuarial costs are paid from other City funds.

I. City of Dover Police Pension Plan

Plan Description

This contributory pension plan began on January 1, 1970, under the authority of the City Code, Chapter 62, Article III, Pension Plan, Section 62-71 through 62-84. The contribution and funding requirements of the plan are established by the City and may be amended by the City Council. It is a closed plan. The last active employee retired June 29, 2006. An officer's pension right is vested upon the completion of 15 years of continuous service. As of June 30, 2024, there are 43 retirees and beneficiaries receiving benefits.

Fully vested employees who have completed 20 to 25 years of continuous service are entitled to annual benefits equal to 2.5% of their average earnings for each year of continuous service. The maximum benefit is 62.5% of average earnings. If a participant terminates after completing 15 years of service, the participant will be eligible for a deferred benefit commencing at age 60 with a benefit accrued at the date of termination. In place of this vesting, participants may elect to receive their accumulated contributions. Disability benefits are paid to a participant who is totally or partially disabled in the performance of his or her duties. The total duty-connected disability benefit is payable monthly and equal to 75% of the monthly rate of earning at the time of disability. The partial duty-connected disability benefit is the accrued benefit at the date of disability if not less than 50% of average earnings. Disability benefits cease if the participant recovers or dies. If the disabled participant reaches his normal retirement date, the benefit is reduced by one-third.

Survivor's benefits are payable monthly in an amount equal to 75% of the participant's rate of earnings, for a duty related death. Survivor's benefits are payable monthly in an amount not to exceed 25% of the participant's rate of earnings, for a non-duty related death, if the participant has completed 10 years of service. If a retired participant dies, his or her spouse receives 50% of the benefit. All benefits under the plan, including survivor's benefits, are increased 2% per annum.

There have been no changes in benefits during the valuation period by City Council.

Plan Administration

Management of the plan investments are fully vested with the City of Dover Police Pension Board as established in the City Code, which consists of seven members – three elected by plan members, two Council members appointed by the Council President, the Chief of Police, and the City Manager. The City Controller/Treasurer serves as an ex-officio member. Milliman of Albany, New York provides asset management advisory and consulting services to the Board.

Funding Policy

The City intends to continue to fund the Actuarially Determined Contribution (ADC) as provided for in the actuarial valuation. The funding may be impacted by differences in actual experience and the actuarial assumptions. The employer contributions are considered by the actuaries in their determination of the ADC.

The State contributes to the pension fund on behalf of the City based on 1) an allocation to the City based on a 0.25% surcharge on insurance policies issued in the state and the number of officers employed and 2) 75% matching grant for the annual cost of living increase (COLA) granted to police retirees on January 1 each year. For the fiscal year ending June 30, 2024, the State contributed \$765,607.

The ADC conforms to the entry age method as defined in GASB Statement No. 67/68. The City has interim valuations completed each year between the required biennial valuations to monitor the funding progress. The City's actuary is Bolton of Towson, MD. The ADC is being amortized using the Entry Age method.

Total contributions to the plan for the fiscal year ending June 30, 2024, were \$0.8 million.

The ADC is based on a closed 10-year level dollar amortization of the Unfunded Actuarial Accrued Liability (UAAL). The Schedule of Changes in the Net Pension Liability, and a Schedule of Employer Contributions are presented as Required Supplementary Information (RSI) following the notes to the financial statements.

Net Pension Liability

The total pension liability was determined by an actuarial valuation as of July 1, 2023, with liabilities rolled forward to June 30, 2024. As of June 30, 2024, the plan was 96.99% funded. The total pension liability for benefits was \$16.5 million, and the fiduciary net position was \$16.0 million, which resulted in a net pension liability (NPL) of \$.5 million for the primary government. There are no active officers; therefore, there is no covered payroll or ratio of the net pension liability to cover payroll. Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, are presented below:

Rate of return. For the year ended June 30, 2024, the annual money-weighted rate of return on investments, net of investment expense, was 7.97%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

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Actuarial Methods and Significant Assumptions

Valuation date	June 30, 2024
Actuarial cost method	Entry Age
Amortization method	Level Dollar
Remaining amortization period	N/A; plan projected to be in surplus position as of July 1, 2022
Asset valuation method	Market Value
Actuarial assumptions:	
Inflation	2.5%
Salary Increases	N/A
COLA for members in receipt of benefits	2.00%
Investment rate of return	6.5%, net of pension plan investment expense, including inflation
Retirement age	N/A
Mortality:	
<u>Healthy retirees:</u>	Pub-2010 Safety Retirees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2020
<u>Disabled retirees:</u>	Pub-2010 Safety Disabled Retirees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2020
<u>Beneficiaries:</u>	Pub-2010 Contingent Survivors Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2020

Changes in Actuarial Assumptions or Methods

The long term expected rate of return on pension plan investments was determined using a building block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These expected future real rates of return are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

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Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024, are summarized in the following table:

Police Pension Fund
Long-Term Expected Rate of Return

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Cash	7.0%	0.68%
US Short (1-3 Yr) Government/Credit B	6.0%	1.39%
US Interm (1-10 Yr) BBB Corporate Bon	4.0%	2.92%
US TIPS (Inflation-Indexed Bonds)	7.0%	1.71%
US Interm (1-10 Yr) Government/Credit	5.0%	1.77%
US Long (11-30 Yr) BBB Corporate Bon	2.5%	3.54%
US Long (11-30 Yr) Government/Credit	2.5%	2.73%
US High Yield Bonds	6.0%	3.93%
US Long STRIPS (20+ Yrs)	0.0%	4.25%
US Broad Value Equity	7.0%	4.46%
US Broad Growth Equity	3.5%	4.74%
US Large & Mid Cap Growth Equity	3.5%	4.64%
US Mid Cap Equity	3.5%	5.20%
US Mid Cap Value Equity	3.5%	4.75%
US Small Cap Value Equity	2.0%	5.74%
US Small Cap Growth Equity	3.0%	6.78%
Global REITs	3.0%	7.02%

Police Pension Fund
Changes in Net Pension Liability

	Total Pension Liability (a)	Increase (Decrease) Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances as of June 30, 2023	\$ 16,807,646	\$ 15,053,250	\$ 1,754,396
Changes for the year:			
Service cost	-	-	-
Interest on total pension liability	1,044,558	-	1,044,558
Differences between expected and actual experience	123,419	-	123,419
Changes of assumptions	-	-	-
Benefit payments	(1,475,045)	(1,475,045)	-
Employer contributions	-	1,164,193	(1,164,193)
Net investment income	-	1,265,928	(1,265,928)
Administrative expenses	-	(4,803)	4,803
Net Changes	(307,068)	950,273	(1,257,341)
Balances as of June 30, 2024	\$ 16,500,578	\$ 16,003,523	\$ 497,055

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Discount Rate

The discount rate used to measure the total pension liability was 6.5%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity Analysis of Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability, calculated using the discount rate of 6.50%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.50%) or 1 percentage point higher (7.50%) than the current rate.

Police Pension Fund			
	1% Decrease 5.50%	Current Discount Rate 6.50%	1% Increase 7.50%
Net pension liability	\$ 1,902,515	\$ 497,055	\$ (722,503)

Pension Expense, Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2024, the City recognized pension credit of \$59,172 calculated in the following chart:

Police Pension Expense	
	July 1, 2023 to June 30, 2024
Interest on total pension liability	\$ 1,044,558
Differences between expected and actual experience	123,419
Projected earnings on pension plan investments	(968,202)
Differences between expected and actual earnings on plan investments	157,101
Pension plan administrative expense	4,803
Total Pension Expense	\$ 361,679

As of June 30, 2024, the City reported deferred outflows/(inflows) of resources related to pension from the following sources:

	Police Pension Plan
Deferred Outflows of Resources	
Net difference between projected and actual earnings	577,142
Total Deferred Outflows of Resources	\$ 577,142

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Police Pension Plan
Fiscal Year Ending June 30:	
2025	\$ 62,378
2026	644,199
2027	(69,889)
2028	(59,546)

2. City of Dover General Employee Pension Plan

Plan Description

The City of Dover General Employee Pension Plan started on July 1, 1967, under the authority of the City Council, Municipal Code, Chapter 2, Article IV, Division 7, General Employee Pension Plan, Sections 2-321 through 2-370, and was made contributory on July 1, 1983. Employees contribute 3.5% of gross salary, exclusive of unscheduled overtime. An employee's pension right is vested upon completion of 10 years of continuous service. As of the valuation date, June 30, 2024, the General Employee Pension Plan is comprised of the following:

Retired and beneficiaries currently receiving benefits:	263
Active employees:	
Fully vested	72
Deferred vested	5

The percentage of covered payroll which employees contribute is stated in the City Code and is considered by the actuaries in their determination of the actuarial determined contribution for service cost. For the year ended June 30, 2024, gross payroll earnings of \$6.0 million were reported to and covered by this plan.

An employee hired before May 1, 1994 is eligible for normal retirement benefits under this plan, when they attain the age of 65 with 10 years of continuous service. This same employee is eligible for early retirement when he/she attains the age of 50 with 20 years of continuous service or has completed 25 years of service. Employees hired on or after May 1, 1994 who attained age 55 and whose attained age plus years of continuous service is equal to or greater than 80 are eligible for early unreduced retirement benefits under this plan.

The monthly benefits are 1/50 of the average actual monthly earnings multiplied by years and months of credited service upon retirement (highest 36 consecutive months in his/her final 10 years of continuous service). The monthly benefit shall not be less than \$200 per month. Benefits are paid for the lifetime of the participant. Upon the death of the participant, 50% of the payments to which the participant was or would have been entitled shall be made to their eligible survivor.

An employee may also take an early-reduced retirement on any date following the attainment of age 55 and the completion of 10 years of continuous service. However, the early retirement benefit is calculated in the same manner as the normal retirement benefit, at a reduced rate of one-half percent for each month computed from the date of early retirement to age 65 years. If an employee terminated before becoming vested in the plan, they are eligible to withdraw this total contribution with interest compounded annually.

Survivor's benefits are payable to eligible survivors of a participant who dies after completing 10 years of continuous service. The amount of the death benefit is equal to 50% of the retirement benefit the participant would have received had he retired the day before he died. The benefit is calculated using the normal retirement benefit formula and service at date of termination.

Effective September 29, 2009, the City Council voted to close the General Employees' Pension plan to new hires. There have been no changes in benefits during the valuation period by City Council.

Plan Administration

Management of the plan investments are fully vested with the City of Dover Employees' Pension Board as established in the City Code, which consists of three elected by plan members, two Council members appointed by the Council President, the City Controller/Treasurer, and the City Manager. Milliman of Albany, New York provides asset management advisory and consulting services to the Board.

Funding Policy

The City intends to fund the actuarial determined contributions (ADC) as provided for in the actuarial valuation. The City uses the percentage of payroll determined by the actuary for its contributions. The funding may be impacted by differences in actual experience and the actuarial assumptions. The employer contributions are considered by the actuaries in their determination of the actuarial determined contribution.

The City makes payroll-based contributions for active members in the plan. The Actuarially Determined Contribution is based on a closed 15-year level dollar amortization of the Unfunded Actuarial Accrued Liability (UAAL). The Schedule of Changes in the Net Pension Liability, and a Schedule of Employer Contributions are presented as Required Supplementary Information (RSI) following the notes to the financial statements.

Net Pension Liability

The total pension liability was determined by an actuarial valuation as of July 1, 2023, with liabilities rolled forward to the June 30, 2024 measurement date. As of June 30, 2024, the plan was 63.6% funded. The total pension liability for benefits was \$92.4 million, and the fiduciary net position was \$58.8 million, which resulted in a net pension liability (NPL) of \$33.6 million for the primary government. The covered payroll (annual payroll of active employees covered by the plan) was \$6.1 million and the ratio of the NPL to the covered payroll was 549.48%.

Rate of return. For the year ended June 30, 2024, the annual money-weighted rate of return on investments, net of investment expense, was 8.57%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

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Key methods and assumptions used in calculating the total pension liability are presented in the following chart:

Methods and assumptions used to determine total pension liability:

Valuation date	July 1, 2022 rolled forward to June 30, 2024
Actuarial cost method	Entry Age Method
Asset valuation method	Fair Market Value of assets on the measurement date
Interest Rates:	
Discount Rate	6.5%
Investment rate of return	6.5%, net of pension plan investment expense, including inflation
Municipal Bond Rate	N/A
Inflation	2.35%
Annual Pay Increases	3.0%
Measurement Date	June 30, 2024
Participant Data	Collected as of July 1, 2021
Cost of Living Increases	None
Mortality	
<u>-Pre-retirement:</u>	Pub-2010 General Employees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2021
<u>-Healthy retirees:</u>	Pub-2010 General Retirees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2021
<u>-Disabled retirees:</u>	Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2021
<u>-Beneficiaries:</u>	Pub-2010 Contingent Survivors Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2021

Changes in Actuarial Assumptions or Methods

The long-term expected rate of return on pension plan investments was determined using a building block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These expected future real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024 are summarized in the following table:

**General Employee Pension Plan
Long-Term Expected Rate of Return**

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Cash	6.0%	0.68%
US Short (1-3 Yr) Government/Credit Bonds	5.0%	1.39%
US Interim (1-10 Yr) BBB Corporate Bonds	4.0%	2.92%
US TIPS (Inflation-Indexed Bonds)	6.0%	1.71%
US Interim (1-10 Yr) Government/Credit Bonds	4.0%	1.77%
US Long (11-30 Yr) BBB Corporate Bonds	2.5%	3.54%
US Long (11-30 Yr) Government/Credit Bonds	2.5%	2.73%
US High Yield Bonds	5.0%	3.93%
US Long STRIPS (20+ Yrs)	0.0%	4.25%
US Broad Value Equity	7.0%	4.46%
US Broad Growth Equity	4.5%	4.74%
US Large & Mid Cap Growth Equity	4.5%	4.64%
US Mid Cap Equity	4.0%	5.20%

**General Employee Pension Fund
Changes in Net Pension Liability**

	Total Pension Liability (a)	Increase (Decrease) Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2023	\$ 72,744,686	\$ 52,956,675	\$ 19,788,011
Changes for the year:			
Service cost	489,151	-	489,151
Interest	4,579,982	-	4,579,982
Changes of benefit terms	17,386,459	-	17,386,459
Differences between expected and actual experience	1,728,128	-	1,728,128
Changes of assumptions	-	-	-
Contributions - employer	-	5,121,158	(5,121,158)
Contributions - member	-	221,580	(221,580)
Net investment income	-	5,048,137	(5,048,137)
Benefit payments, including refunds of member contribution	(4,566,871)	(4,566,871)	-
Administrative expense	-	(19,004)	19,004
Other	-	-	-
Net Changes	19,616,849	5,805,000	13,811,849
Balances as of June 30, 2024	\$ 92,361,535	\$ 58,761,675	\$ 33,599,860

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Discount Rate

The discount rate used to measure the total pension liability was 6.5%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity Analysis of Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability, calculated using the discount rate of 6.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.50%) or 1 percentage point higher (7.50%) than the current rate.

General Employee Pension Fund			
	1% Decrease 5.50%	Current Discount Rate 6.50%	1% Increase 7.50%
Net pension liability	\$ 45,892,729	\$ 33,599,861	\$ 23,506,938

Pension Expense, Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2024, the City recognized pension expense of \$22,568,773 as calculated in the following chart:

General Employee Pension Expense		July 1, 2023 to June 30, 2024
Service cost	\$	489,151
Interest on the total pension liability		4,579,982
Changes of benefit terms		17,386,459
Differences between expected and actual experience		3,645,342
Changes of assumptions		-
Employee contributions		(221,580)
Projected earnings on pension plan investments		(3,466,782)
Differences between expected and actual earnings on plan investments		137,197
Pension plan administrative expense		19,004
Other changes in fiduciary net position		-
Total Pension Expense	\$	22,568,773

As of June 30, 2024, the City reported deferred outflows/(inflows) of resources related to pension from the following sources:

	General Employee Pension Plan
Deferred Outflows of Resources	
Differences between expected and actual experience	\$ 864,064
Net difference between projected and actual earnings on pension plan investments	945,253
	<u>\$ 1,809,317</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	General Employee Pension Plan
Fiscal Year Ending June 30:	
2025	\$ 738,931
2026	1,843,375
2027	(456,718)
2028	(316,271)

3. Delaware Public Employee Retirement System - County and Municipal Police and Firefighters' Pension Plan

Plan Description and Contribution Information

The City participates in the "County and Municipal Police and Firefighters' Pension Plan" (the Plan) a cost sharing multiple-employer defined-benefit plan established in the Delaware code. The City's uniformed police officers whose employment with the City started on or after September 1, 1982, under the authority of the City Code, Chapter 62, Article III, Pension Plan, Section 62-71 can participate in this plan.

The General Assembly is responsible for setting benefits, contributions and amending plan provisions; administrative rules and regulations are adopted and maintained by the Board of Pension Trustees (the Board).

The management of the Plan is the responsibility of the Board. The Board is comprised of five members appointed by the Governor and confirmed by the State Senate, plus two ex-officio members. The daily operation is the responsibility of the Office of Pensions. Although most of the assets of the plan are commingled with other Plans for investment purposes, the Plan's assets may be used only for the payment of benefits to the members of the Plan in accordance with the terms of the Plan.

The Plan's service benefits calculation is 2.5% of final average monthly compensation multiplied by years of credited service up to 20 years, plus 3.5% of final average monthly compensation multiplied by years of service more than 20 years. For this plan, the final average monthly compensation is the monthly

average of the highest three consecutive years of compensation. Vesting is at five years of credited service.

As of June 30, 2023, city membership in this plan is comprised of the following:

Retired and beneficiaries currently receiving benefits	80
Active employees:	
Fully vested 5 years	75
Non-Vested	34

The following are brief descriptions of the Plan. For a more complete description, please refer to the Delaware Public Employees' Retirement System CAFR on the web at:
<https://open.omb.delaware.gov/FinancialReports/financials/FY24AnnualReport.pdf>.

Retirement

Age 62 with 5 years of service; age plus credited service (but not less than 10 years) equals 75; or 20 years of credited service.

Disability Benefits

Duty – Total Disability – 75% of final average compensation plus 10% for each dependent not to exceed 25% for all dependents.

Duty – Partial Disability – Calculated the same as Service Benefits, subject to minimum 50% of final average compensation.

Non-Duty – Same as Service Benefits, total disability subject to a minimum 50% of final average monthly compensation plus 5% of each dependent not to exceed 20% for all dependents. Partial disability is subject to a minimum of 30% of final average monthly compensation.

Survivor Benefits

If an employee receives a pension, then an eligible survivor receives 50% of pension; if employee is active, eligible survivor receives 75% of pension the employee would have received at age 62. If the member is killed in the line of duty, the eligible survivor receives 75% of the member's compensation.

Contributions:

Employer – Determined by Board of Pension Trustees. Employer contributions were 16.59%, 16.03%, and 16.84% of earnings for the Fiscal Year 2024, 2023, and 2022, respectively. The City's contributions to the plan for years ended June 30, 2024, 2023, and 2022, were \$1,282,212, \$1,003,086, and \$1,375,074, respectively, and were equal to the required contributions for each year. Total eligible full-time wages covered by the State plan were \$8.6 million this fiscal year.

Member – 7% of compensation.

Basis of Presentation

The DPERS financial statements are prepared on the accrual basis of accounting, whereby expenses are recorded when the liability is incurred, revenues are recorded in the accounting period in which they are earned and become measurable, and investment purchases and sales are recorded as of the related trade date. Plan member contributions are recognized in the period in which contributions are due. Employer

contributions are recognized when due and the employer has a legal requirement to provide contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the DPERS Plan and additions to/deductions from DPERS's fiduciary net position have been determined on the same basis as they are reported by DPERS.

Employer Allocation Percentage Methodology

The amounts assigned to each employer in the Schedule of Pension Amounts by Employer is each employer's proportional share of the net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense (the Collective Pension Amounts) determined in accordance with Governmental Accounting Standards Board No. 68, Accounting and Financial Reporting for Pensions (GASB 68). Management has elected to allocate the employer's proportionate shares of the collective pension amounts based on the percentage of actual employer contributions as documented in the Schedule of Employer Allocations. The City's proportionate share percentage is 8.2346% for the current fiscal year, 8.1574% for the prior year and the change is a increase of 0.0772%.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pensions

On June 30, 2024, the City reported a net pension liability of \$1,112,734 for its proportionate share of the collective net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023, with update procedures used to roll forward the pension liability to June 30, 2024. The City's proportion of the net pension liability was based on the percentage of actual employer contributions.

The City recognized pension expense of \$1,282,212 for the year ended June 30, 2024, associated with membership within the Delaware State Police Pension Plan. As of June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	County and Municipal Police & Firefighter's Pension Plan
Deferred Outflows of Resources	
Differences between expected and actual experience	\$ 2,043,170
Change in proportion	174,221
Changes of assumptions	219,600
Net differences between projected and actual earnings	2,189,298
City contributions subsequent to the measurement date	1,282,212
Total Deferred Outflows of Resources	<u>\$ 5,908,501</u>
Deferred Inflows of Resources	
Differences between expected and actual experience	\$ 261,760
Changes in assumptions	545,813
Net difference between actual and expected earnings	-
Change in proportion	67,278
Total Deferred Inflows of Resources	<u>\$ 874,851</u>

The City's contributions of \$1,282,212 are after the measurement date and therefore are reported as deferred outflows of resources and will be recognized as an increase of the net pension asset in the year ending June 30, 2024.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	County and Municipal Police & Firefighter's Pension Plan
Fiscal Year Ending June 30:	
2024	\$ 96,754
2025	273,774
2026	2,459,635
2027	412,094
2028	97,992
Thereafter	411,189

The proportionate share of the total pension liability for the June 30, 2023 measurement date was determined by an actuarial valuation as of June 30, 2023, with update procedures used to roll forward the total pension liability to June 30, 2024. These actuarial valuations used the following actuarial assumptions:

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Actuarial Assumptions

Investment rate of return/Discount rate ¹	7.0%
Projected salary increases ¹	2.5% & Merit
Cost-of-living adjustments	0.0%

(1) Inflation is included at 2.5%

The total pension liabilities are measured based on assumptions pertaining to the interest rates, inflation rates, and employee demographic behavior in future years. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

Mortality assumptions are based on the Pub-2010 tables with gender adjustments for healthy annuitants and disabled retirees and an adjusted version on MP-2020 mortality improvement scale on a fully generational basis.

Projected benefit payments do not include the effects of projected ad hoc cost-of-living adjustments (ad hoc COLAs) as they are not substantively automatic. The primary considerations relevant to making this determination include the historical pattern of granting the changes and the consistency in the amounts of the changes.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by an asset allocation percentage, which is based on the nature and mix of current and expected plan investments, and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the Plan's current and expected asset allocation are summarized in the following table:

County and Municipal Police & Firefighter's Pension Plan
Long-Term Expected Rate of Return

Asset class:	<u>Long-Term Expected Real Rate of Return</u>	<u>Asset Allocation</u>
Domestic equity	5.7%	33.8%
International equity	5.7	15.9
Fixed income	2.0	25.2
Alternative investments	7.8	19.3
Cash and equivalents	-	5.8

Discount Rate

The discount rate for all plans used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at rates determined by the Board of Pension Trustees, actuarially determined. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of

current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity Analysis of Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability (asset) of the Plan, calculated using the discount rate of 7.0%, as well as what the Plans' net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate (dollar values expressed in thousands):

County and Municipal Police & Firefighter's Pension Plan (dollar amounts expressed in thousands)			
	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Proportionate share of the net pension liability (asset)	\$ 7,914	\$ 1,113	\$ (4,450)

Separately issued financial statements for DPERS are available from the pension office at:

McArdle Building, Suite 1
860 Silver Lake Blvd
Dover, DE 19904

Or at the following web address: www.delawarepensions.com

PART D



REQUIRED SUPPLEMENTARY INFORMATION

SERVICES TO OUR RESIDENTS AND CUSTOMERS

Animal Control

Leaf Collection

Beautification Building

Library

Bulky Trash Collection

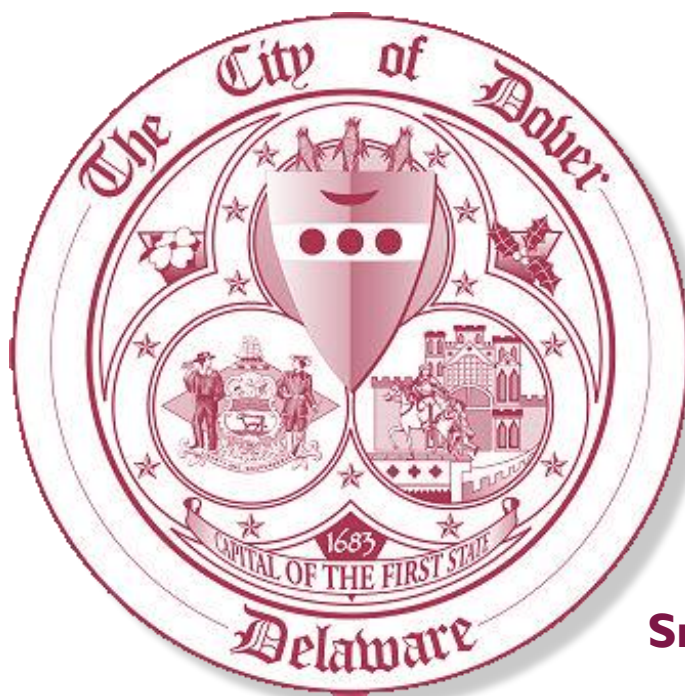
Parks & Recreation

Community

Planning & Zoning

Development/Housing

Police Protection



Elections

Snow Removal

Electricity

Stormwater

Economic Development

Street

Emergency Preparedness

Maintenance/Cleaning

Fire Protection

Trash Collection

**Inspections & Code
Enforcement**

Tree Maintenance

CITY OF DOVER, DELAWARE
GENERAL FUND

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual (Non-GAAP Basis)

For the Year Ended June 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
Beginning Balance	\$ 8,666,900	\$ 8,666,900	\$ 12,057,508	\$ 3,390,608
REVENUES:				
Fines & Police Revenue	521,600	521,600	697,859	176,259
Library Revenues	122,200	122,200	148,057	25,857
Kent County Book Reimbursement	-	271,800	425,611	153,811
Business Licenses	1,400,000	1,400,000	1,484,323	84,323
Permits and Other Fees	1,702,000	1,702,000	2,459,455	757,455
Miscellaneous Charges	3,139,000	3,409,300	3,214,684	(194,617)
Police Extra Duty Fees	240,000	283,800	604,418	320,618
Property Taxes	16,056,100	16,056,100	16,210,818	154,718
Recreation Revenue	126,500	126,500	140,377	13,877
Franchise Fees	610,000	610,000	524,452	(85,548)
Sanitation Fees	3,842,400	3,842,400	3,966,546	124,146
Rent Revenue - Garrison Farm	117,000	117,000	98,139	(18,861)
Court of Chancery Fees	3,500,000	3,500,000	4,449,818	949,818
Investment Income	200,000	200,000	304,446	104,446
Interfund Service Receipts	6,236,400	6,236,400	6,024,473	(211,927)
Grants:				-
Police Extra Duty	165,000	165,000	197,714	32,714
Police Grants Fund	-	-	484,658	484,658
Police Pension Grant	620,000	620,000	812,409	192,409
Green Energy Grant	98,500	98,500	98,500	-
Transfer from:				
Transfer Tax	2,000,000	2,000,000	2,322,756	322,756
Municipal Street Aid	750,000	750,000	789,494	39,494
Civil Traffic Penalties	150,000	150,000	66,052	(83,948)
Water Fund	500,000	500,000	500,000	-
Wastewater Fund	500,000	500,000	500,000	-
Electric Fund	8,000,000	8,000,000	8,000,000	-
ARPA Grant	-	-	-	-
Total Revenues	50,596,700	51,182,600	54,525,059	3,342,459
TOTAL BEGINNING BALANCE & REVENUES	\$ 59,263,600	\$ 59,849,500	\$ 66,582,567	\$ 6,733,067

(Continued)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

(Continued)

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
EXPENDITURES:				
Tax Assessor	\$ -	\$ -	\$ -	\$ -
Fire	851,600	851,600	854,395	(2,795)
Library	2,040,700	2,040,700	1,908,293	135,779
Recreation	1,549,600	1,549,600	1,459,937	102,897
Life Safety	690,600	886,700	852,815	33,885
Code Enforcement	1,173,600	957,500	780,365	177,135
Planning	826,100	826,100	615,537	210,563
Inspections	800,800	800,800	733,048	67,752
Police	21,550,900	21,495,000	20,733,948	781,580
Police Extra Duty	405,000	405,000	746,018	(341,018)
Streets	768,600	783,785	733,919	70,242
Stormwater	906,400	903,875	708,159	195,716
Sanitation	3,060,100	3,060,340	2,641,982	418,358
Public Works - Engineering	279,300	279,300	251,951	27,349
Allocated Expenditures:				
City Clerk	414,200	414,200	428,268	(14,068)
Council	260,000	260,000	234,310	25,690
Grounds Maintenance	1,741,100	1,741,100	1,603,126	137,974
City Manager	1,300,100	1,487,400	1,477,117	10,283
Information Technology	874,100	874,100	810,666	63,434
Finance	1,032,300	1,032,300	750,096	279,469
Public Works-Administration	646,900	647,900	616,713	31,187
Facilities Management	822,100	822,100	798,550	23,550
Procurement and Inventory	873,600	868,600	844,856	23,744
Fleet Maintenance	1,078,600	1,083,600	1,032,448	51,152
Customer Services	1,417,500	1,417,500	1,280,368	137,132
Human Resources	501,300	481,300	373,335	107,965
Mayor	245,200	245,200	201,462	43,738
Insurance	970,000	1,112,200	1,112,185	15
Subtotal	47,230,300	47,477,800	44,679,092	2,798,708
Appropriations:				
Bank & Credit Card Fees	32,000	32,000	33,457	(1,457)
Debt Service - Principal and Interest	630,700	630,700	627,990	2,710
Appropriation to the General Employee Pension Fund	1,000,000	1,000,000	1,000,000	-
Transfer to Capital Fund for Projects	2,920,100	3,037,800	3,037,800	-
Retirees Health Care	2,548,000	2,548,000	2,548,000	-
Appropriation to Police Pension Fund	620,000	620,000	812,409	(192,409)
Transfer to Uncollectible Reserve Trash and Other	1,025,000	1,025,000	1,051,345	(26,345)
Transfer to Cable Franchise Reserve	-	-	10,315	(10,315)
Transfer to Electric Fund (ERP)	25,000	25,000	25,000	-
Appropriation to Police Pension Fund - State Grant	350,800	350,800	350,800	-
Street Lights	850,000	850,000	835,660	14,340
Total Expenditures	57,231,900	57,597,100	55,066,643	2,530,457
Budget Balance	2,031,700	2,252,400	11,515,924	(9,263,524)
Total Budget Balance & Expenditures	\$ 59,263,600	\$ 59,849,500	\$ 66,582,567	\$ (6,733,067)

Budget Balance - Working Capital	\$ 11,515,924
Perspective and GAAP (Non-GAAP) Differences:	
Leases	-
Fair Value of Investment Adjustment	(50,420)
Deferred Revenues - Non-spendable	(351,609)
Inventory & Prepaids - Non-spendable	(263,202)
Unassigned Fund Balance	<u>\$ 10,850,693</u>

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

Police Pension Fund
Schedule of Changes in Net Pension Liability, Related Ratios (in Thousands)

	Fiscal Year Ending June 30,									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability										
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	1,045	1,092	1,129	1,162	1,134	1,173	1,197	1,211	1,281	1,311
Differences between expected and actual experience	123	(330)	(246)	-	206	(157)	-	-	(836)	286
Changes of assumptions	-	-	48	(134)	633	(88)	(44)	116	-	932
Benefit payments	(1,475)	(1,507)	(1,517)	(1,534)	(1,537)	(1,517)	(1,541)	(1,528)	(1,528)	(1,557)
Net change in total pension liability	(307)	(745)	(586)	(506)	436	(590)	(388)	(201)	(1,083)	972
Total pension liability, beginning	16,808	17,552	18,138	18,644	18,208	18,798	19,186	19,387	20,471	19,499
Total pension liability, ending (a)	\$ 16,501	\$ 16,808	\$ 17,552	\$ 18,138	\$ 18,644	\$ 18,208	\$ 18,798	\$ 19,186	\$ 19,388	\$ 20,471
Fiduciary Net Position										
Contributions - employer	\$ 1,164	\$ 771	\$ 1,287	\$ 988	\$ 1,033	\$ 1,097	\$ 1,295	\$ 1,118	\$ 1,093	\$ 1,386
Net investment income	1,266	990	(2,442)	3,816	439	820	908	1,433	279	283
Benefit payments, including refunds of member contr.	(1,475)	(1,507)	(1,517)	(1,534)	(1,537)	(1,517)	(1,541)	(1,528)	(1,528)	(1,557)
Administrative expenses	(5)	(4)	(12)	(7)	(5)	(5)	(5)	(4)	(4)	(6)
Net change in plan fiduciary net position	950	250	(2,684)	3,263	(70)	394	657	1,019	(160)	106
Fiduciary net position, beginning	15,054	14,804	17,488	14,225	14,295	13,900	13,243	12,225	12,385	12,279
Fiduciary net position, ending (b)	16,004	15,054	14,804	17,488	14,225	14,295	13,900	13,244	12,225	12,385
Net pension liability, ending = (a) - (b)	\$ 497	\$ 1,754	\$ 2,748	\$ 650	\$ 4,419	\$ 3,913	\$ 4,898	\$ 5,942	\$ 7,163	\$ 8,086
Fiduciary net position as a % of total pension liability	96.99%	89.56%	84.34%	96.42%	76.30%	78.51%	73.95%	69.03%	63.05%	60.50%
Covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Net pension liability as a % of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

**Police Pension Fund
Schedule of Employer Contributions**

Fiscal Year Ended June 30	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contribution as a Percentage of Covered Payroll
2024	\$ 351	\$ 1,164	\$ (813)	\$ -	N/A
2023	-	771	(771)	-	N/A
2022	1,115	1,287	(172)	-	N/A
2021	935	988	(53)	-	N/A
2020	965	1,033	(68)	-	N/A
2019	1,050	1,097	(47)	-	N/A
2018	1,205	1,295	(90)	-	N/A
2017	1,176	1,118	58	-	N/A
2016	1,212	1,093	119	-	N/A
2015	1,176	1,386	(210)	-	N/A

**Schedule of Investment Returns
Fiscal year 2017 through 2024 ⁽¹⁾**

Fiscal year ending June 30	2024	2023	2022	2021	2020	2019	2018	2017
Money-weighted rate of return, net of investment expense	9.52%	7.97%	(15.21%)	29.77%	3.46%	6.43%	7.16%	12.34%

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, information prior to June 30, 2017 is not available.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

The total pension liability was determined by an actuarial valuation as of June 30, 2024 with liabilities projected to the June 30, 2043 measurement date using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified. Any significant changes during this period have been reflected as prescribed by GASB 67 and 68.

Actuarial Methods and Significant Assumptions

Valuation date	June 30, 2024
Actuarial cost method	Entry Age
Amortization method	Level Dollar
Remaining amortization period	N/A; plan projected to be in surplus position as of July 1, 2022
Asset valuation method	Market Value
Actuarial assumptions:	
Inflation	2.5%
Salary Increases	N/A
COLA for members in receipt of benefits	2.00%
Investment rate of return	6.5%, net of pension plan investment expense, including inflation
Retirement age	N/A
Mortality:	
<u>Healthy retirees:</u>	Pub-2010 Safety Retirees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2020
<u>Disabled retirees:</u>	Pub-2010 Safety Disabled Retirees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2020
<u>Beneficiaries:</u>	Pub-2010 Contingent Survivors Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2020

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

General Employee Pension Fund
Schedule of Changes in Net Pension Liability, Related Ratios (in Thousands)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability										
Service cost	\$ 489	\$ 477	\$ 395	\$ 396	\$ 395	\$ 424	\$ 406	\$ 433	\$ 401	\$ 459
Interest	4,580	4,209	4,169	4,178	3,991	3,989	3,827	3,729	3,719	3,861
Changes of benefit terms	17,386	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	1,728	5,563	-	-	-	-	-	-	-	-
Changes of assumptions	-	-	-	-	-	-	830	-	-	-
Contributions - employer	-	-	878	-	1,447	-	1,504	41	(267)	(422)
Contributions - member	-	-	113	(290)	1,260	(279)	(99)	1,200	-	1,956
Net investment income	-	-	-	-	-	-	-	-	-	-
Benefit payments, including refunds of member contr.	(4,567)	(4,522)	(4,561)	(4,291)	(4,120)	(4,033)	(3,976)	(3,746)	(3,718)	(3,700)
Administrative expense	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-
Net changes	19,616	5,727	994	(7)	2,973	101	2,492	1,657	135	2,154
Total pension liability, beginning	72,745	67,018	66,024	66,031	63,058	62,957	60,465	58,808	58,673	56,519
Total pension liability, ending (a)	\$ 92,361	\$ 72,745	\$ 67,018	\$ 66,024	\$ 66,031	\$ 63,058	\$ 62,957	\$ 60,465	\$ 58,808	\$ 58,673
Fiduciary Net Position										
Employer contributions	\$ 5,121	\$ 5,349	\$ 4,482	\$ 2,428	\$ 2,606	\$ 2,704	\$ 4,777	\$ 2,877	\$ 3,090	\$ 3,420
Member contributions	222	209	171	173	183	190	195	202	202	209
Investment income net of investment expenses	5,048	3,860	(7,865)	12,706	1,550	2,765	2,757	4,351	850	955
Benefit payments	(4,567)	(4,522)	(4,561)	(4,292)	(4,120)	(4,033)	(3,976)	(3,746)	(3,718)	(3,700)
Administrative expenses	(19)	(16)	(52)	(21)	(19)	(19)	(18)	(18)	(16)	(19)
Net change in plan fiduciary net position	5,805	4,880	(7,825)	10,994	200	1,607	3,735	3,666	408	865
Fiduciary net position, beginning	52,957	48,077	55,902	44,908	44,708	43,100	39,364	35,699	35,291	34,426
Fiduciary net position, ending (b)	58,762	52,957	48,077	55,902	44,908	44,708	43,100	39,365	35,699	35,291
Net pension liability, ending = (a) - (b)	\$ 33,599	\$ 19,788	\$ 18,941	\$ 10,122	\$ 21,123	\$ 18,350	\$ 19,857	\$ 21,100	\$ 23,109	\$ 23,382
Fiduciary net position as a % of total pension liability	63.62%	72.80%	71.74%	84.67%	68.01%	70.90%	68.46%	65.10%	60.70%	60.15%
Covered payroll	\$ 6,115	\$ 5,665	\$ 4,569	\$ 5,067	\$ 5,219	\$* 5,557	\$ 5,561	\$ 5,636	\$ 5,504	\$ 5,864
Net pension liability as a % of covered payroll	549.48%	349.32%	414.56%	199.79%	404.77%	330.20%	357.06%	374.39%	419.88%	398.73%

Covered payroll historical adjustments as follows:

* 6/30/2019 - \$5,557,431 corrected covered payroll. Total pensionable compensation from the plan year ending 6/30/2018 per census data. \$5,395,564 times (x) 3.00% based on the assumed rate of annual pay increases for the plan. (Related Ratios FY20 report presentation was \$5,396).

** 6/30/2020 - Adjusted covered payroll \$5,218,784 represents the total pensionable compensation for plan participants from the plan year ending 6/30/2020, based on the census data that was provided as of 7/1/2020. (Related Ratios FY20 report presentation was \$5,067).

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

**General Employee Pension Plan
Schedule of Employer Contributions**

Fiscal Year Ended June 30	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contribution as a Percentage of Covered Payroll
2024	\$ 3,719	\$ 5,121	\$ (1,402)	\$ 6,115	83.74%
2023	2,871	5,349	(2,478)	5,665	94.42%
2022	3,233	3,248	(15)	4,569	71.09%
2021	2,881	2,428	453	5,067	47.92%
2020	2,915	2,606	309	5,219	49.93%
2019	2,886	2,704	182	5,557	48.66%
2018	3,016	4,777	(1,761)	5,561	85.91%
2017	2,824	2,877	(53)	5,636	51.04%
2016	3,026	3,089	(63)	5,504	56.13%
2015	2,984	3,420	(436)	5,864	58.31%

There were historical adjustments made to covered payroll for 2019 and 2020, as noted on the Schedule of Changes in Net Pension Liability, Related Ratios (in Thousands).

Fiscal year 2017 through 2023 ⁽¹⁾

Fiscal year ending June 30	2024	2023	2022	2021	2020	2019	2018	2017
Money-weighted rate of return, net of investment expense	10.20%	8.57%	(15.35%)	29.71%	3.64%	6.76%	7.12%	12.50%

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, information prior to June 30, 2017 is not available.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

The total pension liability was determined by an actuarial valuation as of June 30, 2022 with liabilities projected to the June 30, 2024 measurement date using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified. Any significant changes during this period have been reflected as prescribed by GASB 67 and 68.

Methods and assumptions used to determine total pension liability:

Valuation date	July 1, 2022 rolled forward to June 30, 2024
Actuarial cost method	Entry Age Method
Asset valuation method	Fair Market Value of assets on the measurement date
Interest Rates:	
Discount Rate	6.5%
Investment rate of return	6.5%, net of pension plan investment expense, including inflation
Municipal Bond Rate	N/A
Inflation	2.35%
Annual Pay Increases	3.0%
Measurement Date	June 30, 2024
Participant Data	Collected as of July 1, 2021
Cost of Living Increases	None
Mortality	
<u>-Pre-retirement:</u>	Pub-2010 General Employees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2021
<u>-Healthy retirees:</u>	Pub-2010 General Retirees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2021
<u>-Disabled retirees:</u>	Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2021
<u>-Beneficiaries:</u>	Pub-2010 Contingent Survivors Amount-Weighted Mortality Table with generational projection from the 2010 base year using Scale MP-2021

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

County & Municipal Police and Firefighter's Pension Plan
Schedule of the City of Dover's Proportionate Share of the Net Pension Liability

	Measurement Date									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's proportion of the net pension liability(asset)	8.2346%	8.2346%	8.1574%	8.5117%	8.3407%	8.4242%	8.6629%	9.0042%	9.6070%	9.6334%
City's proportionate share of the net pension liability(asset)	\$(865,783)	\$(865,783)	\$(11,224,983)	\$1,308,109	\$2,395,686	\$1,940,156	\$873,337	\$1,431,281	\$(524,958)	\$(1,042,117)
City's covered payroll	8,560,011	8,560,011	7,910,676	7,760,905	7,372,815	6,843,159	6,996,159	7,117,770	7,060,453	6,582,053
City's proportionate share of the net pension liability(asset) as a percentage of its covered payroll	(10.11%)	(10.11%)	(141.90%)	16.86%	32.49%	28.35%	12.48%	20.11%	(7.44%)	(15.83%)
Plan fiduciary net position as a percentage of the total pension liability	101.95%	101.95%	128.19%	96.67%	93.25%	94.10%	109.23%	105.59%	101.97%	104.47%

County & Municipal Police and Firefighter's Pension Plan
Schedule of City of Dover's Contributions

	Fiscal Year Ending									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	
Contractually required contribution	\$ 1,375,074	\$ 1,375,074	\$ 1,328,868	\$ 1,317,526	\$ 1,276,048	\$ 1,258,817	\$ 944,356	\$ 951,199	\$ 977,587	
Contributions in relation to the contractually required contribution	(1,375,074)	(1,375,074)	(1,328,868)	(1,317,526)	(1,276,048)	(1,258,817)	(944,356)	(951,199)	(977,587)	
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
City's covered payroll	\$ 8,560,011	\$ 8,560,011	\$ 7,910,676	\$ 7,760,905	\$ 7,372,815	\$ 6,843,159	\$ 6,996,159	\$ 7,117,770	\$ 7,060,453	
Contributions as a percentage of covered payroll	16.06%	16.06%	16.80%	16.98%	17.31%	18.40%	13.50%	13.36%	13.85%	

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

OPEB Trust Fund
Schedule of Changes in Net OPEB Liability, Related Ratios
(In Thousands)

	Fiscal Year Ending June 30						
	2024	2023	2022	2021	2020	2019	2018
Total OPEB Liability							
Service cost	\$ 1,382	\$ 1,195	\$ 1,118	\$ 1,089	\$ 1,120	\$ 1,202	\$ 1,222
Interest	4,410	3,994	4,057	4,095	4,211	4,288	4,498
Experience Losses/(Gains)	18	(734)	-	-	-	-	-
Changes in Assumptions	-	4,429	(2,762)	(5,370)	(4,758)	(5,152)	(6,202)
Effect of assumption changes or inputs	-	-	(3,524)	2,448	483	1,311	-
Benefit payments (net of retiree contributions)	(3,157)	(3,023)	(2,903)	(2,867)	(2,755)	(2,748)	(2,704)
Net change in total OPEB liability	2,653	5,861	(4,014)	(605)	(1,699)	(1,099)	(3,186)
Total OPEB liability, beginning	64,563	58,702	62,716	63,321	65,020	66,119	69,305
Total OPEB liability, ending (a)	\$ 67,216	\$ 64,563	\$ 58,702	\$ 62,716	\$ 63,321	\$ 65,020	\$ 66,119
Fiduciary Net Position							
Employer contributions	\$ 4,149	\$ 3,783	\$ 4,042	\$ 3,504	\$ 4,326	\$ 5,448	\$ 5,722
Net Investment Income	6,330	4,777	(8,960)	12,864	1,871	2,184	2,295
Benefit payments	(3,157)	(3,023)	(2,903)	(2,867)	(2,755)	(2,748)	(2,704)
Administrative expenses	(8)	(2)	(7)	(3)	(9)	(3)	(8)
Net change in plan fiduciary net position	7,314	5,535	(7,828)	13,498	3,433	4,881	5,305
Fiduciary net position, beginning	53,878	48,343	56,171	42,673	39,240	34,359	29,054
Fiduciary net position, ending (b)	\$ 61,192	\$ 53,878	\$ 48,343	\$ 56,171	\$ 42,673	\$ 39,240	\$ 34,359
Net OPEB liability, ending = (a) - (b)	\$ 6,024	\$ 10,685	\$ 10,359	\$ 6,545	\$ 20,648	\$ 25,780	\$ 31,760
Fiduciary net position as a % of total OPEB liability	91.04%	83.45%	82.40%	89.60%	67.40%	60.40%	52.00%
Covered payroll	\$ 28,960	\$ 28,254	\$ 20,250	\$ 19,756	\$ 20,262	\$ 19,578	\$ 19,101
Net OPEB liability as a % of covered payroll	20.80%	37.82%	51.20%	33.10%	101.90%	131.70%	162.20%

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

OPEB Trust Fund
Schedule of City's Contributions
(In Thousands)

	For the year ended June 30						
	2024	2023	2022	2021	2020	2019	2018
Actuarially determined contribution (ADC)	\$ 2,218	\$ 1,928	\$ 1,712	\$ 2,780	\$ 3,190	\$ 4,044	\$ 4,560
Contributions in relation to the ADC	(4,149)	(3,783)	(4,042)	(3,504)	(4,326)	(5,447)	(5,722)
Contributions deficiency / (excess)	\$ (1,931)	\$ (1,855)	\$ (2,330)	\$ (724)	\$ (1,136)	\$ (1,403)	\$ (1,162)
Covered payroll	\$28,960	\$ 28,254	\$ 20,250	\$ 19,756	\$ 20,262	\$ 19,580	\$ 19,578
Contributions as a percentage of covered payroll	14.3%	13.4%	20.0%	17.7%	21.4%	27.8%	29.2%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present for those years for which information is available.

Post-Employment Other than Pensions Plan (OPEB)
Schedule of Investment Returns
Fiscal year 2017 through 2023 ⁽¹⁾

Fiscal year ending June 30	2024	2023	2022	2021	2020	2019	2018	2017
Money-weighted rate of return, net of investment expense	11.69%	9.90%	(16.04%)	30.15%	4.77%	6.10%	7.87%	12.66%

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, information prior to June 30, 2017 is not available.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

Actuarial Methods and Significant Assumptions

Actuarial cost method	Entry Age Normal Funding Method with Level % of Payroll
Asset valuation date	June 30, 2024
Asset valuation method	Market value of assets
Actuarial assumptions:	
Expected Return on Assets	7.0%
Discount rate	7.0%
Inflation rate	2.5%
Healthcare cost trend rates	
<u>Pre-Medicare</u>	Initial rate of 7.5% decreasing to 7.0% for 2025, 5.29% by 2030 and 4.54% by 2050, ultimately leveling off at 4.04% in 2075.
<u>Medicare</u>	Initial rate of 10.8% decreasing to 7.0% for 2025, 5.29% by 2030 and 4.54% by 2050, ultimately leveling off at 4.04% in 2075.

Mortality

Active Employees:

Civilians	SOA Pub-2010 General Employees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021
Police Officers	SOA Pub-2010 Public Safety Employees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021

Terminated Vested Participants, Healthy Retirees and Spouses:

Civilians	SOA Pub-2010 General Retirees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021
Police Officers	SOA Pub-2010 Public Safety Retirees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021

Surviving Spouses

Civilians	SOA Pub-2010 General Contingent Survivors Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021
Police Officers	SOA Pub-2010 Public Safety Contingent Survivors Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021

Disabled Retirees

Civilians	SOA Pub-2010 General Disabled Retirees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021
Police Officers	SOA Pub-2010 Public Safety Disabled Retirees Headcount Weighted Mortality Table, projected on a fully generational basis using mortality improvement scale MP-2021

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

GOVERNMENTAL BUDGETS

Budgetary Basis of Accounting

The City prepares its budget for the General Fund revenue on a modified accrual basis. The expenditures are accounted for when the purchase orders are issued. Encumbrances are established when purchase orders are issued and accounted for as a reservation of fund balance at year-end and are not on a modified accrual basis. The budget is amended in the subsequent year for the outstanding encumbrances of the prior year. The modified accrual basis of accounting is used for the fund financial statements.

General Fund actual revenues exceeded the final budget by \$3.3 million with positive variances in library revenues, permits & other fees, police extra duty fees, recreation revenue, court of chancery fees, sanitation fees, police extra duty fees, investment income, interfund service receipts, police grants fund, and police pension grant. The sources of revenues with negative variances are franchise fees, rent revenue – Garrison, and miscellaneous charges. Actual total expenditures were higher than budget by \$6.7 million across almost all functions for a variety of reasons, notwithstanding the implementation of new bargaining salary agreements. The net result is net change of \$3.7 million to the General Fund.

Budget Amendments

During this fiscal year, the City Council amended the budget two times. The budget amendment ordinances were primarily for the following purposes:

1. To re-appropriate budget balances for ongoing capital projects, to amend the grant budgets and reserve accounts for the actual results from the prior fiscal year and to adjust program revenues and expenses based on actual amounts.
2. To amend revenue and expense accounts based on actual experience during fiscal year 2024.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part D – Required Supplementary Information

The differences for the year ended June 30, 2024 were as follows:

Total revenues- budgetary basis	\$ 54,525,059
Total expenditures- budgetary basis	55,066,643
Net decrease in fund balance- budgetary basis	<u>(541,585)</u>
Perspective differences	
Transfer to/from Reserves	(6,377,692)
Leases	-
General Fund Subfund Expense Activity for the Capital Project Fund	-
Intrafund Transfers to the General Fund- Capital Projects Fund	3,037,800
General Fund Subfund Revenue Activity for the Capital Project Fund	1,439,419
Fair Value of Investments	(50,420)
Deferred Revenue Adjustment	(291,194)
Net increase in fund balance - GAAP Basis	<u><u>\$ (2,783,672)</u></u>
Per Statement of Rev,Exp & Chng In FB of Gov Funds	<u><u>\$ (2,844,087)</u></u>

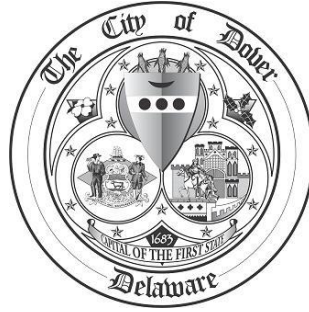
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PART E



SUPPLEMENTARY INFORMATION

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FINANCIAL STATEMENTS

GENERAL FUND COMBINING SCHEDULES

The General Fund contains a sub-fund for capital projects which is separately budgeted. The combining schedules are presented in the supplementary information.

The budgetary comparison for the Governmental Capital Projects Fund has its own separate budget and is presented in this section to show legal compliance. The perspective difference between the basis of budgeting and GAAP is explained in the reconciliation of the basis of budgeting to GAAP.

The City of Dover, Delaware
Combining General Fund Balance Sheet
June 30, 2024

	General Fund	General Capital Projects Fund	Total General Funds
Assets:			
Cash and Cash Equivalents	\$ 7,000,117	\$ 4,610,676	\$ 11,610,793
Investments	5,224,943	3,642,431	8,867,374
Restricted Investments	19,447	-	19,447
Receivables, net			
Accounts	3,152,772	-	3,152,772
Taxes	49,256	-	49,256
Due from Other Funds	192,510	-	192,510
Temporary Advances	107,800	-	107,800
Prepaid Items	90,771	-	90,771
Inventory, at Cost	172,432	-	172,432
Total Assets	<u>\$ 16,010,048</u>	<u>\$ 8,253,107</u>	<u>\$ 24,263,155</u>
Liabilities:			
Accounts Payable	\$ 1,407,804	\$ 753,239	\$ 2,161,043
Unearned Revenue	88,861	58,825	147,686
Due to Other Funds	225	-	225
Other	70,225	-	70,225
Total Liabilities	<u>1,567,116</u>	<u>812,064</u>	<u>2,379,180</u>
Deferred Inflows of Resources:			
Unavailable revenue	476,016	-	476,016
Leases Revenue	1,922,309	-	1,922,309
Total Deferred Inflows of Resources	<u>2,398,325</u>	<u>-</u>	<u>2,398,325</u>
Fund Balances:			
Non-Spendable			
Inventory and Prepaids	263,202	-	263,202
Library Endowment	5,000	-	5,000
Patronage Stock	16,594	-	16,594
Restricted			
Library Endowment	2,853	-	2,853
Verizon Cable Franchise	84,293	-	84,293
Committed			
Contingency	761,557	-	761,557
Parkland Reserve	-	1,472,687	1,472,687
Assigned			
Capital Projects	-	5,968,357	5,968,357
Unassigned	10,911,107	-	10,911,107
Total Fund Balances	<u>12,044,607</u>	<u>7,441,043</u>	<u>19,485,650</u>
Total Liabilities and Fund Balances	<u>\$ 16,010,048</u>	<u>\$ 8,253,107</u>	<u>\$ 24,263,155</u>

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part E – Supplementary Information

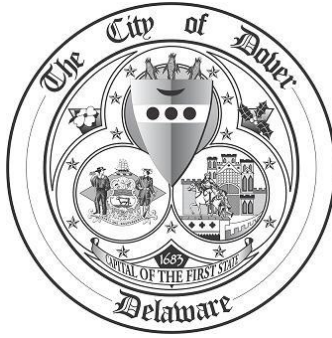
The City of Dover, Delaware
Combining Schedule of Revenues, Expenditures and
Changes in Fund Balances of the General Fund (Non-GAAP Basis)
For the Year Ended June 30, 2024

	General Fund	General Capital Projects Fund	Total General Funds
Revenues			
Fines	\$ 697,859	\$ -	\$ 697,859
Library Revenue- General	148,058	-	148,058
Library Revenue County Reimbursement	425,611	-	425,611
Licenses and Permits	3,943,779	-	3,943,779
Sanitation Fees	3,966,546	-	3,966,546
Miscellaneous Services	4,567,809	625,431	5,193,240
Property Taxes	16,210,818	-	16,210,818
Grants Received	1,781,771	805,807	2,587,578
Court of Chancery Fees	4,449,818	-	4,449,818
Investment Income	444,097	8,181	452,278
Total Revenues	36,636,166	1,439,419	38,075,585
Expenditures			
Current:			
General Government	3,330,029	-	3,330,029
Library Services	1,908,293	57,365	1,965,658
Public Safety and Law Enforcement	24,700,589	1,195,413	25,896,002
Public Works	3,751,548	1,237,861	4,989,409
Recreational Services	1,459,937	2,029,883	3,489,820
Streets and Sanitation Services	3,375,901	1,783,855	5,159,756
Engineering services	251,951	520,171	772,122
Financial Administration	2,841,130	48,392	2,889,522
Garage and Stores	1,877,304	-	1,877,304
Insurance	1,112,185	-	1,112,185
Retiree Health Care	2,548,000	-	2,548,000
Employee Pension	1,000,000	-	1,000,000
Community and Economic Development	150,000	-	150,000
Street Lights	835,660	-	835,660
Debt Service:			
Principal Retirement	506,218	-	506,218
Interest and Fiscal Charges	121,772	-	121,772
Total Expenditures	49,770,517	6,872,940	56,643,457
Excess (deficiency) of Revenues over Expenditures	(13,134,352)	(5,433,521)	(18,567,873)
Other Financing Sources and Uses			
Reserve Transfers	-	-	-
Interfund Transfers	12,940,106	3,037,800	15,977,906
Total Other Financing Sources and Uses	12,940,106	3,037,800	15,977,906
Net Change in Fund Balances	(194,246)	(2,395,721)	(2,589,967)
Fund Balances at Beginning of Year	12,057,508	6,188,667	18,246,175
Fund Balances at End of Year	11,863,263	3,792,946	15,656,209
 Perspective and GAAP (Non-GAAP) Differences:			
Fair Value of Investment Adjustment	(50,420)	(133,056)	(183,476)
Deferred Revenues - Non-spendable	(351,609)	-	(351,609)
Inventory & Prepaids - Non-spendable	(263,202)	-	(263,202)
Capital Asset - Assigned	-	(3,659,890)	(3,659,890)
Unassigned Fund Balance	\$ 11,198,031	\$ -	\$ 11,198,031

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City of Dover, Delaware
Governmental Capital Projects Fund
Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget & Actual (Non-GAAP Basis)
For the Year Ended June 30, 2024

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Beginning Balance - Working Capital	\$ 676,900	\$ 6,536,900	\$ 6,188,667	\$ (348,233)
Revenues:				
State Grant - Other	588,000	2,511,000	805,807	(1,705,193)
Police Grants	-	-	-	-
Miscellaneous Receipts	1,731,000	1,808,300	189,617	(1,618,683)
Transfer from General Fund for Projects	2,920,100	3,037,800	3,037,800	-
Transfer from Parkland Reserve	-	1,077,300	-	(1,077,300)
Transfer from Capital Asset Reserve	-	-	-	-
Transfer from Lodging Tax	450,000	450,000	443,995	(6,005)
Transfer from Other Reserves	-	-	-	-
Total Revenues	5,689,100	8,884,400	4,477,219	(4,407,181)
Total Beginning Balance & Revenues	\$ 6,366,000	\$ 15,421,300	\$ 10,665,886	\$ (4,755,414)
Expenditures:				
Fire	\$ 419,600	\$ 419,600	\$ 371,760	\$ 47,840
Library	-	87,300	57,365	29,935
Recreation	835,000	2,900,600	2,029,883	870,717
Code Enforcement	34,600	63,600	42,369	21,231
Inspections	-	30,100	30,068	32
Police	1,186,500	1,398,200	751,216	646,984
Admin	30,000	30,000	27,660	2,340
Streets	852,300	3,577,800	801,746	2,776,054
Sanitation	707,800	1,464,400	982,109	482,291
Grounds	214,500	249,300	236,160	13,140
Stormwater	1,135,000	3,554,700	925,452	2,629,248
City Manager	-	40,000	40,000	-
Information Technology	115,500	115,500	48,392	67,108
Facilities Management	80,000	159,300	76,249	83,051
Engineering	48,300	48,300	41,322	6,978
Fleet Maintenance	30,000	535,700	520,171	15,529
Purchasing	-	70,000	-	70,000
Subtotal	5,689,100	14,744,400	6,981,922	7,762,478
Transfers and Miscellaneous Expenses:				
Transfer to Capital Asset Reserve	-	-	-	-
Transfer to Parkland Reserve	-	-	-	-
Transfer to Other Reserve	-	-	-	-
Total Expenditures	5,689,100	14,744,400	6,981,922	7,762,478
Budget Balance - Working Capital	676,900	676,900	3,683,964	(3,007,064)
Budget Balance & Expenditures	\$ 6,366,000	\$ 15,421,300	\$ 10,665,886	\$ 4,755,414
Budget Balance - Working Capital			\$ 3,683,964	
Perspective and GAAP (Non-GAAP) Differences:				
Fair value of investment adjustment			(35,130)	
Assigned to Capital assets			2,319,523	
Committed to Parks & Recreation improvements			1,472,688	
Total Fund Balances			\$ 7,441,045	



FINANCIAL STATEMENTS SPECIAL REVENUE FUNDS

Special Revenue Funds include the group of funds classified as grant funds, Lodging Tax Fund, and a Realty Transfer Tax Fund. The proceeds from specific revenue sources are restricted to specified expenditure purposes. The City adopts budgets for selected Special Revenue Funds. Combining and individual statements appear in this section.

POLICE FEDERAL GRANTS

The City of Dover Police Department receives various grants from the U.S. Department of Justice for local law enforcement. All federal grant transactions are recorded in this fund.

POLICE STATE GRANTS

The City of Dover Police Department receives various grants from the State of Delaware for public and highway safety. All state grant transactions are recorded in this fund.

LIBRARY GRANTS

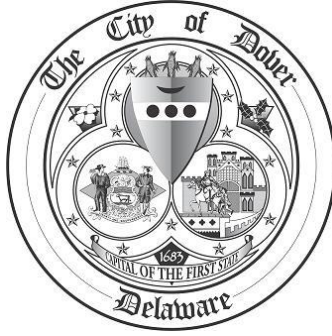
The City of Dover Public Library receives various grants from the State of Delaware, Kent County, Miscellaneous entities, and the Federal Government. Activities associated with these grants are recorded in this fund.

MUNICIPAL STREET AID

The State of Delaware has passed legislation to share a portion of Delaware's motor fuel tax revenue with local municipalities through grants. The amount of the grant the City receives depends on its population and miles of streets maintained. The grant is used for street light expense within the City.

CDBG HOUSING GRANTS

The City receives a U.S. Department of Housing and Urban Development Entitlement Grant for the Community Development Block Grant Program. This is to provide decent housing, a suitable living environment and expand economic opportunities primarily for people of low and moderate incomes.



FINANCIAL STATEMENTS SPECIAL REVENUE FUNDS (continued)

ARPA FUNDING GRANT

The American Rescue Plan Act provided relief funds to the City of Dover due to the loss of public sector revenue due to the coronavirus pandemic.

STATE OF DELAWARE DEPARTMENT OF TRANSPORTATION GRANTS

The State of Delaware Department of Transportation grants provide funds for specific street projects in the City. State law provides funds to the State's elected officials for suburban street aid, which officials can then provide to their respective districts. The City receives these funds for designated street projects and records all transactions for this fund.

SUBSTANCE ABUSE PREVENTION GRANT

The State of Delaware General Assembly Grant-In-Aid Program provides funds to implement a substance abuse prevention program for at-risk and/or disadvantaged youths in the City of Dover.

ELECTRONIC RED-LIGHT SAFETY PROGRAM (ERLSP)

The State of Delaware Department of Transportation provides a grant to municipalities that implement the Electronic Red-Light Safety Program. Under this program, the City is granted a portion of the fines collected from drivers who are ticketed for running red lights installed with electronic photo identification equipment within the City limits.

LODGING TAX

Pursuant to an act of the Delaware Legislature, City Council adopted an ordinance to enact a local lodging tax paid by the occupants of hotels, motels, and tourist homes in the City limits. All lodging tax receipts are reserved and directed toward infrastructure in the City of Dover, which will benefit all Dover residents and businesses.

REALTY TRANSFER TAX

Delaware Code states that realty transfer tax realized by the City shall be segregated from the general fund and the funds shall be expended solely for the capital and operating costs of public safety services, economic development programs, public works services, capital projects and improvements, infrastructure projects and improvements and debt reduction.

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CITY OF DOVER, DELAWARE
SPECIAL REVENUE FUNDS
COMBINING BALANCE SHEET
JUNE 30, 2024

	POLICE FEDERAL GRANTS	POLICE STATE GRANTS	LIBRARY GRANTS	MUNICIPAL STREET AID	CDBG HOUSING GRANTS	ARPA FUNDING GRANT	STATE D.O.T. GRANTS	SUBSTANCE ABUSE PREV. GRANT	Economic Development Community	ERLSP	LODGING TAX	REALTY TRANSFER TAX	TOTALS
ASSETS:													
Cash	\$ 293,259	\$ 173,642	\$ 180,264	\$ -	\$ 126,621	\$ -	\$ 96,588	\$ 53,995	\$ 734,014	\$ -	\$ 23,058	\$ -	\$ 1,681,441
Receivables	205,511	-	-	-	-	-	63,591	-	-	-	(23,058)	-	246,044
Prepaid items	-	-	1,079	-	-	-	-	-	-	-	-	-	1,079
Due from other governments	-	-	-	-	56,242	497,668	-	-	-	-	-	-	553,910
TOTAL ASSETS	\$ 498,770	\$ 173,642	\$ 181,343	\$ -	\$ 182,863	\$ 497,668	\$ 160,179	\$ 53,995	\$ 734,014	\$ -	\$ -	\$ -	\$ 2,482,474
LIABILITIES AND FUND BALANCE:													
Liabilities:													
Vouchers Payable	\$ 13,486	\$ 1,165	\$ 13,583	\$ -	\$ 49,111	\$ 134,668	\$ -	\$ 5,812	\$ -	\$ -	\$ -	\$ -	\$ 217,825
Unearned Revenue	-	-	-	-	-	-	-	-	-	-	-	-	-
Due to other funds-charges	177,500	-	-	-	2,811	-	-	-	-	-	-	-	180,311
Due to other funds-temporary advances	-	-	-	-	107,800	-	-	-	-	-	-	-	107,800
Total Liabilities	190,986	1,165	13,583	-	159,722	134,668	-	5,812	-	-	-	-	505,936
Fund Balances:													
Nonspendable	-	-	1,079	-	-	-	-	-	-	-	-	-	1,079
Restricted	307,784	172,477	166,681	-	23,141	363,000	160,179	48,183	734,014	-	-	-	1,975,459
Total Fund Balances	307,784	172,477	167,760	-	23,141	363,000	160,179	48,183	734,014	-	-	-	1,976,538
TOTAL LIABILITIES AND FUND BALANCES	\$ 498,770	\$ 173,642	\$ 181,343	\$ -	\$ 182,863	\$ 497,668	\$ 160,179	\$ 53,995	734,014	\$ -	\$ -	\$ -	\$ 2,482,474

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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CITY OF DOVER
SPECIAL REVENUE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
YEAR ENDED JUNE 30, 2024

	POLICE FEDERAL GRANTS	POLICE STATE GRANTS	LIBRARY GRANTS	MUNICIPAL STREET AID	CDBG HOUSING GRANTS	ARPA FUNDING GRANT	STATE D.O.T. GRANTS	SUBSTANCE ABUSE PREV. GRANT	Economic Development Community	ERLSP	LODGING TAX	REALTY TRANSFER TAX	TOTALS
REVENUES:													
Grants received	\$ 1,670,086	\$ 370,178	\$ 385,055	\$ 780,004	\$ 314,802	\$ 400,000	\$ 418,453	\$ 40,000	\$ -	\$ -	\$ -	\$ -	\$ 4,378,578
Recreation revenue	-	-	-	-	-	-	-	45,195	-	-	-	-	45,195
Police fines	-	-	-	-	-	-	-	-	-	66,052	-	-	66,052
Taxes	-	-	-	-	-	-	-	-	-	-	443,995	2,310,901	2,754,896
Investment income (loss)	25,408	-	-	9,490	-	138,907	7,765	-	-	-	-	11,855	193,425
TOTAL REVENUES	1,695,494	370,178	385,055	789,494	314,802	538,907	426,218	85,195	-	66,052	443,995	2,322,756	7,438,146
EXPENDITURES:													
Public Safety and Law Enforcement	776,743	312,433	-	-	-	2,592,981	-	-	-	-	-	-	3,682,157
Library Services	-	-	383,535	-	-	-	-	-	-	-	-	-	383,535
Community and Economic Development	-	-	-	-	292,802	-	-	80,441	265,986	-	-	-	639,229
Public Works	-	-	-	-	-	-	336,154	-	-	-	-	-	336,154
TOTAL EXPENDITURES	776,743	312,433	383,535	-	292,802	2,592,981	336,154	80,441	265,986	-	-	-	5,041,075
Excess (deficiency) of revenues over (under) expenditures	918,751	57,745	1,520	789,494	22,000	(2,054,074)	90,064	4,754	(265,986)	66,052	443,995	2,322,756	2,397,071
OTHER FINANCING SOURCES (USES):													
Operating transfers-in	154,105	-	-	-	-	-	-	-	1,000,000	-	-	-	1,154,105
Transfers-out	(763,810)	(75,058)	-	(789,494)	-	-	-	-	-	(66,052)	(443,995)	(2,322,756)	(4,461,165)
Net Change in fund balances	309,046	(17,313)	1,520	-	22,000	(2,054,074)	90,064	4,754	734,014	-	-	-	(909,989)
FUND BALANCE													
AT BEGINNING OF YEAR	(1,262)	189,790	166,240	-	1,141	2,417,074	70,115	43,429	-	-	-	-	2,886,527
FUND BALANCE													
AT BEGINNING OF YEAR	(1,262)	189,790	166,240	-	1,141	2,417,074	70,115	43,429	-	-	-	-	2,886,527
FUND BALANCE													
AT END OF YEAR	\$ 307,784	\$ 172,477	\$ 167,760	\$ -	\$ 23,141	\$ 363,000	\$ 160,179	\$ 48,183	734,014	\$ -	\$ -	\$ -	\$ 1,976,538

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CITY OF DOVER, DELAWARE
POLICE FEDERAL GRANTS
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ -	\$ -	\$ (1,262)	\$ (1,262)
Interest earned	-	-	25,408	25,408
Grants received	752,000	2,293,000	1,670,086	(622,914)
TOTAL REVENUES & BEGINNING BALANCE	752,000	2,293,000	1,694,232	(598,768)
EXPENDITURES:				
Program expenses/supplies	375,000	525,000	308,589	(216,411)
Training/Conference/Food/Travel	24,500	25,000	18,720	(6,280)
Contractual Services	-	1,000,000	383,175	(616,825)
Salaries/Benefits	-	138,600	66,259	(72,341)
TOTAL EXPENDITURES	399,500	1,688,600	776,743	(911,857)
Other financing sources and uses:				
Operating transfers - in	-	425,500	154,105	(271,395)
Operating transfers - out	(352,500)	(1,029,900)	(763,810)	266,090
BALANCE CARRIED TO NEXT YEAR	\$ -	\$ -	\$ 307,784	\$ 307,784
Fund Balance - Working Capital			\$ 307,784	
GAAP Differences				
Deferred Revenue - non-spendable			-	
Total Fund Balance			<u>\$ 307,784</u>	

CITY OF DOVER, DELAWARE
POLICE STATE GRANTS
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ -	\$ -	\$ 189,790	\$ 189,790
Grants received	405,000	390,000	370,178	(19,822)
TOTAL REVENUES & BEGINNING BALANCE	405,000	390,000	559,968	169,968
EXPENDITURES:				
Program expenses/supplies	355,000	290,000	305,473	15,473
Contractual Services	-	-	6,959	6,959
TOTAL EXPENDITURES	355,000	290,000	312,432	22,432
Other financing uses:				
Operating transfers - out	50,000	100,000	75,059	(24,941)
BALANCE CARRIED TO NEXT YEAR	\$ -	\$ -	\$ 172,477	\$ 172,477

CITY OF DOVER, DELAWARE
LIBRARY GRANTS
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ 31,330	\$ 163,467	\$ 166,240	\$ 2,773
Grants received: State	349,988	382,139	381,603	(536)
Grants received: Other	-	-	-	-
Grants received: Federal	2,000	3,452	3,452	-
TOTAL REVENUES & BEGINNING BALANCE	383,318	549,058	551,295	2,237
EXPENDITURES:				
Program expenditures/supplies (Fed Grant)	2,000	3,452	3,452	-
Program expenditures/supplies (Other Grant)				-
Program expenditures/supplies (State Grant)	37,000	50,000	29,045	(20,955)
Office Supplies	30,000	41,000	22,905	(18,095)
Printing/duplicating	10,000	10,000	2,582	(7,418)
Postage	100	100	79	(21)
Books	145,000	160,000	140,518	(19,482)
Furniture/Fixtures	18,888	63,970	50,213	(13,757)
Audio visual supplies	85,000	90,000	76,264	(13,736)
Training/conference/food/travel	5,000	8,500	7,812	(688)
Office equipment repairs	2,000	2,000	661	(1,339)
Office equipment lease	6,000	6,000	4,847	(1,153)
Advertisement	-	10,000	8,911	(1,089)
Contractual Services	-	43,500	-	(43,500)
Computer software	6,000	10,000	3,899	(6,101)
Computer hardware	5,000	50,000	32,347	(17,653)
TOTAL EXPENDITURES	351,988	548,522	383,535	(164,987)
BALANCE CARRIED TO NEXT YEAR	\$ 31,330	\$ 536	\$ 167,760	\$ 167,224

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**CITY OF DOVER, DELAWARE
MUNICIPAL STREET AID FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024**

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ 100	\$ 100	\$ -	\$ (100)
State Grant - Operations	750,000	750,000	780,004	30,004
Interest Earned	-	-	9,490	9,490
TOTAL REVENUES & BEGINNING BALANCE	750,100	750,100	789,494	39,394
Other financing uses:				
Operating transfers-out	750,000	750,000	789,494	39,494
BALANCE CARRIED TO NEXT YEAR	\$ 100	\$ 100	\$ -	\$ (100)

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CITY OF DOVER, DELAWARE
HOUSING PROGRAMS - CDBG
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance CDBG	\$ 2,000	\$ 238,268	\$ 1,141	\$ (237,127)
Federal grant received	346,104	347,669	314,802	(32,867)
TOTAL REVENUES & BEGINNING BALANCE	348,104	585,937	315,943	(269,994)
EXPENDITURES:				
Closing Cost/Down Payment Program	131,883	134,256	43,740	90,516
Dover Interfaith Ministry	30,000	87,309	80,413	6,896
House of Hope	20,000	35,470	18,218	17,252
Milford HDC Home Repair	55,000	74,022	28,200	45,822
Habitat for Humanity	6,000	6,000	-	6,000
Milford Housing Rehab	-	105,525	47,361	58,164
Cares Act	-	23,651	23,651	-
Administrative Expense	69,211	115,690	51,219	64,471
TOTAL EXPENDITURES	312,094	581,923	292,802	289,121
CDBG BALANCE CARRIED TO NEXT YEAR	\$ 36,010	\$ 4,014	\$ 23,141	\$ (19,127)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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CITY OF DOVER, DELAWARE
ARPA FUNDING GRANT
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
UNRESERVED FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ 6,073,000	\$ 5,110,900	\$ 4,744,796	\$ (366,104)
Grants received: Federal	-	-	-	-
Interest earned	-	-	138,907	138,907
TOTAL REVENUES & BEGINNING BALANCE	6,073,000	5,110,900	4,883,703	(227,197)
EXPENDITURES:				
Program Expense and Supplies	1,653,300	1,587,200	-	(1,587,200)
Program Expense Housing	-	-	427,026	427,026
Program Expense Public Health			19,233	19,233
Program Expense Education/Technology			75,744	75,744
Construction	4,303,700	3,368,300	2,681,091	(687,209)
TOTAL EXPENDITURES	5,957,000	4,955,500	3,203,094	1,752,406

CITY OF DOVER, DELAWARE
STATE OF DELAWARE DEPARTMENT OF TRANSPORTATION GRANTS
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ 114,500	\$ 831,200	\$ 70,115	\$ (761,085)
Grants received: State	-	-	418,453	418,453
Interest earned	-	-	7,765	7,765
TOTAL REVENUES & BEGINNING BALANCE	114,500	831,200	496,333	(334,867)
EXPENDITURES:				
Program expenditures grant related	-	1,017,600	336,154	(681,446)
TOTAL EXPENDITURES	-	1,017,600	336,154	681,446
BALANCE CARRIED TO NEXT YEAR	\$ 114,500	\$ (186,400)	\$ 160,179	\$ 346,579

CITY OF DOVER, DELAWARE
SUBSTANCE ABUSE PREVENTION PROGRAM
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ 9,200	\$ 9,200	\$ 43,429	\$ 34,229
Grants revenue	40,000	40,000	40,000	-
Recreation revenue	33,000	33,000	45,195	12,195
TOTAL REVENUES & BEGINNING BALANCE	82,200	82,200	128,624	46,424
EXPENDITURES:				
Temporary help/benefits	52,200	52,200	39,362	(12,838)
Program expenditures/supplies	30,000	30,000	41,079	11,079
TOTAL EXPENDITURES	82,200	82,200	80,441	(1,759)
BALANCE CARRIED TO NEXT YEAR	\$ -	\$ -	\$ 48,183	\$ 48,183

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CITY OF DOVER, DELAWARE
ELECTRONIC RED LIGHT SAFETY PROGRAM
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
UNRESERVED FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

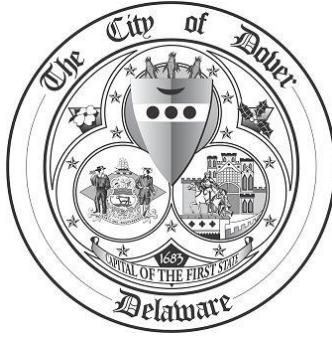
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ 100	\$ 100	\$ -	\$ (100)
Grants received: State	150,000	150,000	66,052	(83,948)
TOTAL REVENUES & BEGINNING BALANCE	150,100	150,100	66,052	(84,048)
EXPENDITURES:				
Transfer to General Fund	150,000	150,000	66,052	(83,948)
TOTAL EXPENDITURES	150,000	150,000	66,052	83,948
BALANCE CARRIED TO NEXT YEAR	\$ 100	\$ 100	\$ -	\$ (100)

CITY OF DOVER, DELAWARE
LODGING TAX FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
UNRESERVED FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ -	\$ -	\$ -	\$ -
Lodging Tax Revenue	400,000	400,000	443,995	43,995
TOTAL REVENUES & BEGINNING BALANCE	400,000	400,000	443,995	43,995
EXPENDITURES:				
Transfer to General Fund	400,000	400,000	443,995	43,995
TOTAL EXPENDITURES	400,000	400,000	443,995	43,995
BALANCE CARRIED TO NEXT YEAR	\$ -	\$ -	\$ -	\$ -

CITY OF DOVER, DELAWARE
REALTY TRANSFER TAX FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
UNRESERVED FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
REVENUES:				
Beginning balance	\$ -	\$ -	\$ -	\$ -
Realty Transfer Taxes	2,000,000	2,000,000	2,310,901	310,901
Interest earned	-	-	11,855	11,855
TOTAL REVENUES & BEGINNING BALANCE	2,000,000	2,000,000	2,322,756	322,756
EXPENDITURES:				
Transfer to General Fund	2,000,000	2,000,000	2,322,756	322,756
TOTAL EXPENDITURES	2,000,000	2,000,000	2,322,756	(322,756)
BALANCE CARRIED TO NEXT YEAR	\$ -	\$ -	\$ -	\$ -



FINANCIAL SCHEDULES PROPRIETARY FUND TYPES ENTERPRISE FUNDS

The following schedules pertaining to the major enterprise funds are not required under GAAP but are included for public review for budgetary compliance. Accordingly, no reconciliation to the GAAP financial statements is provided.

ELECTRIC REVENUE FUND

The Electric Revenue Fund accounts for all operating activity of the electric utility. This includes service revenues, investment earnings on operating accounts, direct and indirect operating expenses, purchased power cost, debt service, and transfers to other funds and the Improvement and Extension Fund.

The Electric Improvement and Extension Fund is used to account for all capital project and equipment purchases. The City utilizes revenue and expenditure accounts to record capital project receipts, transfers from the operating fund, and project costs.

The funds are combined for GAAP reporting purposes with assets capitalized.

WATER FUND

The Water Fund accounts for all operating activity of the Water Utility. This includes service revenues, investment earnings on operating accounts, direct and indirect operating expenses, debt service, and transfers to other funds and the Improvement and Extension Fund.

The Water Improvement and Extension Fund is used to account for all capital project and equipment purchases. The City utilizes revenue and expenditure accounts to record capital project receipts, transfers from the operating fund, and project costs.

WASTEWATER FUND

The Wastewater Fund accounts for all operating activity of the Wastewater Utility. This includes service revenues, investment earnings on operating accounts, direct and indirect operating expenses, debt service, and transfers to the other funds and the Improvement and Extension Fund.

The Wastewater Improvement and Extension Fund is used to account for all capital project and equipment purchases. The City utilizes revenue and expenditure accounts to record capital project receipts, transfers from the operating fund, and project costs.

The funds are combined for GAAP reporting purposes with assets capitalized.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part E – Supplementary Information

CITY OF DOVER, DELAWARE
ELECTRIC REVENUE FUND
SCHEDULE OF REVENUES AND EXPENSES
BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
Beginning Balance - Working Capital	\$ 24,584,100	\$ 24,584,100	\$ 21,889,785	\$ (2,694,315)
Distribution of Earnings - PCA Credit	-	-	-	-
	<u>24,584,100</u>	<u>24,584,100</u>	<u>21,889,785</u>	<u>(2,694,315)</u>
REVENUES:				
Direct base sales	91,107,000	91,107,000	85,003,308	(6,103,692)
Rental income	136,000	136,000	126,517	(9,483)
Miscellaneous services	528,000	528,000	2,144,770	1,616,770
Utility tax	1,636,400	1,636,400	1,365,916	(270,484)
Green Energy	135,000	135,000	127,881	(7,119)
Interest earned - operating	525,000	525,000	3,191,648	2,666,648
Transfer from Rate Stabilization	900,000	900,000	900,000	-
Transfer from Other Funds (ERP)	75,000	75,000	75,000	-
Total Revenues	<u>95,042,400</u>	<u>95,042,400</u>	<u>92,935,040</u>	<u>(2,107,360)</u>
TOTAL BEGINNING BALANCE & REVENUES	\$ 119,626,500	\$ 119,626,500	\$ 114,824,825	\$ (4,801,675)
EXPENSES:				
Power Supply & Generation				
Hedged Energy	\$ 31,630,700	\$ 31,630,700	\$ 23,246,439	\$ 8,384,261
Power Supply Management	660,200	731,200	674,792	56,408
Capacity Charges	10,742,300	10,728,300	8,297,976	2,430,324
Dover Sun Park Energy	3,468,200	3,411,200	2,765,102	646,098
Solar Renewal Energy Credits	376,100	376,100	360,223	15,877
Renewable Energy Credits	5,250,400	5,250,400	-	5,250,400
RGGI	55,500	55,500	-	55,500
PJM Charges - Energy	18,237,300	18,237,300	(304,046)	18,541,346
PJM Charges - Transmission & Fees	14,912,800	14,892,800	11,293,607	3,599,193
Total Power Supply	<u>85,333,500</u>	<u>85,313,500</u>	<u>46,334,093</u>	<u>38,979,407</u>
Plant Operations	2,159,400	2,357,700	2,121,536	236,164
Generation Fuels	26,100	46,100	29,412	16,688
Capacity Credits	(4,206,800)	(4,206,800)	(2,779,711)	(1,427,089)
PJM Spot Market Energy	(48,600)	(48,600)	(112,347)	63,747
PJM Credits	(705,000)	(705,000)	(1,026,515)	321,515
Total Generation	<u>(2,774,900)</u>	<u>(2,556,600)</u>	<u>(1,767,625)</u>	<u>(788,975)</u>
Utility Tax	1,636,400	1,636,400	1,365,916	270,484
Administration	1,020,200	1,020,200	900,452	119,748
Transmission/Distribution	4,893,100	4,893,100	4,886,611	6,489
Electrical Engineering	1,826,600	1,826,600	1,700,148	126,452
Systems Operations	1,008,300	1,008,300	960,121	48,179
Meter Reading	460,500	460,500	553,085	(92,585)
Contractual Services - Power Supply	50,000	50,000	960	49,040
Legal Expenses	50,000	50,000	41,150	8,850
Bond Issue Costs	-	-	-	-
Provision for Uncollectible	300,000	300,000	300,000	-
Retirees Health Care	997,000	997,000	997,000	-
Green Energy Grants	135,000	135,000	-	135,000
Bank & CC Fees	635,000	635,000	616,191	18,809
Interest on Deposits	20,000	20,000	20,512	(512)
Interfund Service Fees	4,227,500	4,227,500	4,086,966	140,534
Other Appropriations:				
Electric Capital Project Fund	-	-	-	-
General Fund	8,000,000	8,000,000	8,000,000	-
Debt Service	1,482,600	1,482,600	385,772	1,096,828
Rate Stabilization Fund	-	-	-	-
Transfer to Other Reserve	28,500	28,500	127,881	(99,381)
TOTAL EXPENSES	109,329,300	109,527,600	69,509,233	40,018,367
Budget Balance - Working Capital	<u>10,297,200</u>	<u>10,098,900</u>	<u>45,315,592</u>	<u>(35,216,692)</u>
TOTAL BUDGET BALANCE & EXPENSES	\$ 119,626,500	\$ 119,626,500	\$ 114,824,825	\$ 4,801,675

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part E – Supplementary Information

**CITY OF DOVER, DELAWARE
ELECTRIC IMPROVEMENT AND EXTENSION FUND
SCHEDULE OF REVENUES AND EXPENSES
BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024**

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
Beginning Balance - Working Capital	\$ 16,645,900	\$ 24,414,800	\$ 24,439,406	\$ 24,606
TOTAL BEGINNING BALANCES	16,645,900	24,414,800	24,439,406	24,606
REVENUES:				
Transfer from Other Reserves	2,000,000	2,500,000	-	(2,500,000)
Transfer from Depreciation Reserve	-	8,442,900	-	(8,442,900)
Federal Appropriation	-	5,000,000	924,661	(4,075,339)
General Service Billing	200,000	342,000	1,328,019	986,019
Interest Earnings	-	-	1,741,379	1,741,379
Total Revenues	2,200,000	16,284,900	3,994,059	(12,290,841)
TOTAL BEGINNING BALANCES & REVENUES	\$ 18,845,900	\$ 40,699,700	\$ 28,433,465	\$ (12,266,235)
EXPENSES:				
Electric Administration	\$ 2,000,000	\$ 2,516,100	\$ 1,437,500	\$ 1,078,600
Electric Generation	275,000	12,723,400	6,340,419	6,382,981
Transmission and Distribution	2,497,400	2,936,100	2,060,304	875,796
Electrical Engineering	2,076,000	8,670,600	4,663,817	4,006,783
ERP System	-	1,856,000	52,516	1,803,484
Total Expenses	6,848,400	28,702,200	14,554,556	14,147,644
Budget Balance - Improvement & Extension Fund	11,997,500	11,997,500	13,878,909	(1,881,409)
Total Budget Balances - Working Capital	11,997,500	11,997,500	13,878,909	(1,881,409)
TOTAL BUDGET BALANCES & EXPENSES	\$ 18,845,900	\$ 40,699,700	\$ 28,433,465	\$ 12,266,235

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Financial Section – Part E – Supplementary Information

**CITY OF DOVER, DELAWARE
WATER FUND
SCHEDULE OF REVENUES AND EXPENSES
BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024**

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
Beginning Balance - Water	\$ 2,082,900	\$ 2,082,900	\$ 2,012,508	\$ (70,392)
TOTAL BEGINNING BALANCES	2,082,900	2,082,900	2,012,508	(70,392)
REVENUES:				
Water Services	6,550,000	6,550,000	6,544,591	(5,409)
Miscellaneous service fees	25,200	25,200	90,755	65,555
Water tank space leasing	435,500	435,500	423,588	(11,912)
Interest - Water	50,000	50,000	329,242	279,242
Water Impact Fees	225,000	225,000	353,484	128,484
Total Revenues	7,285,700	7,285,700	7,741,660	455,960
TOTAL BEGINNING BALANCES & REVENUES	\$ 9,368,600	\$ 9,368,600	\$ 9,754,168	\$ 385,568
EXPENSES:				
Engineering & Inspection	\$ 386,500	\$ 386,500	\$ 277,485	\$ 109,015
Water Department	862,100	862,100	723,954	138,146
Water Treatment Plant	2,907,500	2,884,100	2,854,360	29,740
Interfund Service Fees	1,138,000	1,138,000	1,095,767	42,233
Retirees Health Care	226,900	226,900	226,900	-
Debt Service - Water	700,000	700,000	634,284	65,716
Bank & Credit Card Fees	27,000	27,000	21,546	5,454
Transfer To:				
Water Improvement and Extension	1,536,700	1,536,700	1,536,700	-
General Fund from Water	500,000	500,000	500,000	-
Electric Improvement and Extension	30,000	30,000	30,000	-
Total Expenses	8,314,700	8,291,300	7,900,996	390,304
Budget Balance - Water	1,053,900	1,077,300	1,853,172	(775,872)
Total Budget Balances - Working Capital	1,053,900	1,077,300	1,853,172	(775,872)
TOTAL BUDGET BALANCES & EXPENSES	\$ 9,368,600	\$ 9,368,600	\$ 9,754,168	\$ (385,568)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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**CITY OF DOVER, DELAWARE
WATER IMPROVEMENT & EXTENSION FUND
SCHEDULE OF REVENUES AND EXPENSES
BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024**

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
Beginning Balance -Water	\$ 3,630,700	\$ 4,851,300	\$ 8,250,784	\$ 3,399,484
TOTAL BEGINNING BALANCES	3,630,700	4,851,300	8,250,784	3,399,484
REVENUES:				
State Loan Fund - Water	2,072,000	2,072,000	972,600	(1,099,400)
Interest earnings	50,000	50,000	255,803	205,803
Income from sale of assets	-	-	-	-
Transfer from Operating Fund - Water	1,536,700	1,536,700	1,536,700	-
Transfer from Water Impact Fee Reserve	75,100	75,100	-	(75,100)
Total Revenues	3,733,800	3,733,800	2,765,103	(968,697)
TOTAL BEGINNING BALANCES & REVENUES	\$ 7,364,500	\$ 8,585,100	\$ 11,015,887	\$ 2,430,787
EXPENSES:				
Water	\$ 4,579,300	\$ 6,299,000	\$ 2,059,817	\$ 4,239,183
Water Engineering and Inspection	48,000	48,000	41,322	6,678
Water Treatment Plant	56,500	217,300	132,187	85,113
Total Expenses	4,683,800	6,564,300	2,233,326	4,330,974
Budget Balance - Water	2,680,700	2,020,800	8,782,561	(6,761,761)
Total Budget Balances - Working Capital	2,680,700	2,020,800	8,782,561	(6,761,761)
TOTAL BUDGET BALANCES & EXPENSES	\$ 7,364,500	\$ 8,585,100	\$ 11,015,887	\$ (2,430,787)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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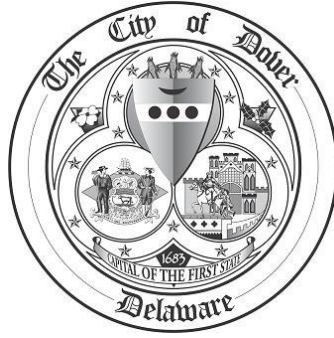
**CITY OF DOVER, DELAWARE
WASTEWATER FUND
SCHEDULE OF REVENUES AND EXPENSES
BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024**

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
Beginning Balance - Wastewater	\$ 4,534,400	\$ 4,534,400	\$ 2,360,071	(2,174,329)
TOTAL BEGINNING BALANCES	4,534,400	4,534,400	2,360,071	(2,174,329)
REVENUES:				
Wastewater Services	4,600,000	4,600,000	4,672,371	72,371
Wastewater Treatment Services	3,526,000	3,526,000	3,369,660	(156,340)
Groundwater inflow adjustment	2,200,000	2,200,000	2,180,803	(19,197)
Miscellaneous service fees	200	200	25,243	25,043
State Grant - Wastewater	-	-	50,000	50,000
Interest - Wastewater	50,000	188,400	512,506	324,106
Wastewater Impact Fees	225,000	225,000	312,451	87,451
Total Revenues	10,601,200	10,739,600	11,123,034	383,434
TOTAL BEGINNING BALANCES & REVENUES	\$ 15,135,600	\$ 15,274,000	\$ 13,483,105	\$ (1,790,895)
EXPENSES:				
Engineering & Inspection	\$ 304,100	\$ 304,100	\$ 160,049	\$ 144,051
Wastewater Department	1,345,100	1,385,100	1,249,542	135,558
Debt Service - Wastewater	696,200	696,200	603,160	93,040
Retirees Health Care	110,000	110,000	110,000	-
Kent County Treatment Charge	4,730,000	4,828,400	4,828,325	75
Interfund Service Fees	870,900	870,900	841,741	29,159
Bank & Credit Card Fees	10,000	10,000	6,508	3,492
Transfer To:				
General Fund from Wastewater	500,000	500,000	500,000	-
Wastewater Improvement and Extension	2,270,900	2,270,900	2,270,900	-
Electric Improvement and Extension	30,000	30,000	30,000	-
Wastewater Impact Fee reserves	-	-	220,110	(220,110)
Total Expenses	10,867,200	11,005,600	10,820,335	185,265
Budget Balance - Wastewater	4,268,400	4,268,400	2,662,770	1,605,630
Total Budget Balances - Working Capital	4,268,400	4,268,400	2,662,770	1,605,630
TOTAL BUDGET BALANCES & EXPENSES	\$ 15,135,600	\$ 15,274,000	\$ 13,483,105	\$ 1,790,895

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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CITY OF DOVER, DELAWARE
WASTEWATER IMPROVEMENT & EXTENSION FUND
SCHEDULE OF REVENUES AND EXPENSES
BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
Beginning Balance -Wastewater	\$ 806,300	\$ 2,658,000	\$ 2,219,301	(438,699)
TOTAL BEGINNING BALANCES	806,300	2,658,000	2,219,301	(438,699)
REVENUES:				
State Loan Fund - Wastewater	-	-	332,200	332,200
Transfer from Operating Fund - Wastewater	2,270,900	2,270,900	2,270,900	-
Transfer from Wastewater Impact Fee Reserve	306,000	306,000	-	(306,000)
Interest earnings	25,000	25,000	99,165	74,165
Total Revenues	2,601,900	2,601,900	2,702,265	100,365
TOTAL BEGINNING BALANCES & REVENUES	\$ 3,408,200	\$ 5,259,900	\$ 4,921,566	\$ (338,334)
EXPENSES:				
Wastewater Engineering	\$ -	\$ -	\$ -	\$ -
Wastewater	2,576,900	4,428,600	955,745	3,472,855
Total Expenses	2,576,900	4,428,600	955,745	3,472,855
Budget Balance - Wastewater	831,300	831,300	3,965,821	(3,134,521)
Total Budget Balances - Working Capital	831,300	831,300	3,965,821	(3,134,521)
TOTAL BUDGET BALANCES & EXPENSES	\$ 3,408,200	\$ 5,259,900	\$ 4,921,566	\$ 338,334



FINANCIAL SCHEDULES PROPRIETARY FUND TYPES INTERNAL SERVICE FUNDS

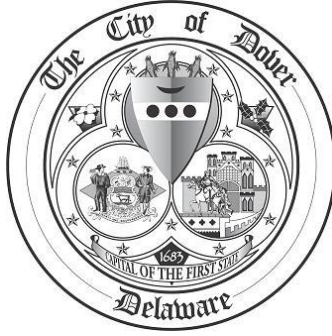
The City has created this fund to account for the revenues and expenses related to a self-insured Workers' Compensation Fund. The revenues are received from the City's various funds. These funds contribute to the Workers' Compensation Fund an amount based on salaries at a pre-determined assessment rate. Claims paid, reinsurance cost and third-party administrator's fees are charged to this fund.

Budgetary schedule is included for public review of budgetary compliance.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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CITY OF DOVER, DELAWARE
WORKERS' COMPENSATION
SCHEDULE OF REVENUES AND EXPENSES
BUDGET (NON-GAAP BASIS) AND ACTUAL
YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
OPERATING REVENUES:				
Beginning Balance	\$ 4,196,500	\$ 4,196,500	\$ 4,469,902	\$ 273,402
Interest Earned	28,500	28,500	210,619	182,119
City Contribution	1,263,500	1,263,500	1,288,194	24,694
TOTAL REVENUES	\$ 5,488,500	\$ 5,488,500	\$ 5,968,715	\$ 480,215
OPERATING EXPENSES:				
Program Expenses	\$ 300,000	\$ 300,000	\$ 215,632	\$ 84,368
Contractual Services	35,000	35,000	34,433	567
Insurance	180,000	225,500	225,412	88
State of Delaware - Self-Insurance Tax	30,000	30,000	16,773	13,227
TOTAL EXPENSES	\$ 545,000	\$ 590,500	\$ 492,250	\$ 98,250
BUDGET BALANCE - CARRY FORWARD	\$ 4,943,500	\$ 4,898,000	\$ 5,476,465	\$ (578,465)



FINANCIAL STATEMENTS FIDUCIARY FUND TYPES PENSION AND OTHER EMPLOYEE BENEFIT TRUSTS

These trust funds account for resources that are required to be held in trust for the members and beneficiaries of the City's defined benefit pension plans, defined contribution plan, and other post-employment benefit plan.

City of Dover, Delaware
Combining Statement of Net Position
Fiduciary Funds
June 30, 2024

	Police Pension Trust	Employee Pension Trust	OPEB Trust Fund	Total Pension and OPEB Benefit Trust Funds
Assets				
Cash and Cash Equivalents	\$ 2,589,139	\$ 8,704,679	\$ 2,923,662	\$ 14,217,480
Investments at Fair Value - Mutual Funds	13,414,384	50,056,996	58,271,593	121,742,973
Total Assets	<u>\$ 16,003,523</u>	<u>\$ 58,761,675</u>	<u>\$ 61,195,255</u>	<u>\$ 135,960,453</u>
Liabilities				
Vouchers Payable & Deposit Payable	-	-	3,165	3,165
Total Liabilities	<u>-</u>	<u>-</u>	<u>3,165</u>	<u>3,165</u>
Net Position				
Net Position Restricted for Pensions	16,003,523	58,761,675		74,765,198
Net Position Restricted for Health Benefits			61,192,090	61,192,090
Total Net Position	<u>\$ 16,003,523</u>	<u>\$ 58,761,675</u>	<u>\$ 61,192,090</u>	<u>\$ 135,957,288</u>

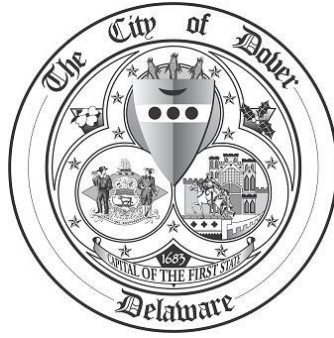
The notes to financial statements are an integral part of this statement.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Combining Statement of Changes in Net Position
Fiduciary Funds
YEAR ENDED JUNE 30, 2024

	Police Pension Trust	Employees' Pension Trust	OPEB Trust Fund	Pension and Other Postemployment Benefit Trust Funds
Additions:				
Net Investment Income	\$ 1,265,928	\$ 5,048,137	\$ 6,330,268	\$ 12,644,333
City's Contribution-Payroll Basec	-	4,121,158	267,332	4,388,490
City's Contribution-Lump Sum	350,800	1,000,000	3,881,900	5,232,700
Employee Contribution	-	221,580	-	221,580
State Grants	812,409	-	-	812,409
Other	984	-	-	984
Total Additions	<u>2,430,121</u>	<u>10,390,875</u>	<u>10,479,500</u>	<u>23,300,496</u>
Deductions:				
Benefit Payments	1,475,045	4,566,871	3,156,555	9,198,471
General Administration	<u>4,803</u>	<u>19,004</u>	<u>8,000</u>	<u>31,807</u>
Total Deductions	<u>1,479,848</u>	<u>4,585,875</u>	<u>3,164,555</u>	<u>9,230,278</u>
Change in Net Position	950,273	5,805,000	7,314,945	14,070,218
Net Position - Beginning	<u>15,053,250</u>	<u>52,956,675</u>	<u>53,877,145</u>	<u>121,887,070</u>
Net Position - Ending	<u>\$ 16,003,523</u>	<u>\$ 58,761,675</u>	<u>\$ 61,192,090</u>	<u>\$ 135,957,288</u>

The notes to financial statements are an integral part of this statement.



FINANCIAL STATEMENTS FIDUCIARY FUND TYPES **CUSTODIAL**

FOURTH OF JULY CELEBRATION COMMITTEE

The Fourth of July Celebration Committee is designed to provide recreation enjoyment and educational events commemorating the birth of our nation.

DOVER DAYS CELEBRATION COMMITTEE

The Dover Days Celebration Committee was established to fund the annual Old Dover Days Festival; one of Delaware's largest and longest-running free events dedicated to promoting our state's heritage and culture.

DOVER STRONG

The Dover Strong Fund was formed to widen eligibility for charitable contributions and grants to benefit the City of Dover and its parks, grounds, beautification efforts, education, the arts, and community development.

**CITY OF DOVER
COMBINED STATEMENT OF CHANGES IN NET POSITION
OF OPEB TRUST FUND**

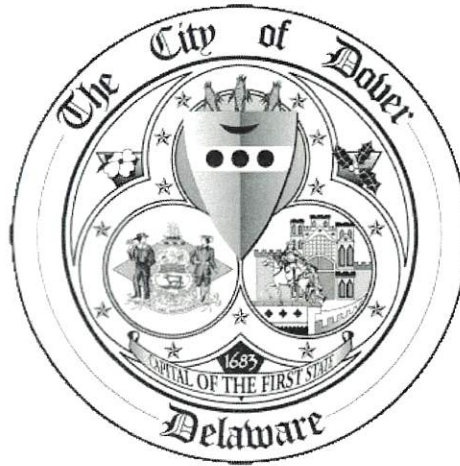
YEAR ENDED JUNE 30, 2024

ADDITIONS:	
Employer Contributions toward retiree benefits	
General Fund	\$ 2,548,000
Water	168,450
Wastewater Fund	168,450
Electric Fund	997,000
Employer Contributions payroll based	
General Fund	208,909
Water	7,065
Wastewater Fund	7,065
Electric Fund	44,293
Miscellaneous Receipts	-
Total Contributions	4,149,232
Investments:	
Interest and Dividends	1,559,425
Net Appreciation/(Depreciation) in Fair Value	4,799,198
Total Investment Income /Loss	6,358,623
Less: Investment Expenses	(28,355)
Net Investment Income/Loss	6,330,268
Total Additions/Reductions	10,479,500
DEDUCTIONS:	
Actuary expenses	8,000
Retiree Benefits	3,156,555
Total Deductions	3,164,555
Net Increase/Decrease	7,314,945
Net Position held in Trust for OPEB Benefits - Beginning of Year	53,877,145
Net Position held in Trust for OPEB Benefits - End of Year	\$ 61,192,090

The notes to financial statements are an integral part of this statement

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STATISTICAL SECTION



This section of the City of Dover's
Annual Comprehensive Financial Report
represents detailed information as a context for
understanding what the statements, note disclosures, and
required supplementary information says about the
Government's overall financial health.

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Statistical Section

This part of the City of Dover's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

FINANCIAL TRENDS

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

REVENUE CAPACITY

These schedules contain information to help the reader assess the City's most significant local revenue source, property tax.

DEBT CAPACITY

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

DEMOGRAPHIC AND ECONOMIC INFORMATION

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

OPERATING INFORMATION

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 1

City of Dover, Delaware
Net Position by Component
Last Ten Fiscal Years
(Accrual basis of accounting)

	Fiscal Year									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Governmental Activities										
Net investment in capital assets	\$ 56,341,652	\$ 53,181,986	\$ 52,211,316	\$ 52,937,055	\$ 56,266,299	\$ 54,309,740	\$ 53,239,906	\$ 54,350,984	\$ 54,325,174	\$ 51,485,408
Restricted	2,063,684	6,290,957	4,675,182	431,347	346,826	342,285	961,101	306,474	932,728	556,553
Unrestricted	1,308,874	10,965,600	6,821,368	(8,310,569)	(23,727,242)	(29,348,340)	(36,772,282)	(44,105,399)	(22,214,284)	(27,947,709)
Total governmental activities net position	59,714,210	70,438,543	63,707,866	45,057,833	32,885,883	25,303,685	17,428,725	10,552,059	33,043,618	24,094,252
Business-type activities										
Net investment in capital assets	112,134,337	104,127,909	102,312,886	101,585,410	104,913,375	109,497,296	111,894,357	110,779,002	110,647,045	108,585,514
Restricted	63,197,058	71,046,787	70,355,786	74,080,261	70,998,294	54,353,211	46,693,086	44,176,110	37,026,527	36,751,850
Unrestricted	51,087,704	40,546,306	31,213,588	30,298,138	20,778,570	17,850,066	22,683,806	21,086,446	26,876,166	21,732,221
Total business-type activities net position	228,419,089	215,721,002	203,882,060	205,983,809	196,690,239	181,700,573	181,271,249	176,041,558	174,549,738	167,049,585
Primary government										
Net investment in capital assets	168,475,989	157,309,895	154,524,002	154,532,465	161,179,674	163,807,036	165,134,263	165,129,986	164,972,219	160,050,922
Restricted	65,260,742	77,337,744	75,030,968	74,521,608	71,345,120	54,695,496	47,654,187	44,482,584	37,959,255	37,308,403
Unrestricted	52,396,578	51,511,907	38,034,956	21,987,589	(2,948,672)	(11,498,274)	(14,088,476)	(23,018,953)	4,661,882	(6,215,488)
Total primary government net position	\$ 286,133,309	\$ 286,159,545	\$ 267,589,926	\$ 251,041,642	\$ 229,576,122	\$ 207,004,258	\$ 198,689,974	\$ 186,583,617	\$ 207,593,356	\$ 191,143,837

NOTE

The fiscal years prior to 2015 show fund balances as they were reported prior to GASB No. 68.

The Change in Net Position for fiscal 2017 includes a prior period adjustment for the OPEB Liability associated with GASB No. 74 & 75.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 2

City of Dover, Delaware
Changes in Net Position
Last Ten Fiscal Years
(Accrual basis of accounting)

	Fiscal Year									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Expenses										
Governmental activities:										
General government	\$ 12,372,699	\$ 4,047,738	\$ 3,957,743	\$ 3,620,325	\$ 4,190,000	\$ 3,296,331	\$ 3,443,595	\$ 3,456,943	\$ 4,648,999	\$ 3,374,955
Public safety	29,116,463	28,216,543	15,419,359	15,074,030	19,670,023	17,597,828	17,441,023	14,947,553	19,919,050	21,336,042
Public works	10,352,530	8,346,488	8,110,459	7,981,115	4,464,952	6,183,329	7,736,355	6,942,760	7,381,557	3,848,402
Library and recreation	4,772,802	4,190,920	3,313,073	2,613,161	3,736,306	3,211,586	3,106,031	2,866,441	2,183,802	3,079,426
Community and economic development	523,243	685,258	607,606	1,023,086	531,306	461,983	513,857	449,356	551,879	444,474
Central services	1,674,514	879,258	457,123	641,781	626,259	521,020	589,846	473,498	483,426	443,072
Financial administration	1,630,348	1,007,555	817,314	911,780	886,495	894,670	964,051	746,714	1,249,012	1,247,976
Other post-employment benefits										
Interest on long-term debt	121,770	135,450	185,468	180,781	132,711	178,514	129,723	118,275	118,565	174,912
Total governmental activities expenses	60,564,368	45,509,210	32,868,145	32,046,059	34,238,052	32,345,262	33,924,481	30,001,540	36,536,290	33,949,259
Business-type activities										
Water *	7,853,452	3,787,203	5,269,522	4,354,130	4,872,473	12,604,448	11,728,740	11,416,394	11,925,299	11,322,958
Wastewater *	9,380,134	7,600,140	7,398,502	8,183,518	7,326,224					
Electric	79,694,236	67,351,830	71,680,359	63,109,318	64,054,118	68,459,581	72,553,319	62,992,850	61,054,151	67,562,077
Total business-type activities	96,927,822	78,739,173	84,348,383	75,646,966	71,380,342	81,064,029	84,282,059	74,409,244	72,979,450	78,885,035
Total primary government expenses	157,492,189	124,248,383	117,216,528	107,693,025	105,618,394	113,409,291	118,206,540	104,410,784	109,515,740	112,834,294
Program Revenues										
Governmental activities:										
Charges for services:										
General government	8,193,706	3,032,285	3,087,530	2,607,533	2,571,127	2,520,022	2,456,576	2,362,123	2,336,389	2,116,233
Public safety	5,270,219	5,040,699	4,232,464	3,822,417	3,636,312	4,510,464	5,367,450	5,171,989	4,920,783	4,558,200
Public works	4,043,826	4,837,779	3,575,614	3,125,135	3,080,960	3,068,369	3,714,187	2,514,645	2,527,478	2,578,892
Library and recreation	759,241	781,916	414,787	146,402	457,674	612,737	640,061	602,873	667,996	696,179
Operating grants and contributions	5,643,396	8,811,142	8,337,088	3,453,829	3,587,007	2,441,900	2,190,146	2,025,522	2,759,367	2,298,936
Capital grants and contributions	516,953	263,942	619,475	191,367	571,817	372,136	344,561	360,538	675,784	166,379
Total governmental activities program revenues	24,427,341	22,767,763	20,266,968	13,346,683	13,904,897	13,525,658	14,712,981	13,037,690	13,887,797	12,414,819

(Continued)

(Table 2 Continued - Changes in Net Position)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

(Table 2 Continued - Changes in Net Position)

	Fiscal Year									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Program Revenues										
Business-type activities:										
Charges for services:										
Water*	8,385,018	8,482,407	7,086,239	6,693,676	6,152,724	16,017,306	16,319,193	16,054,096	14,976,213	14,875,806
Wastewater*	10,956,859	11,108,475	9,783,269	9,507,205	8,754,314					
Electric	90,140,742	78,414,197	80,782,417	79,820,816	81,488,206	83,709,415	83,883,757	83,655,870	80,695,910	79,802,674
Capital contributions	-	-	-	-	1,408,145	-	-	1,201,963	44,955	1,516,932
Total business-type activities program revenues	109,482,619	98,005,079	97,651,925	96,021,697	91,651,665	99,726,721	100,202,950	100,911,929	95,717,078	96,195,412
Total primary government program revenues	133,909,960	120,772,842	117,918,863	109,368,380	105,556,562	113,252,379	114,915,931	113,949,619	109,604,875	108,610,231
Net (expense)/revenue:										
Governmental activities	(36,137,027)	(22,741,447)	(12,601,187)	(18,699,376)	(20,333,155)	(18,819,604)	(19,211,500)	(16,963,850)	(22,648,493)	(21,534,440)
Business-type activities	12,554,797	19,265,906	13,303,542	20,374,731	21,551,574	18,662,682	15,920,891	26,502,685	22,737,628	17,310,377
Total primary government net revenue (expense)	(23,582,229)	(3,475,541)	702,355	1,675,355	1,218,419	(156,912)	(3,290,609)	9,538,835	89,135	(4,224,063)
General Revenues and Other Changes in Net Position										
Governmental activities:										
Property taxes	16,210,818	16,087,624	15,370,628	14,892,966	14,796,554	13,448,025	13,065,098	12,895,597	12,846,774	11,176,763
Transfer taxes	2,732,326	2,795,475	4,256,847	4,962,557	1,825,438	1,637,194	2,022,165	1,634,707	2,191,915	1,713,505
Gain (loss) on sale of capital assets	-	-	-	-	-	-	-	-	-	-
Investment earnings	822,274	614,027	(351,255)	15,603	551,771	809,345	100,903	132,228	263,667	92,479
Transfers	8,975,000	9,975,000	11,975,000	11,000,000	10,741,590	10,800,000	10,900,000	10,875,000	16,295,503	10,500,000
Total governmental activities	28,740,418	29,472,125	31,251,220	30,871,326	27,915,353	26,694,564	26,088,166	25,537,532	31,587,859	23,482,747
Business-type activities:										
Investment earnings	7,256,909	2,666,724	(3,430,291)	398,058	4,179,682	3,752,939	208,800	379,160	1,058,028	544,624
Loss on Sale of Assets	-	2,666,724	-	(480,219)	-	-	-	-	-	-
Transfers	(8,975,000)	(9,975,000)	(11,975,000)	(11,000,000)	(10,741,590)	(10,800,000)	(10,900,000)	(10,875,000)	(16,295,503)	(10,500,000)
Prior Period Adj. Net Pension Liability	-	-	-	-	-	-	-	-	-	-
Total business-type activities	(1,718,091)	(4,641,552)	(15,405,291)	(11,081,161)	(6,561,908)	(7,047,061)	(10,691,200)	(10,495,840)	(15,237,475)	(9,955,376)
Total primary government	27,022,327	24,830,573	15,845,929	19,790,165	21,353,445	19,647,503	15,396,966	15,041,692	16,360,384	13,527,371
Change in Net Position										
Government activities	(7,396,609)	6,730,678	18,650,033	12,171,950	7,582,198	7,874,960	6,876,666	8,573,682	8,949,366	1,948,307
Business-type activities	10,836,706	14,624,354	(2,101,749)	9,293,570	14,989,666	11,615,631	5,229,691	16,006,845	7,500,153	7,355,001
Total primary government	\$ 3,440,097	\$ 21,355,032	\$ 16,548,284	\$ 21,465,520	\$ 22,571,864	\$ 19,490,591	\$ 12,106,357	\$ 24,580,527	\$ 16,449,519	\$ 9,303,308

NOTE

The Change in Net Position for fiscal 2015 includes a prior period adjustment for the Net Pension Liability associated with GASB No. 68.

The Change in Net Position for fiscal 2017 includes a prior period adjustment for the OPEB Liability associated with GASB No. 74 & 75.

* In FY20, management began reporting the Water and Wastewater funds separately.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 3

City of Dover, Delaware
Fund Balances of Governmental Funds
Last Ten Fiscal Years
(Modified accrual basis of accounting)

	Fiscal Year									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
General fund										
Non-spendable	\$ 284,796	\$ 1,050,629	\$ 375,393	\$ 117,139	\$ 212,467	\$ 234,974	\$ 259,258	\$ 187,294	\$ 195,134	\$ 202,620
Restricted	87,146	76,707	67,418	53,896	38,989	27,070	10,572	7,979	173,769	127,706
Committed	2,234,244	2,198,569	2,163,317	2,111,592	2,145,574	1,047,987	1,111,182	2,441,641	1,059,197	1,041,130
Assigned	5,968,357	8,316,979	7,809,060	6,540,786	4,823,060	4,320,615	2,865,373	1,966,061	2,735,602	3,839,571
Unassigned	10,911,107	10,686,853	12,587,231	10,316,753	6,383,591	7,118,240	7,722,505	5,528,605	4,995,522	3,991,442
Total general fund	19,485,650	22,329,737	23,002,419	19,140,166	13,603,681	12,748,886	11,968,890	10,121,580	9,159,224	9,202,469
All other governmental funds										
Special revenue funds										
Non-spendable	1,079	5,481	4,692	-	-	-	9,990	3,993	350	181
Restricted	1,975,459	6,208,768	4,603,072	377,451	307,837	315,215	950,529	298,495	758,959	428,847
Assigned	-	-	-	-	-	-	-	-	-	-
Total all other governmental funds	1,976,538	6,214,249	4,607,764	377,451	307,837	315,215	960,519	302,488	759,309	429,028
Total fund balances	\$ 21,462,188	\$ 28,543,986	\$ 27,610,183	\$ 19,517,617	\$ 13,911,518	\$ 13,064,101	\$ 12,929,409	\$ 10,424,068	\$ 9,918,533	\$ 9,631,497

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 4

City of Dover, Delaware
Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years
(Modified accrual basis of accounting)

	Fiscal Year									
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Revenues										
Fines	\$ 763,911	\$ 705,975	\$ 706,674	\$ 709,808	\$ 901,197	\$ 1,020,920	\$ 1,121,135	\$ 1,142,722	\$ 1,128,211	\$ 1,161,876
Library revenue	573,669	579,309	260,589	78,996	329,501	410,154	392,108	380,561	419,677	480,823
Licenses and permits	3,943,779	3,906,092	3,100,889	2,906,024	2,554,826	2,866,796	3,766,167	3,546,401	3,525,992	2,893,990
Sanitation fees and rebates	3,966,546	3,652,779	3,371,669	3,125,135	3,080,960	3,068,399	3,133,360	2,514,645	2,527,478	2,578,892
Recreation	45,195	54,430	25,593	20,915	43,203	61,147	87,125	53,301	65,145	66,038
Miscellaneous services	4,567,809	2,618,168	1,882,698	871,521	1,319,371	1,672,401	2,210,980	1,679,390	1,874,534	1,650,153
Taxes	18,965,714	18,900,937	19,545,617	19,702,590	16,584,028	15,103,449	15,125,329	14,564,304	15,085,481	12,930,532
Grants	6,160,349	9,075,084	8,956,563	3,645,196	4,307,401	2,814,036	2,534,707	2,386,060	3,449,238	2,489,239
Court of chancery fees	4,449,818	2,219,660	2,095,840	1,834,620	1,602,360	1,568,140	1,466,520	1,343,020	1,239,300	1,118,680
Investment income	637,522	525,571	(296,506)	7,794	475,051	730,797	93,751	123,234	234,885	77,769
Total revenues	44,074,312	42,238,004	39,649,636	32,902,599	31,197,898	29,336,239	29,981,182	27,735,638	29,549,941	25,447,992

Expenditures										
General government	1,802,476	1,705,827	1,749,343	1,937,056	1,770,930	1,760,851	1,710,100	2,026,568	2,116,749	1,425,786
Library services	2,349,193	2,326,358	1,993,407	1,857,652	2,108,269	1,971,773	1,981,201	1,926,561	1,720,021	1,675,989
Public safety	30,741,226	28,940,740	23,105,606	21,854,945	22,423,765	22,558,701	21,018,381	21,248,561	21,240,506	20,218,519
Public works	4,660,945	5,054,953	4,090,308	2,978,829	3,064,579	2,855,382	1,918,473	2,119,186	2,146,917	1,708,658
Recreational services	3,489,820	1,593,656	1,157,441	1,126,313	1,754,771	1,087,393	821,613	733,961	783,976	865,938
Streets and sanitation services	5,159,756	3,714,386	3,762,686	3,616,943	3,979,021	4,458,329	4,637,145	4,275,648	6,081,813	6,574,262
Engineering services	293,273	231,173	191,358	204,843	209,197	266,332	263,930	219,198	166,579	26,996
Financial administration	653,677	956,125	783,575	791,540	815,956	754,400	762,860	764,622	919,086	979,112
Garage and stores	1,366,397	895,309	853,904	771,974	742,353	492,111	499,289	501,559	465,843	419,597
Insurance	483,356	403,680	388,361	343,044	376,584	276,689	302,258	295,923	280,901	278,882
Retiree health care lump sum	2,548,000	2,328,500	2,156,000	2,045,400	1,894,900	1,894,900	2,063,000	2,039,700	1,567,700	1,636,500
Employee pension unfunded liability	1,000,000	1,000,000	1,234,300	-	-	-	619,000	-	594,300	543,000
Street lights	835,660	832,139	826,038	815,961	807,794	805,185	803,924	811,992	804,246	775,197
Community and economic development	789,229	685,258	607,606	1,023,086	531,306	461,983	513,857	449,356	551,879	444,474
(Continued)										

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 4 (Continued) - Changes in Fund Balances of Governmental Funds

	Fiscal Year										
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015	
Expenditures											
Debt service											
Principal	\$ 506,218	\$ 629,441	\$ 487,315	\$ 335,760	\$ 328,716	\$ 322,745	\$ 332,355	\$ 573,497	\$ 553,824	\$ 848,069	
Interest	121,772	-	144,822	156,154	135,352	34,773	128,455	118,771	118,565	114,243	
Other charges (issuance of debt)	-	-	-	-	-	-	-	-	-	60,668	
Total expenditures	56,800,998	51,297,544	43,532,070	39,659,500	40,943,493	40,001,547	38,375,841	38,105,103	40,112,905	38,595,690	
Excess of revenues over (under) expenditures	(12,726,686)	(9,059,539)	(3,882,434)	(6,956,901)	(9,745,595)	(10,665,308)	(8,394,659)	(10,369,465)	(10,562,964)	(13,147,698)	
Other financing sources (uses)											
Bond proceeds	-	-	-	1,553,000	-	5,700,000	-	-	-	4,135,000	
Transfers in	14,458,775	14,470,179	17,939,665	17,257,640	14,277,336	13,953,381	14,220,407	13,885,445	14,339,821	13,500,366	
Transfers out	(5,486,165)	(4,476,604)	(5,964,665)	(6,257,640)	(3,535,746)	(3,153,381)	(3,320,407)	(3,010,445)	(3,469,821)	(3,000,366)	
Payments to refunded bond escrow agent	-	-	-	-	-	(5,700,000)	-	-	-	-	
Total other financing sources (uses)	8,972,610	9,993,575	11,975,000	12,563,000	10,741,590	10,800,000	10,900,000	10,875,000	10,850,000	14,635,000	
Net change in fund balances	\$ (3,754,077)	\$ 934,036	\$ 8,082,566	\$ 5,606,099	\$ 995,995	\$ 134,692	\$ 2,505,341	\$ 505,535	\$ 287,036	\$ 1,487,302	
Debt service as a percentage of noncapital expenditures	1.26%	1.36%	1.57%	1.30%	1.34%	0.99%	0.94%	1.30%	2.14%	2.06%	
Capital outlay included in total expenditures (1)	\$ 6,778,901	\$ 5,037,510	\$ 3,324,372	\$ 1,959,010	\$ 6,190,215	\$ 3,993,940	\$ 2,066,950	\$ 2,973,131	\$ 5,753,588	\$ 7,500,186	

NOTES

(1) Capital outlay has been included in functional expenditures. Debt service as a percentage of non-capital expenditures excludes capital outlay expenditures.

Table 5

**City of Dover, Delaware
Governmental Activities Tax Revenues by Source
Last Ten Fiscal Years
(accrual basis of accounting)**

Fiscal Year	Property Tax	Transfer Tax	Total
2024	\$ 16,210,818	\$ 2,754,896	\$ 18,965,714
2023	16,105,462	2,795,475	18,900,937
2022	15,288,770	4,256,847	19,545,617
2021	14,740,033	4,962,557	19,702,590
2020	14,758,590	1,825,438	16,584,028
2019	13,448,025	1,637,194	15,085,219
2018	13,065,098	2,022,165	15,087,263
2017	12,895,597	1,634,707	14,530,304
2016	12,846,772	2,191,915	15,038,687
2015	11,176,763	1,713,788	12,890,551
2014	11,094,479	1,543,626	12,638,105

NOTES

1. Property Tax rate of \$.4550 per \$100 of 100% assessed value (See Table 6 for tax rates). Revenues include payments in lieu of taxes, farm land roll back and penalties.
2. Transfer Taxes equal 1.5% of the real property sales value.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Table 6

City of Dover, Delaware
Assessed and Estimated Actual Value
of Taxable Property
Last Ten Fiscal Years

REAL PROPERTY

Fiscal Year	Total Assessed Value	Less: Exempt Properties	Total Taxable Assessed Value	Estimated Actual Value	Ratio of Total Taxable Value to Total Assessed Value	Direct Tax Rate Per \$100
2024	\$ 5,034,171,100	\$ 1,384,095,100	\$ 3,650,076,000	\$ 5,034,171,100	72.51%	0.4550
2023	5,013,967,241	1,382,080,900	3,631,886,341	5,013,967,241	72.44%	0.4350
2022	4,968,509,765	1,383,980,400	3,584,529,365	4,968,509,765	72.14%	0.4150
2021	4,964,063,500	1,383,980,400	3,580,083,100	4,964,063,500	72.12%	0.4050
2020	4,617,529,500	1,343,536,900	3,273,992,600	4,617,529,500	70.90%	0.4400
2019	4,600,542,300	1,342,452,800	3,258,089,500	4,600,542,300	70.82%	0.4050
2018	4,553,536,100	1,338,792,000	3,214,744,100	4,553,536,100	70.60%	0.4050
2017	4,493,113,000	1,336,802,000	3,156,311,000	4,493,113,000	70.25%	0.4050
2016	4,443,188,600	1,335,276,500	3,107,912,100	4,443,188,600	69.95%	0.4050
2015	4,584,108,050	1,376,954,490	3,207,153,560	4,584,108,050	69.96%	0.3378
2014	4,525,547,960	1,365,654,100	3,159,893,860	4,525,547,960	69.82%	0.3378

Source: Tax Assessor's Office, City of Dover.

NOTES

1. There is no tax on personal properties. Therefore, no figures are presented.
2. In 2015, the City property values were reassessed, effective for tax year 2016. The tax rate was increased from \$.3378 to \$.4050 per \$100. Had the tax rate been rolled back to a revenue neutral rate, the rate would have been \$.3499 per \$100. The revised rate represents a \$.0672 increase.
3. In 2020, the City property tax rate was increased from \$0.4050 to \$0.4400 per \$100. The revised rate represents a \$0.0350 increase.
4. In 2021, the City property tax rate was decreased from \$0.4400 to \$0.4050 per \$100. The revised rate represents a \$0.0350 decrease.
5. In 2022, the City property tax rate was increased from \$0.4050 to \$0.4150 per \$100. The revised rate represents a \$0.01 increase.
6. In 2023, the City property tax rate was increased from \$0.4150 to \$0.4350 per \$100. The revised rate represents a \$0.02 increase.
7. In 2024, the City property tax rate was increased from \$0.4350 to \$0.4550 per \$100. The revised rate represents a \$0.02 increase.

Table 7

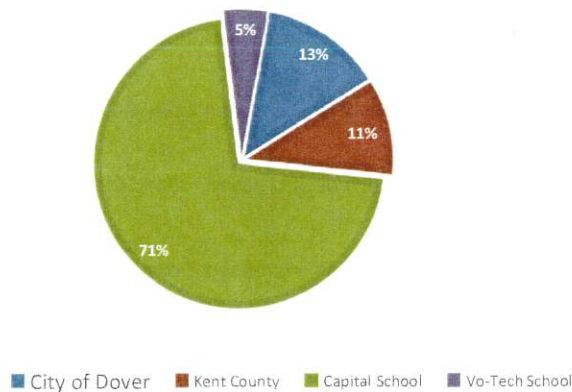
City of Dover, Delaware
Property Tax Rates - All Direct and Overlapping
Governments with the Capital School District
(Per \$100 of Assessed Value)
Last Ten Fiscal Years

Fiscal Year	Direct	Overlapping			Total Direct & Overlapping
	City of Dover	Kent County	Capital School District	Vo-Tech School District	
2024	0.4550	0.3600	2.4244	0.1591	3.3985
2023	0.4350	0.3000	2.8790	0.1591	3.7731
2022	0.4150	0.3000	2.2841	0.1571	3.1562
2021	0.4050	0.3000	2.2841	0.1571	3.1462
2020	0.4400	0.3000	2.1897	0.1578	3.0875
2019	0.4050	0.3000	1.8307	0.1541	2.6898
2018	0.4050	0.3000	1.7942	0.1522	2.6514
2017	0.4050	0.3000	1.8065	0.1484	2.6599
2016	0.4050	0.3000	1.8115	0.1415	2.6580
2015	0.3378	0.3000	1.8215	0.1372	2.5965

Sources: Tax Assessor's Office - City
Receiver of Taxes Office - Kent County

NOTES
1. Section 48 of the City of Dover charter provides that the amount of money to be raised through property taxes shall not exceed 2% of the total taxable assessment.
2. Kent County Property tax rates reflect the 2023 reappraisal of properties in Kent County.
3. In 2020, the City property values were reassessed, effective for tax year 2021. Tax rate decreased to \$.4050.
4. In 2022, the City Tax rate increased to \$.4150.
5. In 2023, the City Tax rate increased to \$.4350.
6. In 2024, the City Tax rate increased to \$.4550.

PROPERTY TAX RATES - FY 2024
ALL DIRECT & OVERLAPPING GOVERNMENTS



2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Table 8

Principal Tax Payers
Current Year and Nine Years Ago

TAX PAYERS	2024 ASSESSED VALUATION	RANK	PERCENTAGE OF TOTAL TAXABLE ASSESSED VALUATION		2015 ASSESSED VALUATION	2015 RANK	PERCENTAGE OF TOTAL TAXABLE ASSESSED VALUATION	
GLP CAPITAL LP*	82,417,900.00	1	0.81%		\$82,025,600	1	2.59%	
DOVER INTERNATIONAL SPEEDWAY INC*	67,897,900.00	2	0.67%		64,822,000	1	2.05%	
DOVER MALL LLC	55,726,700.00	3	0.55%		87,751,600	2	2.77%	
BLUE HEN APT LLC	35,842,700.00	4	0.35%		13,813,100		0.44%	
MULTIRESIDENTIAL-M LLC	31,493,100.00	5	0.31%		14,400,000	6	0.45%	
SILVER LAKE REALTY LLC &	28,573,200.00	6	0.28%		28,094,800		0.89%	
LEANDER LAKES APARTMENTS LLC	24,571,900.00	7	0.24%				-	
MEDCORE REALTY EDEN HILL LLC	24,018,100.00	8	0.24%		27,270,100	3	0.86%	
GENERAL FOODS CORP	23,505,400.00	9	0.23%		19,565,300	5	0.62%	
NORTH DOVER COMMONS LLC	21,140,300.00	10	0.21%		24,990,500	4	0.79%	
	\$395,187,200		3.87%		\$362,733,000		11.44%	

Source: Tax Assessor's Office, City of Dover

Total taxable assessed valuation for current year is

10,201,980,000

Total taxable assessed valuation for nine years ago is

3,169,706,860

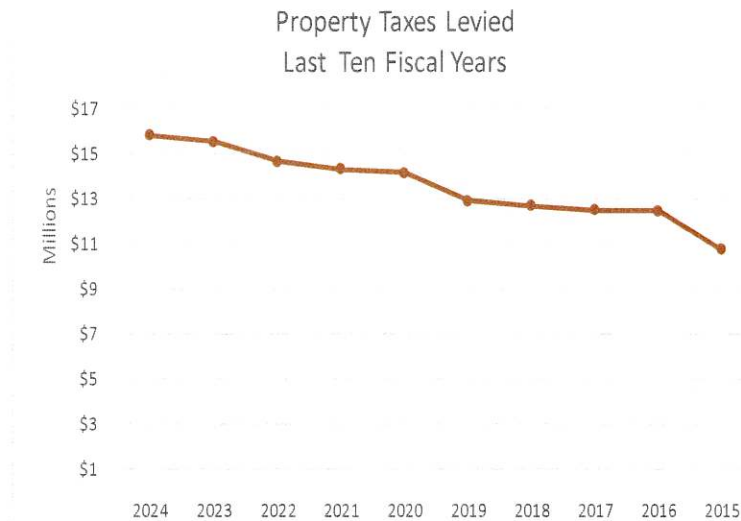
*In 2015, Dover Downs race track and hotel properties were reported as one entity. As of 2021 they are reported separately.

Table 9

**City of Dover, Delaware
Property Tax Levies and Collections
Last Ten Fiscal Years**

Fiscal Year	Total Tax Levy	Collected Within the Fiscal Year of the Levy	Collection as Percentage of Levy	Collected in Subsequent Years	Total Collections to Date	Collection as Percentage of Levy
2024	\$ 15,813,639	\$ 15,692,089	99.2%	\$ -	\$ 15,692,089	99.2%
2023	15,502,127	15,709,628	101.3%	42,373	15,752,001	101.6%
2022	14,646,665	14,655,663	100.1%	40,464	14,696,127	100.3%
2021	14,286,063	14,248,670	99.7%	64,330	14,313,000	100.2%
2020	14,136,787	13,799,173	97.6%	31,590	13,830,763	97.8%
2019	12,887,417	12,870,997	99.9%	18,713	12,889,710	100.0%
2018	12,669,581	12,628,024	99.7%	39,607	12,667,631	100.0%
2017	12,478,630	12,401,338	99.4%	78,815	12,480,153	100.0%
2016	12,437,857	12,204,948	98.1%	232,909	12,437,857	100.0%
2015	10,737,703	10,612,272	98.8%	125,431	10,737,703	100.0%

Source: City of Dover Assessor & Customer Service Reports.



NOTES

1. Section 48 of the City of Dover charter provides that the maximum budget to be raised through property taxes shall not exceed 2% of the total taxable assessment.
2. Total Tax Levy represents the annual tax billings, quarterly billings, penalties, and adjustments from tax appeals.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 10

City of Dover, Delaware
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities	Business-type Activities				Total Primary Government	Percentage of Personal Income	Per Capita	Population
	General Obligation Bonds	Water Revenue Bonds	Wastewater Revenue Bonds	Electric Revenue Bonds					
2024	\$ 5,108,203	\$ 6,001,083	\$ 4,958,682	\$ 12,412,341		\$ 28,480,309	2.6%	724	39,329
2023	5,614,421	6,607,991	5,493,138	13,404,823		31,120,373	2.8%	787	39,554
2022	6,111,209	7,197,300	5,998,554	14,352,305		33,659,368	3.2%	852	39,491
2021	6,598,524	7,772,675	6,228,637	15,254,787		35,854,623	3.7%	933	38,412
2020	5,371,284	8,334,270	6,001,858	16,115,093		35,822,505	2.8%	934	38,349
2019	5,700,000	7,305,318	5,892,377	16,854,752		35,752,447	3.8%	916	37,790
2018	5,877,013	5,690,715	5,621,684	17,890,000		35,079,412	4.1%	921	38,422
2017	6,209,368	6,078,504	6,032,584	18,620,000		36,940,456	4.3%	978	37,686
2016	6,782,865	6,455,126	6,433,665	19,315,000		38,986,656	4.6%	1,041	37,941
2015	7,336,689	6,824,206	6,826,581	21,680,000		42,667,476	5.4%	1,137	37,560

Source: City of Dover Financial Records

Population Source: City Count

Beginning in FY19, Electric Revenue Bonds includes a premium of \$1,154,752.

Fiscal Year 2020 Electric Revenue Bonds includes a premium of \$1,065,093.

Fiscal Year 2021 Electric Revenue Bonds includes a premium of \$989,787.

Fiscal Year 2022 Electric Revenue Bonds includes a premium of \$907,305.

Fiscal Year 2023 Electric Revenue Bonds includes a premium of \$824,823.

Table 11

**Ratio of Net General Obligation Bonded Debt
To Assessed Value and Net Bonded Debt Per Capita
Last Ten Fiscal Years**

Fiscal Year	Population	Net Taxable Assessed Value	Gross Bonded Debt	Net Bonded Debt	Ratio of Net Bonded Debt To Assessed Value	Net Bonded Debt Per Capita
2024	39,329	\$3,650,076,000	\$ 5,108,203	\$ 5,108,203	0.14%	129.88
2023	39,554	3,631,886,341	5,614,421	5,614,421	0.15%	141.94
2022	39,491	3,584,529,365	6,111,209	6,111,209	0.17%	154.75
2021	38,412	3,580,083,100	6,598,524	6,598,524	0.18%	171.78
2020	38,349	3,273,992,600	5,371,284	5,371,284	0.16%	140.06
2019	37,790	3,258,089,500	5,700,000	5,700,000	0.17%	150.83
2018	38,422	3,214,744,100	5,877,013	5,877,013	0.18%	154.24
2017	37,686	3,156,311,000	5,877,013	5,877,013	0.19%	154.24
2016	37,941	3,107,912,100	6,782,865	6,782,865	0.22%	179.51
2015	37,560	3,207,153,560	7,336,689	7,336,689	0.23%	195.03

Source: City of Dover Financial Records, Tax Assessor's Office and Delaware Population Consortium Annual Population Projections (City Count).

NOTES

1. This table includes all long-term general obligation bonded debt only. The Enterprise Funds have no general obligation debt.
2. Assessed value reflects the net billable tax base and does not include the exempt value, exemption for Senior Citizens and exemption for disability.

Table 12

City of Dover, Delaware
Ratio of Annual Debt Service Expenditures for
General Bonded Debt to Total General Expenditures
Last Ten Fiscal Years

Fiscal Year	Principal	Interest	Total Debt Service	Total General Expenditures ⁽¹⁾	Ratio of Debt Service to Total General Expenditures
2024	\$ 506,218	\$ 121,772	\$ 627,990	\$ 55,011,868	1.14%
2023	496,788	132,653	629,441	55,696,847	1.13%
2022	487,315	144,822	632,137	49,604,484	1.27%
2021	335,760	130,128	465,888	46,433,359	1.00%
2020	328,716	134,852	463,568	49,048,464	0.95%
2019	322,745	132,829	455,574	46,907,709	0.97%
2018	332,355	128,455	460,810	44,049,712	1.05%
2017	573,497	118,771	692,268	44,378,544	1.56%
2016	553,824	118,565	672,389	46,477,667	1.45%
2015	848,069	114,243	962,312	45,484,211	2.12%

Source: City of Dover Financial Records.

NOTES

1. The General Expenditures include all operating items, capital items and debt service.

Table 13

**City of Dover, Delaware
Computation of Direct and Overlapping Debt
with the Capital School District
June 30, 2024**

Jurisdiction	Net Debt Outstanding	Percentage Applicable to City of Dover	Amount Applicable to City of Dover
City of Dover	\$ 5,108,203	100%	\$ 5,108,203
Kent County ⁽¹⁾	54,203,795	0%	N/A
Capital School District ⁽²⁾	66,743,901	0%	N/A
TOTAL	\$ 126,055,899		\$ 5,108,203

Sources: City of Dover Financial Records, Kent County Levy Court - Accounting Department and
Capital School District - Administration Department.

NOTES

1. Kent County: Total debt for Kent County is \$54,203,795 as of June 30, 2024. Although Kent County's bonds are general obligation bonds, \$51,702,881 is payable from the Kent County Sewer Fund(s) or other committed sources.
2. Capital School District: As of June 30, 2024, the net outstanding debt was \$66,743,901. Percentage and amount is not applicable to the City of Dover.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Table 14

Computation of Legal Debt Margin
Last Ten Fiscal Years
(amounts expressed in thousands)

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Debt Limit	\$ 182,504	\$ 181,594	\$ 179,226	\$ 179,004	\$ 163,700	\$ 162,904	\$ 160,737	\$ 157,816	\$ 155,396	\$ 158,485
Net (Taxable) Assessed Value on Books	3,650,076	3,631,886	3,584,529	3,580,083	3,273,993	3,258,090	3,214,744	3,156,311	3,107,912	3,207,154
Total net debt applicable to limit	5,108	5,614	6,111	6,599	5,371	5,700	5,877	6,209	6,783	7,337
Legal Debt Margin	\$ 177,396	\$ 175,980	\$ 173,115	\$ 172,405	\$ 158,329	\$ 157,204	\$ 154,860	\$ 151,607	\$ 148,613	\$ 151,148
Total Net Debt applicable to limit as a percentage of debt limit	2.80%	3.09%	3.41%	3.69%	3.28%	3.50%	3.59%	4.36%	4.63%	2.56%
Legal Debt Margin Calculation for the current fiscal year										
Net (Taxable) Assessed Value on Books							\$ 3,650,076			
Debt Limit - 5 Percent of Total Assessed Value							\$ 182,504			
DEBT (For which the City's full faith and credit has been pledged)										
Gross Bonded Debt							5,108			
LEGAL DEBT MARGIN							\$ 177,396			

Source: City of Dover Financial Reports, City of Dover Charter, Section 50(b), and Tax Assessor's Office
July 2009 the Charter was amended and the debt limit was reduced from 25% of the total assessed value to 5%.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Table 15

City of Dover, Delaware
Revenue Bond Coverage - Electric Revenue Bonds
Last Ten Fiscal Years

Fiscal Year	Gross Revenue	Operating Expenses	Available For Debt Service	Debt Service Requirements of Each Fiscal Year			
				Principal	Interest	Total	Coverage
2024	\$ 92,466,601	\$ 75,488,530	\$ 16,978,071	\$ 910,000	\$ 444,200	\$ 1,354,200	12.54
2023	79,821,625	62,025,785	17,795,840	865,000	489,700	1,354,700	13.14
2022	81,068,373	61,999,191	19,069,182	820,000	532,950	1,352,950	14.09
2021	80,114,761	50,412,239	29,702,522	785,000	573,950	1,358,950	21.86
2020	81,872,067	52,849,253	29,022,814	650,000	613,200	1,263,200	22.98
2019	84,195,248	56,720,895	27,474,353	765,000	669,785	1,434,785	19.15
2018	84,235,174	60,595,349	23,639,825	730,000	847,454	1,577,454	14.99
2017	83,943,882	54,748,915	29,194,967	695,000	883,954	1,578,954	18.49
2016	80,846,658	54,418,343	26,428,315	2,365,000	918,704	3,283,704	8.05
2015	79,769,994	66,521,873	13,248,121	2,260,000	1,036,954	3,296,954	4.02

Source: City of Dover Financial Records.

NOTES

- | | | | | | | | | | |
|---|----------------|--|--------------------|---------------|---------------------------------|-----------|---------------------|---------------|---|
| <p>1. Coverage required by the bond resolution is 1.25.</p> <p>2. Calculation of gross revenue for fiscal year 2024 is as follows:</p> <table border="0" style="margin-left: 40px;"> <tr> <td>Gross Revenue:</td> <td></td> </tr> <tr> <td>Operating Revenues</td> <td style="text-align: right;">\$ 90,077,881</td> </tr> <tr> <td>Interest Earned-Operating Funds</td> <td style="text-align: right;">2,388,720</td> </tr> <tr> <td>Total Gross Revenue</td> <td style="text-align: right; border-top: 1px solid black;">\$ 92,466,601</td> </tr> </table> <p>3. Direct operating expenses do not include depreciation expense.</p> | Gross Revenue: | | Operating Revenues | \$ 90,077,881 | Interest Earned-Operating Funds | 2,388,720 | Total Gross Revenue | \$ 92,466,601 | <p>4. Figures presented in this table compare the net revenue available for debt service to the debt service requirements of the same fiscal year.</p> <p>5. In August 2018, the City issued Electric Revenue Refunding Bonds in the amount of \$15,700,000 to refund the 2008 Series. This refunding reduced the principal payable by \$2,190,000.</p> |
| Gross Revenue: | | | | | | | | | |
| Operating Revenues | \$ 90,077,881 | | | | | | | | |
| Interest Earned-Operating Funds | 2,388,720 | | | | | | | | |
| Total Gross Revenue | \$ 92,466,601 | | | | | | | | |

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 16

City of Dover, Delaware
Revenue Bond Coverage - Water Bonds
Last Ten Fiscal Years

Fiscal Year	Gross Revenue		Direct Operating Expenses		Net Revenue Available For Debt Service	Maximum Requirements	
						Maximum Debt Service Requirement	Actual Coverage
2024	\$	8,708,620	\$	6,322,611	\$ 2,386,009	\$ 777,563	3.07
2023		8,905,925		2,241,310	6,664,615	777,563	8.57
2022		7,401,649		3,723,004	3,678,645	777,563	4.73
2021		6,792,206		3,162,972	3,629,234	777,563	4.67
2020		6,319,837		3,688,935	2,630,902	543,630	4.84
2019		6,529,019		3,203,880	3,325,139	524,242	6.34
2018		6,447,543		2,909,073	3,538,470	524,242	6.75
2017		6,609,242		3,125,243	3,483,999	524,242	6.65
2016		6,172,107		3,515,886	2,656,221	524,242	5.07
2015		5,601,248		2,977,707	2,623,541	524,242	5.00

Source: City of Dover Financial Records.

NOTES

1. Coverage required by bond resolution is 1.20.
2. Direct operating expenses do not include depreciation expense for coverage purposes as per the bond indenture.
3. In Fiscal year 2013, various capital projects were completed. These capital projects were financed by a state revolving fund loan issued in 2010 in the amount of \$2.4 million resulting in an increase in debt service.
4. In Fiscal year 2014, the City issued Water and Sewer Revenue Bonds in the amount of \$6,125,000. These bonds were issued to refund the Series 2003 Water and Wastewater Revenue bonds and provided \$4,005,960 for two capital projects.
5. Gross revenue is derived by taking gross revenue plus operating interest less the transfer to the water impact fee reserve.
6. In Fiscal year 2020, various capital projects were completed for the Water Treatment Plant. These capital projects were financed by a state revolving fund loan issued in FY 2018 in the amount of \$4.0 million, resulting in an increase in debt service.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 17

**City of Dover, Delaware
Revenue Bond Coverage - Wastewater Bonds
Last Ten Fiscal Years**

Fiscal Year	Gross Revenue		Direct Operating Expenses		Net Revenue Available For Debt Service	Maximum Requirements	
						Maximum Debt Service Requirement	Actual Coverage
2024	\$	11,268,025	\$	7,718,821	\$	3,549,204	\$ 661,936 5.36
2023		11,322,523		5,941,531		5,380,992	661,936 8.13
2022		9,619,297		5,716,000		3,903,297	661,936 5.90
2021		9,545,633		6,575,007		2,970,626	630,158 4.71
2020		8,731,984		5,769,453		2,962,531	739,193 4.01
2019		8,749,309		6,916,935		1,832,374	608,563 3.01
2018		8,528,281		6,137,754		2,390,527	608,563 3.93
2017		8,745,021		5,781,479		2,963,542	608,563 4.87
2016		8,833,588		6,105,790		2,727,798	608,563 4.48
2015		8,784,378		6,272,640		2,511,738	608,563 4.13

Source: City of Dover Financial Records.

NOTES

1. Coverage required by bond resolution is 1.20.
2. Direct operating expenses do not include depreciation expense for coverage purposes as per the bond indenture.
3. In Fiscal year 2013, various capital projects were completed. These capital projects were financed by two state revolving fund loans issued in 2009 & 2011 in the amount of \$5.6 million and \$0.8 million, resulting in an increase in debt service.
4. In Fiscal year 2014, the City issued Water and Sewer Revenue Bonds in the amount of \$6,125,000. These bonds were issued to refund the Series 2003 Water and Wastewater Revenue bonds and provided \$4,005,960 for two capital projects.
5. Gross revenue is derived by taking gross revenue plus operating interest less the transfer to the wastewater impact fee reserve.
6. In Fiscal year 2020, three pumpstations were replaced. These capital projects were financed by a state revolving fund loan issued in 2018 in the amount of \$881,356, resulting in an increase in debt service.
7. In Fiscal year 2022, the Puncheon Run pump station grit removal system was replaced. This capital project was financed by a state revolving fund loan issued in 2020 in the amount of \$732,200, resulting in an increase in debt service.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 18

**City of Dover, Delaware
Top 10 Water and Wastewater Utility Customers
Fiscal Year Ended June 30, 2024**

Customer	Water Consumption (Tgal)	% of Total Consumption	Revenue Billed	% of Total Revenue
Garrison Energy Center	199,703	10.78%	\$ 861,869	13.17%
Tidewater Utilities	57,723	3.12%	296,959	4.54%
Procter and Gamble	61,735	3.33%	264,984	4.05%
Delaware State University	58,167	3.14%	246,551	3.77%
Dover Downs Inc	48,790	2.63%	209,061	3.19%
Kraft Foods Global	31,945	1.73%	136,291	2.08%
Kent General Hospital	23,300	1.26%	98,731	1.51%
Bayhealth Medical Center	20,758	1.12%	88,863	1.36%
Sovereign Property Management	21,241	1.15%	77,124	1.18%
Dover Housing Authority	17,940	0.97%	73,455	1.12%
Totals for Top 10 Customers	541,302	29.23%	2,353,888	35.97%
All Other	1,310,386	70.77%	4,190,703	64.03%
Total for System	1,851,688	100.00%	6,544,591	100.00%

Customer	Wastewater Consumption (Tgal)	% of Total Consumption	Revenue Billed	% of Total Revenue
Procter and Gamble	31,773	2.09%	\$ 252,140	2.47%
Dover Downs	48,790	3.22%	387,025	3.79%
Delaware State University	44,609	2.94%	355,369	3.48%
Kraft Foods Global	65,723	4.33%	530,732	5.19%
Kent General Hospital	23,300	1.54%	185,249	1.81%
Bayhealth Medical Center	20,758	1.37%	165,081	1.61%
Dover Housing Authority	17,911	1.18%	149,451	1.46%
Garrison Energy Center	15,931	1.05%	126,423	1.24%
Sovereign Property Management	56,807	3.74%	170,421	1.67%
Alder & Pine Holdings	13,084	0.86%	118,190	1.16%
Totals for Top 10 Customers	338,686	22.32%	2,440,080	23.87%
All Other	1,178,663	77.68%	7,782,754	76.13%
Total for System	1,517,349	100.00%	\$ 10,222,834	100.00%

NOTES:

- Both the Water and Wastewater revenue billed amounts for each top customer, do not include the monthly flat rate of \$5.00.
- The total Revenue amounts for both Water and Wastewater include the monthly flat rates.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 19

**City of Dover, Delaware
Top 10 Electric Utility Customers
Fiscal Year Ended June 30, 2024**

Customer	Kwh	% of Total Kwh	Revenue Billed	% of Total Revenue
Dover Air Force Base	62,547,254	12.5%	\$ 3,851,704	10.7%
Kraft Foods Global	43,276,196	8.6%	3,004,960	8.3%
Edgewell Personal Care Products	40,013,124	8.0%	2,846,001	7.9%
Delaware State University	33,485,325	6.7%	2,382,028	6.6%
Bay Health/Kent General	30,381,091	6.1%	2,216,809	6.2%
Bally's Dover Casino Resort	21,979,435	4.4%	1,561,731	4.3%
Procter & Gamble	15,546,019	3.1%	1,078,171	3.0%
State of Delaware	13,767,743	2.7%	941,975	2.6%
Capital School District	10,512,273	2.1%	723,271	2.0%
Delmarva Corrugated Packaging	8,514,200	1.7%	569,601	1.6%
Totals for Top 10 Customers	280,022,660	55.8%	19,176,252	53.2%
All Other	221,744,000	44.2%	16,840,615	46.8%
Total for System	501,766,660	100.0%	\$ 36,016,867	100.0%

Note: The revenue billed includes direct base sales and utility tax.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 20

City of Dover, Delaware
Demographic and Economic Statistics
Last Ten Calendar Years

Year	Population	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2024	39,329	\$ 1,171,846,884	\$ 29,796	34.7	6,547	5.5%
2023	39,554	1,111,388,292	28,098	34.4	6,396	4.2%
2022	39,491	1,043,312,729	26,419	33.8	6,384	4.5%
2021	38,412	965,293,560	25,130	30.7	6,332	10.9%
2020	38,349	1,297,385,019	33,831	38.2	6,250	6.7%
2019	37,790	921,244,620	24,378	29.9	6,519	5.7%
2018	38,422	865,182,114	22,707	29.5	6,494	5.8%
2017	37,686	827,207,700	21,950	30.0	6,523	6.2%
2016	37,941	842,783,433	22,213	30.2	6,486	5.7%
2015	37,560	730,354,200	19,445	31.3	6,665	7.4%

Population Source: City Count

Personal Income Source: Estimation based on Population times Per Capita Personal Income

Per Capita Personal Income Source: U.S. Census Bureau, 2015-2019 Quick Facts

Median Age Source: World Population Review

Capital School Enrollment Source: Includes kindergarten through 12th grade

Unemployment Rate Source: Delaware Department of Labor

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 21

City of Dover, Delaware
Major Employers by Industry
Current Year and Nine Years Ago

Industry Description	NAICS Code	2024 4th Quarter			2014 4th Quarter		
		Number of Employees	Rank	Percentage of Total City Employment	Number of Employees	Rank	Percentage of Total County Employment
Government		10,543	1	31.8%	10,986	1	33.6%
Health care & social assistance	62	7,179	2	21.6%	5,754	2	17.6%
Accommodation & food services	72	3,458	3	10.4%	2,644	4	8.1%
Retail trade	44-45	3,454	4	10.4%	4,691	3	14.3%
Arts, Entertainment, and Recreation	71	441			1,733	5	5.3%
Manufacturing	31-33	1,652	5	5.0%	1,486	6	4.5%
Admin and waste services	56	1,243	6	3.7%	766	9	2.3%
Professional & technical services	54	1,233	7	3.7%	789	8	2.4%
Finance and Insurance	52	1,123	8	3.4%	496	11	
Other Services, Except Public Administration	81	773	9	2.3%	957	7	2.9%
Construction	23	571	10	1.7%	602	10	1.8%
Educational Services	61	147					
		31,229		94.1%	30,408		92.9%
Total - All Industries		33,204			32,736		

Source: Delaware Annual Economic Report (previously used data from Delaware Department of Labor/Office of Occupational and Labor Market Information/Payroll Data/Quarterly Census of Employment and Wages. Data was available by County only, not by City. As of 2024, data prior to 2019 is no longer available.

Note: The names of the top employers & number of employees is confidential and may not be disclosed to the public pursuant to 20 CFR (Code of Federal Regulations) Part 603. As a result, the employment information provided is by industry.

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 22

City of Dover, Delaware
Full-time Equivalent City Government Employees by Fund/Department - Budgeted
Last Ten Fiscal Years

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
City Clerk	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0
City Manager	5.0	5.0	6.0	6.0	5.0	5.0	5.0	4.0	4.0	4.0
Code Enforcement	6.0	6.0	6.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Customer Services	16.0	16.0	16.0	16.0	16.0	16.0	16.0	13.0	14.0	14.0
Facilities Management	5.0	6.0	6.0	4.0	5.0	5.0	5.0	5.0	7.0	7.0
Finance	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0
Fire	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	6.0
Fleet Maintenance	5.0	5.0	5.0	6.0	7.0	6.0	6.0	6.0	6.0	6.0
Public Works, Grounds Maintenance	14.0	14.0	14.0	17.0	14.0	13.0	13.0	13.0	13.0	13.0
Human Resources	4.0	4.0	4.0	4.0	4.0	3.0	3.0	3.0	3.0	3.0
Information Technology	5.0	5.0	5.0	5.0	4.0	4.0	4.0	4.0	4.0	5.0
Inspections	6.0	6.0	6.0	6.0	7.0	6.0	6.0	6.0	6.0	6.0
Library	14.0	14.0	15.0	14.0	14.0	13.0	13.0	13.0	13.0	14.0
Life Safety	4.0	4.0	4.0	4.0	4.0	3.0	3.0	3.0	3.0	3.0
Mayor	2.0	2.0	2.0	2.0	2.0	1.0	1.0	1.0	1.0	1.0
Parks and Recreation	10.0	9.0	9.0	6.0	9.0	9.0	5.0	5.0	5.0	5.0
Planning	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	5.0
Police Civilian	36.0	36.0	34.0	36.0	34.0	33.0	33.0	33.0	33.0	31.0
Police Law Enforcement	109.0	108.0	106.0	101.0	101.0	101.0	101.0	101.0	101.0	93.0
Procurement & Inventory	5.0	5.0	5.0	5.0	4.0	5.0	3.0	3.0	3.0	3.0
Public Works, Administration	5.0	5.0	5.0	5.0	7.0	6.0	6.0	6.0	6.0	5.0
Public Works, Engineering	2.0	2.0	2.0	2.0	2.0	3.0	3.0	3.0	3.0	3.0
Public Works, Sanitation	11.0	11.0	11.0	11.0	10.0	10.0	10.0	10.0	10.0	11.0
Public Works, Streets	7.0	7.0	7.0	7.0	7.0	8.0	8.0	8.0	8.0	8.0
Public Works, Stormwater	8.0	8.0	7.0	7.0	7.0	-	-	-	-	-
Economic Development	-	-	-	-	-	-	-	-	-	-
Community Development	-	-	-	-	-	-	-	-	-	-
Tax Assessor	-	-	-	-	-	-	-	-	-	-
General Fund Total	303.0	301.0	298.0	293.0	294.0	281.0	275.0	271.0	277.0	269.0
Public Utilities, Electric Administration	3.0	3.0	3.0	3.0	2.0	3.0	5.0	5.0	4.0	3.0
Public Utilities, Electric Engineering	11.0	11.0	13.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0
Public Utilities, Electric System OPS	5.0	6.0	4.0	7.0	7.0	5.0	5.0	5.0	5.0	5.0
Public Utilities, Electric Meter Reading	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	3.0
Public Utilities, Electric Transmission & Distribution	24.0	24.0	24.0	23.0	23.0	24.0	24.0	24.0	24.0	24.0
Electric Fund Total	47.0	48.0	48.0	47.0	46.0	46.0	48.0	48.0	47.0	45.0
Public Utilities, Construction	-	-	-	-	-	-	-	-	-	3.0
Public Utilities, Wastewater Engineering	2.5	2.5	2.5	2.5	2.0	2.0	-	-	-	-
Public Utilities, Wastewater Management	11.0	11.0	11.0	11.0	11.0	10.0	11.0	11.0	11.0	11.0
Public Utilities, Water Engineering	2.5	2.5	2.5	2.5	3.0	3.0	5.0	5.0	5.0	5.0
Public Utilities, Water Management	6.0	6.0	6.0	6.0	6.0	7.0	6.0	6.0	6.0	4.0
Public Utilities, Water Treatment Plant	14.0	14.0	14.0	14.0	14.0	13.0	13.0	13.0	13.0	11.0
Water/Wastewater Fund Total	36.0	36.0	36.0	36.0	36.0	35.0	35.0	36.0	35.0	34.0
Total Full-Time Equivalents	386.0	385.0	385.0	376.0	376.0	362.0	358.0	354.0	359.0	348.0

Source: City of Dover Budget

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Table 23

City of Dover, Delaware
Operating Indicators and Capital Assets Used in Operations
Last Ten Fiscal Years

	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015
Land area - Acres	15,351.70	15,351.70	15,305.76	15,278.54	15,276.80	15,193.00	15,191.70	15,191.70	15,191.70	14,914.50
Land area - Square Miles	23.98	23.98	23.91	23.87	23.87	23.74	23.74	23.74	23.74	23.30
Total Miles of Street	176.55	176.89	174.85	172.35	172.35	170.52	170.33	169.08	168.01	167.78
City Maintained Miles of Streets	115.16	115.50	115.50	113.00	113.00	111.17	110.98	109.73	108.66	108.43
State Maintained Miles of Streets	61.39	61.39	59.35	59.35	59.35	59.35	59.35	59.35	59.35	59.35
Dover Population - U. S. Census data	39,403	39,403	39,403	36,047	36,047	36,047	36,047	36,047	36,047	36,047
Dover Population - City Count	39,329	39,554	39,491	38,412	38,349	37,790	38,422	37,686	37,941	37,560
Registered Voters	27,859	26,748	31,064	26,827	25,535	25,131	24,513	23,942	24,170	22,837
Electric Utility										
Generating Units	1	1	1	1	2	2	2	2	4	4
Co-Generating Unit	0	0	0	0	0	0	0	0	0	1
Total Units	1	1	1	1	2	2	2	2	4	5
Generating Capacity	42 mw	42 mw	42 mw	43 mw	147 mw	147 mw	147 mw	147 mw	175 mw	175 mw
Co-Generating Capacity	0 mw	0 mw	0 mw	0 mw	0 mw	0 mw	0 mw	0 mw	0 mw	175 mw
Area of Service	74.86 sq. mi.	74.86 sq. mi.	74.86 sq. mi.	74.86 sq. mi.	74.8 sq. mi.	74.8 sq. mi.	74.8 sq. mi.	67.77 sq. mi.	67.77 sq. mi.	67.77 sq. mi.
Substations	15	15	15	15	15	15	15	15	15	15
High Peak Load	161.66 mw	157.3 mw	164.9 mw	155.9 mw	164.38 mw	165.16 mw	162.87 mw	165.9 mw	158.5 mw	158 mw
Customers:										
Residential	21,465	21,402	21,109	21,161	20,972	20,899	20,545	20,155	20,065	20,143
Commercial	3,453	3,451	3,441	3,411	3,318	3,541	3,577	3,424	3,310	3,343
Primary	35	35	35	36	36	36	36	37	37	36
69 KV Industrial	5	5	5	5	5	5	5	5	5	4
Total Customers Sales \$	\$83,753,839	\$74,163,166	\$76,230,732	\$76,259,184	\$77,461,770	\$79,501,247	\$80,295,500	\$79,413,094	\$76,657,592	\$78,406,554
Total Customers Sales kWh	710,105,879	709,990,620	727,224,958	719,171,804	717,037,366	745,562,770	742,240,636	737,014,329	705,214,632	715,001,017
Power Supply										
\$ (Including Plant Operations)	\$44,567,428	\$62,031,786	\$49,877,366	\$38,065,310	\$40,459,054	\$44,018,591	\$46,928,628	\$43,406,314	\$42,292,251	\$49,645,951
kWh	759,192,000	739,675,000	759,203,000	753,072,000	749,653,000	765,285,000	775,661,000	773,550,000	740,871,000	756,867,000
Fire Department										
Stations	2	2	2	2	2	2	2	2	2	2
Officers	8	8	8	8	8	8	8	8	8	8
Firemen - Membership (Volunteers-Active)	199	213	213	204	80	125	125	125	125	125
Equipment	16	16	14	15	16	14	14	10	10	16
Parks and Recreation										
Major Parks	3	3	4	3	3	3	3	3	3	3
Small Parks	25	25	24	25	25	25	25	25	24	24
Police Department										
Station	1	1	1	1	1	1	1	1	1	1
Uniformed Personnel	103	104	104	103	94	97	98	99	100	89
Automobiles	82	79	79	77	77	77	81	80	80	76
Motorcycles	6	7	7	7	7	7	7	7	7	7

(Continued)

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware Statistical Section

Table 23 (Continued)

	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015
Police Department (continued):										
Bicycles	12	12	8	8	8	8	8	7	7	12
Specialty Vehicles	8	7	7	7	7	7	7	7	7	7
Trailers	7	4	4	4	4	5	4	3	2	2
Golf Carts	6	6	6	6	6	6	6	6	6	5
Rental Vehicles	6	5	5	5	5	0	0	0	0	0
Emergency Operations Training Vehicles	3	3	0	0	0	0	0	0	0	0
Public Library:										
Books	92,513	90,992	91,796	91,756	93,009	108,763	113,253	103,187	106,493	106,125
Audiovisual Materials (VCRs, DVDs, CDs, Cassettes, Recorded Books)	25,565	25,666	23,973	25,824	29,699	23,626	24,021	26,158	22,345	22,366
Computer Usage	20,896	18,949	4,182	2,611	38,003	49,591	0	0	0	0
Wireless Usage	18,732	17,956	12,335	3,014	13,785	19,355	0	0	0	0
Members	28,594	25,037	24,851	26,222	30,253	31,997	32,256	40,412	41,221	41,348
Magazine Subscriptions	97	103	109	126	129	138	140	147	161	174
Newspaper Subscriptions	9	9	9	11	11	11	11	11	12	10
Circulation of Materials	258,300	225,237	218,675	114,335	256,783	376,380	364,849	377,314	412,959	449,746
Electronic Downloads (E-Books)	64,875	53,231	43,013	43,414	41,892	38,467	32,856	28,397	30,811	24,801
Water Utility:										
Supply - Wells	21	21	21	21	21	21	21	21	21	22
Storage Tanks	7	7	7	7	7	7	7	7	7	6
Total Storage Capacity (Gallons)	5,250,000	5,250,000	5,250,000	5,250,000	5,250,000	5,250,000	5,250,000	5,250,000	5,250,000	3,750,000
Water Mains (miles)	233.00	233.00	233.00	229.79	229.79	228.85	226.41	225.15	225.15	224.50
Average Day (Gallons Pumped)	5,741,288	5,357,361	4,819,375	4,792,735	4,991,444	5,198,288	5,021,299	5,288,271	4,521,047	4,521,047
Peak Day (Gallons)	8,957,000	7,599,000	6,745,000	7,286,000	7,286,000	7,671,000	7,695,000	8,605,000	7,466,000	7,048,000
Total Water Production (Gallons Pumped)	2,095,570,000	1,955,437,000	1,903,264,000	1,719,275,840	1,821,877,000	1,897,375,000	1,832,774,000	1,930,219,000	1,833,877,000	1,650,329,000
Total Water Consumption (Gallons Billable)	1,851,688,000	1,778,750,000	1,683,780,000	1,507,817,000	1,682,961,000	1,722,634,000	1,692,407,000	1,766,064,000	1,648,819,000	1,441,559,000
Average Day (Gallons Billable)	5,073,118	4,873,287	4,613,096	4,131,005	4,610,852	4,719,545	4,636,732	4,838,531	4,517,312	3,949,476
Number of Metered Customers	13,293	13,211	13,106	12,991	12,952	12,904	12,729	12,556	12,376	12,365
Number of New Connections	82	105	115	39	48	175	173	180	11	24
Wastewater Utility:										
Pumping Stations	45	45	45	44	44	44	44	42	45	41
Sanitary Sewer Mains (Miles)	196.08	196.08	196.08	196.08	196.08	195.31	192.41	191.00	191.00	191.00
Average Day (Gallons Pumped)	4,157,120	4,389,619	4,596,240	3,415,984	4,082,055	5,795,360	4,785,079	4,592,821	4,706,133	4,897,731
Wastewater Discharge (Gallons Pumped)	1,517,349,000	1,602,211,000	1,677,627,700	1,883,943,000	1,489,950,000	2,115,306,558	1,746,554,000	1,676,379,600	1,717,738,575	1,787,672,000
Wastewater Discharge (Gallons Billable)	2,076,124,000	1,318,227,000	1,292,625,000	1,246,834,000	1,219,035,000	1,244,808,000	1,224,105,000	1,274,087,000	1,258,961,000	1,264,140,000
Average Day (Gallons Billable)	5,688,011	3,611,580	3,541,438	3,415,984	3,339,822	3,410,433	3,353,712	3,490,649	3,449,208	3,463,397
Number of New Connections	98	77	53	48	38	185	169	179	0	22
Water Treatment Plant:										
Capacity	3.0 MGD	3.0 MGD	3.0 MGD	3.0 MGD	4.6 MGD	4.6 MGD	4.6 MGD	4.6 MGD	4.6 MGD	4.6 MGD
Sales to Customers:										
Water Fees	\$6,544,591	\$6,711,369	\$6,144,754	\$5,777,175	\$5,557,797	\$5,682,005	\$5,584,474	\$5,776,109	\$5,457,061	\$4,889,046
Wastewater Fees	\$4,672,371	\$4,590,021	\$4,349,181	\$4,232,183	\$3,615,733	\$3,720,797	\$3,612,194	\$3,718,736	\$3,745,497	\$3,735,855
Wastewater Treatment Fees	\$3,369,660	\$3,025,834	\$3,022,590	\$3,122,477	\$3,108,340	\$2,902,852	\$2,813,867	\$2,912,660	\$2,936,831	\$2,952,857
Inflow & Infiltration Surcharge	\$2,180,803	\$2,135,571	\$2,013,793	\$1,948,255	\$1,803,964	\$1,868,169	\$1,800,156	\$1,863,151	\$1,878,057	\$1,831,784

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Table 24

**City of Dover
Summary of Insurance
June 30, 2024**

TYPE OF COVERAGE	PROTECTION LIMIT IN DOLLARS	
<u>Property</u>		
Blanket Building & Contents (Special Form, RC, Agreed Amount)	\$207,764,443	\$25,000 Deductible
Personal Property of Others	\$ 250,000	
Blanket Business Income & Extra Expense	\$1,000,000	72 Hours
Earthquake	\$2,000,000	\$50,000 Deductible
Flood Zones X or C	\$2,000,000	\$50,000 Deductible
Flood Zones (Zones unidentifiable)		\$100,000 Deductible
Zones located A, B Shaded X, V & D are excluded		
Business Income from Dependent Properties	\$250,000	\$25,000 Deductible
Accounts Receivable	\$250,000	
Civil Authority - 30 days		
Claims Data Expense	\$25,000	
Covered Leasehold Interest	\$100,000	
Debris Removal (Additional Amount)	\$250,000	
Deferred Payments	\$25,000	
EDP Data & Media	Included	
Employee Tools	\$18,000	Any One Item
	\$100,000	Any One Occurrence
		\$250 Deductible
Expediting Expenses	\$250,000	
Exhibitions (Property Damage)	\$50,000	
Extra Expense	\$25,000	
Fine Arts	\$250,000	
Fire Dept. Services Charge	Included	
Fire Protective Equipment Discharge	Included	
Fungus, Wet Rot, Bacteria	\$25,000	
Green Bldg Alternatives	1% / Max. \$100,000 each building	
Green Bldg Reengineering & Recertification	\$25,000	
Loss of Master Key	\$25,000	
Newly Acquired or Constructed		
-Buildings Each	\$2,000,000 each building	
-Personal Property at each loc.	\$1,000,000	
Non-Owned Detached Trailers	\$25,000	
Ord & Law Coverage	\$250,000	
Outdoor Property	\$250,000	
Outside Signs – At Described Premises	\$100,000	
Personal Effects	\$50,000	
Personal Property at Undescribed Premises	\$50,000	
Personal Property in Transit out of Coverage Territory	\$50,000	

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Continued

TYPE OF COVERAGE	PROTECTION LIMIT IN DOLLARS
Pollutant Cleanup & Removal	\$100,000
Preservation of Property-Direct	\$250,000
-Direct loss or damage to moved Prop.	Included
Reward Coverage- Up to 25%	\$25,000
Stored Water	\$25,000
Theft or Damage to Rented Property	Included
Undamaged Parts of Stock in Process	\$50,000
Valuable Papers on Premises	\$100,000
Valuable Papers off Premises	\$100,000
Appurtenant Buildings and Structures	\$100,000
Utility Service Direct Damage	\$50,000
Confiscated Property	\$100,000
Street Lights – Each Item	\$2,500
Street Lights – Max Per Occur	\$50,000
Street Signs – Each Item	\$2,500
Street Signs – Max Per Occur	\$50,000
Traffic Signs and Lights –Each	\$2,500
Traffic Signs and Lights - Max Per Occur	\$50,000
Stadium Lights – Each Item	\$2,500
Stadium Lights – Max Per Occur	\$50,000
Spoilage Coverage Extension	\$50,000
Sewer or Drain Backup	\$250,000

Boiler & Machinery/Equipment Breakdown

Coverage Limit	Property Limit
Deductible	\$25,000
Expediting Expenses	\$250,000
Hazardous Substance	\$250,000
Spoilage	\$250,000
Ammonia Contamination	\$250,000

Utility Services

Direct Damage-In any one Occurrence	\$50,000
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Electronic Vandalism

Aggregate in any 12 month period	\$50,000
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Inland Marine

Contractors Equipment – Replacement Cost - 90% Co-Insurance

Scheduled Equipment	\$456,871
Unlisted Items (not to exceed \$5,000 per item)	\$100,000
Leased/Rented/or Borrowed	\$100,000
Newly Acquired Contractors Equipment	\$250,000
Rental Cost	\$5,000 per item/\$25,000 any one occurrence
Loss to any One Replacement Item	\$100,000
Flood Limit per occurrence/agg	\$123,456
Earth Movement per occurrence/agg	\$123,456
Basic Deductible	\$1,000
Flood Deductible	\$25,000
Earth Movement Deductible	\$25,000

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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TYPE OF COVERAGE	PROTECTION LIMIT IN DOLLARS	
<u>Crime</u>		
Employee Theft per Loss	\$500,000	\$500 Deductible
Forgery or Alteration	\$100,000	\$1,000 Deductible
Inside the Premises –		
Theft of Money & Securities	\$100,000	\$500 Deductible
Robbery or Safe Burglary of Other Property	\$100,000	\$500 Deductible
Outside the Premises	\$100,000	\$500 Deductible
Computer Fraud	\$100,000	\$1,000 Deductible
Money Orders & Counterfeit Currency	\$100,000	\$1,000 Deductible
Funds Transfer Fraud	\$100,000	\$1,000 Deductible

Faithful Performance of Duty Coverage Endorsement – Governmental Employees - \$500,000/\$500

Liability Coverage:

Commercial General Liability

Each Occurrence Limit	\$1,000,000
General Aggregate Limit	\$3,000,000
Products Completed Operations Aggregate Limit	\$3,000,000
Personal & Advertising Injury Each Person	\$1,000,000
Damages to Premises Rented to You Limit (Any One Premises)	\$100,000
Medical Expenses	Excluded
Sewage Back Up	\$1,000,000 (resulting from negligence)
Failure to Supply	\$1,000,000
Each Abuse or Molestation Offense Limit	\$1,000,000
Abuse or Molestation Aggregate Limit	\$2,000,000

Statutory Cap Limits of Coverage Endorsement	
Delaware Each Occurrence Statutory Cap Limit	\$300,000

Employee Benefit Plans Administration Liability - Claims Made

Retroactive Date: None	
Aggregate Limit	\$3,000,000
Each Employee Limit	\$1,000,000
Deductible- Each Employee	\$1,000

Law Enforcement Liability - Occurrence

Aggregate Limit	\$3,000,000
Each Wrongful Act Limit	\$1,000,000
Each Wrongful Act Deductible	\$15,000
Statutory Cap Limits of Insurance Endorsement	
Delaware Statutory Cap Limit	\$300,000

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
Statistical Section

Continued

TYPE OF COVERAGE	PROTECTION LIMIT IN DOLLARS
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Public Entity Management Liability - Claims Made

Retroactive Date: 7/1/1996	
Aggregate Limit	\$3,000,000
Each Wrongful Act Limit	\$1,000,000
Deductible	\$25,000
Limited Special Expenses Agg Limit-Key Employees	\$50,000/10% Deductible

Employment Practices Liability - Claims Made

Retroactive Date: 7/1/1996	
Aggregate Limit	\$3,000,000
Each Wrongful Employment	
Practice Offense Limit	\$1,000,000
Workplace Violence Expenses Coverage	\$250,000
Deductible	\$25,000

**Business Auto Policy
Coverage:**

Automobile

Liability	\$1,000,000
Personal Injury Protection	\$300,000
Uninsured/Underinsured Motorist	\$40,000
(Physical Damage Applies to Police & Specified Electric & Sanitation Trucks)	\$1,000 Comp Ded/\$1,000 Collision Ded
Non-owned Liability	\$1,000,000
Hired Auto Liability	\$1,000,000
Employees as Additional Insured	
Hired Auto Physical Damage	\$75,000
Hired Car Physical Damage Deductibles on specified vehicles	
Comprehensive Deductible	\$250
Collision Deductible	\$250
Statutory Cap Limits of Coverage Endorsement	
Delaware Statutory Cap Limit	\$300,000

**Excess Crime Policy
Coverage:**

Excess Crime

Employee Theft per Loss (Over Policy# 6300B165227)	\$500,000 excess of \$500,000
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TYPE OF COVERAGE	PROTECTION LIMIT IN DOLLARS
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**Umbrella Excess Liability
Coverage:**

Umbrella

General Aggregate Limit	\$6,000,000
Each Occurrence Limit	\$6,000,000
Products & Completed Work Aggregate Limit	\$6,000,000
Crisis Management Services Expense Limit	\$50,000
Retained Limit Any One Occurrence or Event	\$10,000

Umbrella Underlying Policy Schedule:

General Liability	\$1,000,000
Employment Benefits Liability	\$1,000,000
Auto Liability	\$1,000,000
Law Enforcement Liability	\$1,000,000
Public Entity Management	\$1,000,000
Employment Practices Liability	
Employers Liability (Midwest)	\$1,000,000

Cyber Liability Coverage:

Cyber Liability – Claims Made

Retroactive Date: Full Prior Acts		
Network Security and Privacy Liability	\$2,000,000	\$25,000 Retention Each Claim
Regulatory Investigations, Fines and Penalties	\$2,000,000	\$25,000 Retention Each Claim
Media Liability	\$2,000,000	\$25,000 Retention Each Claim
PCI DSS Assessment Expenses	\$2,000,000	\$25,000 Retention Each Claim
Breach Management Expenses	\$2,000,000	\$25,000 Retention Each Claim
Business Interruption	\$2,000,000	Waiting Period: 8 Hours Period of Indemnity: 6 Months
Contingent Business Interruption	\$2,000,000	Waiting Period: 8 Hours Period of Indemnity: 6 Months
Digital Asset/Data Retrieval and System Restoration	\$2,000,000	\$25,000 Retention Each Loss
System Failure Coverage	\$2,000,000	Waiting Period: 8 Hours Period of Indemnity: 6 Months
Social Engineering & Cyber Crime Coverage	\$250,000	\$25,000 Retention Each Loss
Reputational Loss Coverage	\$2,000,000	Waiting Period: 8 Hours Period of Indemnity: 6 Months
Cyber Extortion and Ransomware Coverage	\$2,000,000	\$25,000 Retention Each Loss
Breach Response and Remediation Expenses	\$2,000,000	\$25,000 Retention Each Loss
Court Attendance Costs	\$250,000	\$25,000 Retention Each Loss
Bodily Injury Claims	\$100,000	
Bricking	\$2,000,000	
Criminal Reward Expenses	\$50,000	
Forensic Accounting Coverage	\$50,000	
Invoice Manipulation Loss	\$250,000	
Solicitation Claims	\$50,000	
Utility Fraud Coverage	\$250,000	

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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TYPE OF COVERAGE	PROTECTION LIMIT IN DOLLARS
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Pollution Liability

Coverage – 3-year policy (07/01/2024 – 07/01/2027)

Pollution Liability

Each Pollution Event Limit	\$5,000,000
Aggregate Policy Limit	\$10,000,000
Environmental Crisis Management	\$250,000 Each Event
Fungus/Legionella Aggregate Limit	\$250,000
Deductibles	\$100,000 Each Pollution Event
	\$100,000 Fungus/Legionella

Claims Made

Retroactive Date 4/1/1997

Includes: VanSant Station & 710 Williams Street

Excess Worker's Compensation

Coverage:

Employers Liability Limit:	\$1,000,000
Specific Limit:	Statutory
Aggregate Excess Limit:	\$3,000,000
\$750,000 Retention (Police)	
\$500,000 Retention (All Other)	

Worker's Compensation-TPA Services

(Charges based on claim count, this number could fluctuate)

Travel Accident Policy – 3 Year Policy (09/01/2024 – 09/01/2027)

Principal Sum: \$100,000 \$0 Deductible

Covered Positions: The Mayor, HR Director, Police Chief, Police Major, Police Captains, IT Director, PW Director, Waste/Wastewater Manager, PW Operations Manager, Electric Engineer, Engineering and Systems Operations, Line Crew Foreman, City Manager, Assistant City Manager, Planning Director, Principal Planner, Fire Marshall, City Clerk, Assistant City Clerk, Controller, Assistant Finance Director, Library Director, Assistant Library Director, Central Services Director and Council Members of the Policyholder.

Bond-Self Insured Worker's Compensation - State of Delaware

Limit: \$750,000

Bond- Public Officials Bond – Andria Bennett – City Clerk/Assistant Treasurer

Limit: \$100,000

Bond- Public Officials Bond – Melanie Patterson – Asst. Controller

Limit: \$100,000

2024 Annual Comprehensive Financial Report for the City of Dover, Delaware
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Continued

TYPE OF COVERAGE	PROTECTION	LIMIT IN DOLLARS
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Power Plant – Property & Boiler and Machinery

Locations: VanSant Station

Coverages:

	\$50,000,000 Per Occurrence	
	Agreed Amount, Special	
Extra Expense:	\$2,000,000	
Errors & Omissions	\$2,000,000	
Expediting Cost:	\$1,000,000	
Property in the Course of Construction:	\$1,000,000	
Earthquake:	\$10,000,000	
Flood:	\$10,000,000	
Debris Removal	\$2,500,000	
Property in Transit	\$1,000,000	
Demolition & Increase Cost of Construction	\$5,000,000	
Unnamed Locations	\$500,000	
Valuable Papers	\$100,000	
Electronic Data Processing	\$1,000,000	

Deductibles: \$750,000 per Occurrence, except;
\$100,000 per Occurrence as respects Transit,
In respect of Time Element loss (Extra Expense):
45 days per Occurrence, except;
72 hours per Occurrence in respect of Service Interruption

Volunteer Special Accident:

Accidental Medical Expense Benefits:		
Maximum Benefits	\$15,000	
Deductible		\$100
Maximum Dental Limit	\$250	

Builders Risk – SL Pump Station:

Occurrence Limit of Insurance	\$1,791,346	
Deductible		\$1,000
Soft Costs	\$100,000	
Delay in Completion	\$25,000	
Construction Property at Temp Locations	\$250,000	
Green Upgrades Limit	\$25,000	
Earthquake Agg	\$500,000	
Construction Trailers and Contents	\$25,000	